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ASSISTED IMMIGRANTS DURING THE YEARS 1914 TO 1921, AND UP TO THE END OF 1921.

STATES AND COMMONWEALTH.

State	N.S.W.	Victoria.	Qld.	S. Aust.	W.A.	Tas.	C'with.
No. Assisted during 1914	6,655	7,496	4,096	644	1,729	185	20,805
.. .. . 1915	1,695	1,724	1,599	79	635	64	5,796
.. .. . 1916	649	327	300	..	103	18	1,397
.. .. . 1917	239	146	91	..	26	2	504
.. .. . 1918	199	101	100	..	26	..	426
.. .. . 1919	67	139	39	..	..	..	245
.. .. . 1920	3,211	2,763	1,272	..	1,499	314	9,059
.. .. . 1921	4,980	3,987	1,147	572	3,381	615	14,682
Total to end of 1921 ..	280,192	193,644	216,605	103,279	46,701	23,112	863,533

§ 10. Enumerations and Estimates.

1. **Musters.**—Actual enumerations of Australia's population, of varying accuracy, have been made from the earliest times onward. These were originally known as "Musters," and were first undertaken with a view to estimating the food and other requirements of the settlements. They appear to have been very unreliable, and to have been carried out at least annually from 1788 to 1825. when they were discontinued.

2. **Census-taking.**—The first regular Census in Australia was that of New South Wales, in November, 1828. The dates on which the Censuses have been taken in the several States, and the populations enumerated thereat, are shewn in the table on page 1085.

3. **The Census of 1901.**—A conference of the Government Statisticians of Australia and New Zealand was held in Sydney in February and March, 1900, with the object of securing uniformity in the collection and compilation of the Census of 1901. The householder's schedule which it drafted made provision for the collection of information in all the States under the following heads, viz. :—Name, Sex, Age, Conjugal Condition, Relation to Head of Household, Occupation, Sickness and Infirmity, Birthplace, Length of Residence in Colony, Religion, Education, Materials of Houses and Number of Rooms. In addition to these, it was agreed that States so desiring might include further inquiries relating to Land, Live Stock, Crops, and certain other matters.

Provision was made for uniformity in the classification and compilation of the data by formulating rules for dealing with cases in which differences of opinion as to methods of treatment might exist. Thus, although conducted by six different States, the Census of the Commonwealth, as taken in 1901, was carried out on a fairly uniform plan, and consequently furnished data in many ways suitable for purposes of aggregation or comparison. A detailed examination of the results, however, gives many indications of departure from a common line of action, which, in the absence of a central authority, can hardly be avoided in an undertaking of this nature.

4. **The Census of 1911.**—Under Section 51, sub-section (xi.) of the Constitution Act, power is given to the Parliament of the Commonwealth to make laws with respect to "Census and Statistics." This power was brought into requisition in 1905, when the Census and Statistics Act of 1905 became law, being assented to on 8th December, 1905. Under this Act provision is made for the appointment of a Commonwealth Statistician, and amongst other duties that officer is charged with the taking of a Census in the year 1911 and in every tenth year thereafter.

The particulars which the Act requires to be included in the Census schedule are almost identical with those which were contained in the 1901 schedule, the principal alterations being that "Length of Residence in Australia" is specified instead of "Length of Residence in the Colony of Enumeration," that "Duration of Marriage" has to be asked in all cases, and that nationality has to be ascertained in addition to birthplace. The Census was taken as at 3rd April, 1911.

In each State a Census supervisor was appointed to control the collection within that State under the direction of the Commonwealth Statistician. Each State was then divided into Census districts, each of which was placed in the charge of an enumerator, and each Census district was further subdivided into collectors' districts, one collector for each district.

It should be noted, in connexion with the Census of 1911, that a slight change in defining the date of reference has been made in order to accord with the English practice. In previous Australian Censuses the date of the Census has been taken to be that of the day preceding the midnight which is adopted as the determining point. Thus, at the Census of 1901, where the figures given relate approximately to midnight between the 31st March and the 1st April, the Australian Census was stated to be that of the 31st March, while in a precisely similar case in England it was stated to be that of 1st April. At the Census of 1911, taken as at midnight between the 2nd and 3rd April, the date of the Census has, in accordance with the English practice, been stated to be the 3rd April, and that day was gazetted as the day of the Census.

5. **The Census of 1921.**—The third Australian Census since the commencement of the century was taken under the Census and Statistics Act 1905–20, as at midnight between the 3rd and 4th April, 1921, the latter date being gazetted as Census Day. On this occasion the Federal Electoral organization was utilized for collecting purposes, the Commonwealth Chief Electoral Officer (Mr. Oldham) kindly consenting to allow his officers to undertake the local direction of the collecting staffs.

In each State the Commonwealth Electoral Officer was appointed Deputy Supervisor of Census for that State, and each Divisional Returning Officer was appointed Census Enumerator for the Division under his control. To assist the Enumerators in the selection and direction of the actual collectors, Sub-enumerators were appointed, the Census Subdivision being in most cases a Federal Electoral Subdivision or a group of two or more such electoral subdivisions.

In addition to the six States the five territories of the Commonwealth were also enumerated, viz., (i) Northern Territory, (ii) Federal Capital Territory, (iii) Norfolk Island, (iv) Papua, (v) Territory of New Guinea.

In each of these cases a Deputy Supervisor of Census was appointed who, however, dealt directly with his collectors without the intermediary of Enumerators and Sub-enumerators. For the whole of the Commonwealth and its dependencies the collecting organization comprised the following, viz. :—11 Deputy Supervisors, 75 Enumerators, 979 Sub-enumerators, 9,500 Collectors.

The compilation of the results is being carried out as far as possible by machinery, this being the first occasion on which the tabulation of an Australian Census has been so conducted. The system in use is that which is generally known as the "Hollerith," and the requisite machines and cards are supplied by the British Tabulating Machine Company, London.

The particulars at present available are the populations of the several States and Territories, and of the several Local Government Areas comprised therein, details of which have been included as far as practicable in the present Section. The population estimates for the intercensal period 1911-21 have also been adjusted on the basis of the results disclosed by the Census of 1921. Analyses of the Census data according to age, birthplace, religion, occupation, etc., will, however, not be available for some considerable time, and the figures relative thereto for the Census of 1911 have, therefore, for the present been retained.

6. Population at Censuses from 1828 to 1921.—The total populations enumerated at the several Australian Censuses are shewn in the following table:—

AUSTRALIAN CENSUSES, 1828 TO 1921.

Census Year.	Population Enumerated (exclusive of Aborigines).								
	New South Wales.	Victoria.	Queensland.	South Australia.	Western Australia.	Tasmania.	Nor. Terr.	Fed. Terr.	Commonwealth (Total).
1828	(Nov.) 36,598	..	..	..	..	..	..	..	..
1833	(2nd Sep.) 60,794	..	..	..	..	..	..	..	..
1836	(2nd Sep.) 77,096	..	..	..	..	..	..	..	..
1841	(2nd Mar.) 130,856	..	..	..	..	(27th Sep.) 50,216	..	..	..
1844	..	..	..	(26th Feb.) 17,366	..	..	..	..	..
1846	(2nd Mar.) 189,809	..	..	(26th Feb.) 22,390	..	..	..	..	..
1847	..	..	..	..	..	(31st Dec.) 70,164	..	..	..
1848	..	..	..	..	(10th Oct.) 4,622	..	..	..	..
1851	(1st Mar.) 268,344 (a)	..	..	(1st Jan.) 63,700	..	(1st Mar.) 70,130	..	..	..
1854	..	(26th Apr.) 234,298 (b)	..	..	(30th Sep.) 11,743	..	..	..	..
1855	..	..	..	(31st Mar.) 85,821	..	..	..	..	..
1856	(1st Mar.) 269,722	..	..	..	..	..	..	..	..
1857	..	(29th Mar.) 408,998	..	..	..	(31st Mar.) 81,492	..	..	..
1859	..	..	..	..	(31st Dec.) 14,837	..	..	..	..
1861	(7th Apr.) 350,860	(7th Apr.) 538,628	(7th Apr.) (b) 30,059 (1st Jan.) 61,467	(7th Apr.) 126,830	..	(7th Apr.) 89,977	..	..	..
1864	..	..	..	(26th Mar.) 163,452	..	..	..	..	..
1866	..	..	(2nd Mar.) 99,901	..	..	..	..	..	..
1868	..	..	..	..	(31st Mar.) 24,785	(7th Feb.) 99,328	..	..	..
1870	(2nd Apr.) 502,998	(2nd Apr.) 730,198	(1st Sep.) 120,104 (1st May) 173,283	(2nd Apr.) (26th Mar.) 213,271	..	..	..	..	..
1876	..	..	213,525	279,865	29,708	115,705	..	..	..
1881	(c) 749,825	861,566	(1st May) 322,853	..	..	..	..	..	2,250,194
1886	..	..	393,718	320,431	49,782	146,667	..	..	3,174,392
1891	(d) 1,123,954	1,139,840	498,129	363,157	184,124	172,475	..	..	3,773,801
1901	(e) 1,354,846	1,201,070	605,813	408,558	282,114	191,211	3,310	1,714	4,455,005
1911	(f) 1,646,734	1,315,551	757,634	495,336	332,213	213,877	(g) 3,870	(h) 2,572	5,436,794
1921	(i) 2,099,763	1,531,529	..	..	..	..	..	..	..

(a) Including Port Phillip District, which afterwards became the Colony of Victoria. (b) Previously included with New South Wales. (c) 3rd April. (d) 5th April. (e) 31st March. (f) 3rd April. (g) Previously included with South Australia. (h) Previously included with New South Wales. (i) 4th April (subject to revision).

7. Estimates of Population.—In the absence of an annual enumeration of the population, it becomes necessary to adopt some method of estimating it for intercensal periods, basing such estimates on the results of the most recent Censuses. The manner in which this is effected varies, however, in different parts of the world. In England, for example, the assumption usually made is that the rate of increase of the preceding intercensal period will continue unchanged during the current period. Again, in the United States, it has been assumed, in certain cases, that the numerical increase per annum ascertained for the preceding intercensal period will hold good for the current period. From the earliest times in Australia, "statistics of fluctuation" have been obtained from the records of births, deaths, arrivals and departures. With reasonable thoroughness in the collection of such statistics, the deduced estimates possess much greater weight than those based on the mere assumption of a continuation of the increase experienced in the preceding period. In most cases, however, estimates of population, based on statistics of fluctuation, are found to be in excess at the Census, thus furnishing evidence of a uniform tendency to over-estimation, and indicating the necessity for a correction. In the population figures given in the earlier portion of the present section, the estimates of the population of the several States have been carefully revised, the results of the various Censuses being taken in conjunction with the records of births, deaths, arrivals and departures. It is believed that by this means the population of the Commonwealth from the date of settlement onwards has been obtained with a high degree of accuracy, and that the figures supplied represent a reasonably close approximation to the actual numbers. A detailed account of the adjustment for the decennium 1901-10 will be found on pp. 112-118 of Year Book No. 6. Particulars for the several States and Territories from the date of settlement onwards are given in the following tables, and are shown by graphs on pages 1067 to 1069:—

COMMONWEALTH POPULATION FROM EARLIEST DATE.

Year.	Estimated Population at end of Year.								Commonwealth.
	States.						Territories.		
	N.S.W.	Victoria.	Q'land.	S. Aust.	W. Aust.	Tas.	Northern	Federal.	

MALES.

1800	3,780	..	..	..	..	..	..	..	3,780
1805	5,395	..	..	..	..	..	..	..	5,395
1810	7,585	..	..	..	..	..	..	..	7,585
1815	9,848	..	..	..	..	..	..	..	9,848
1820	23,784	..	..	..	..	..	..	..	23,784
1825	29,309	..	..	..	..	(b) 10,979	..	..	40,288
1830	33,900	..	..	..	877	18,108	..	..	52,885
1835	51,949	..	..	..	1,231	28,749	..	..	81,929
1840	85,560	..	..	8,272	1,434	32,040	..	..	127,308
1845	113,739	..	..	12,810	2,639	43,921	..	..	173,159
1850	154,976	..	..	35,902	3,576	44,229	..	..	238,683
1855	147,822	(b) 226,462	..	48,843	8,311	38,680	..	..	470,118
1860	197,851	330,302	(b) 16,817	64,340	9,597	49,653	..	..	668,560
1865	222,890	348,717	53,292	84,255	13,575	50,549	..	..	773,278
1870	272,121	397,230	69,221	94,894	15,511	53,517	..	..	902,494
1875	322,534	424,269	102,161	108,706	16,141	54,678	..	..	1,028,489
1880	404,952	450,558	124,013	147,433	16,985	60,568	..	..	1,204,514
1885	518,606	504,097	186,866	162,425	20,688	67,712	..	..	1,460,394
1890	602,704	595,519	223,252	166,049	28,854	76,453	..	..	1,692,831
1895	668,209	607,933	248,865	180,314	69,733	80,485	..	..	1,855,539
1900	716,047	601,773	274,684	180,349	110,088	89,763	(c) 4,288	..	1,976,992
1905	782,897	598,134	291,807	181,467	146,498	95,947	3,368	..	2,100,118
1910	858,181	646,482	325,513	206,557	157,071	98,866	2,738	..	2,296,308
1915	972,550	694,160	366,353	220,981	170,764	98,665	3,586	(b) 957	2,528,016
1916	945,846	666,166	352,639	212,602	159,086	96,010	3,712	1,194	2,437,275
1917	960,103	671,008	354,929	213,691	157,355	96,945	3,748	1,080	2,458,859
1918	984,453	684,167	363,620	219,723	159,662	100,109	3,499	1,179	2,516,442
1919	1,041,993	739,872	390,682	240,226	174,750	106,374	3,376	1,008	2,698,981
1920	1,067,513	753,710	397,180	245,325	176,638	107,283	2,911	1,062	2,751,622
1921	1,083,926	764,810	405,593	252,170	178,222	110,050	2,718	1,128	2,786,617

(a) Details as to sex not available for earlier quinquennial dates. (b) Previously included with New South Wales. (c) Previously included with South Australia.

COMMONWEALTH POPULATION FROM EARLIEST DATE—continued.

Year.	Estimated Population at end of Year.								
	States.						Territories.		Commonwealth.
	N.S.W.	Victoria.	Q'land.	S. Aust.	W. Aust.	Tas.	Northern	Federal.	
FEMALES.									
(a) 1800	1,437	..	..	..	..	..	..	..	1,437
1805	2,312	..	..	..	..	..	..	..	2,312
1810	3,981	..	..	..	..	..	..	..	3,981
1815	5,215	..	..	..	..	..	..	..	5,215
1820	9,759	..	..	..	..	..	..	..	9,759
1825	9,004	..	..	..	..	(b) 3,213	..	..	12,217
1830	10,688	..	..	..	295	6,171	..	..	17,154
1835	19,355	..	..	..	647	11,423	..	..	31,425
1840	41,908	..	..	6,358	877	13,959	..	..	63,102
1845	74,179	..	..	9,650	1,790	20,370	..	..	105,989
1850	111,924	..	..	27,798	2,310	24,641	..	..	166,673
1855	118,179	(b) 120,843	..	48,544	4,294	31,282	..	..	323,142
1860	150,695	207,932	(b) 11,239	61,242	5,749	40,168	..	..	477,025
1865	185,616	269,074	33,629	77,222	7,806	43,418	..	..	616,765
1870	225,871	326,695	46,051	89,652	9,624	47,369	..	..	745,262
1875	270,833	370,665	66,944	101,370	10,861	49,061	..	..	869,734
1880	336,190	408,047	'87,027	128,955	12,576	54,222	..	..	1,027,017
1885	425,261	455,741	129,815	146,888	15,271	61,148	..	..	1,234,124
1890	510,571	538,209	168,864	152,898	19,648	68,334	..	..	1,458,524
1895	587,294	577,743	194,199	171,654	30,782	74,410	..	..	1,636,082
1900	644,258	594,440	219,163	176,901	69,879	83,137	(c) 569	..	1,788,347
1905	704,987	612,287	239,675	181,154	103,640	90,438	678	..	1,932,859
1910	785,674	654,926	273,503	200,311	118,861	94,937	563	..	2,128,775
1915	920,641	730,433	319,511	225,096	145,662	98,925	898	(b) 872	2,442,038
1916	938,876	738,645	325,347	229,345	147,505	99,656	954	1,029	2,481,357
1917	959,518	746,231	332,699	233,139	149,137	101,131	1,055	1,024	2,523,934
1918	976,990	753,266	341,887	237,965	150,120	102,815	1,141	1,053	2,565,237
1919	996,159	763,369	346,906	241,389	152,655	103,581	1,171	911	2,606,141
1920	1,023,602	774,441	355,065	245,852	154,181	105,564	1,081	910	2,660,696
1921	1,043,345	786,142	364,423	250,433	156,951	108,363	1,019	936	2,711,612

PERSONS.

1788	859	..	..	..	..	..	..	..	859
1790	2,056	..	..	..	..	..	..	..	2,056
1795	3,466	..	..	..	..	..	..	..	3,466
1800	5,217	..	..	..	..	..	..	..	5,217
1805	7,707	..	..	..	..	..	..	..	7,707
1810	11,566	..	..	..	..	..	..	..	11,566
1815	15,063	..	..	..	..	..	..	..	15,063
1820	33,543	..	..	..	..	..	..	..	33,543
1825	33,813	..	..	..	..	(b) 14,192	..	..	52,505
1830	44,568	..	..	..	1,172	24,270	..	..	70,039
1835	71,304	..	..	..	1,878	40,172	..	..	113,354
1840	127,468	..	..	14,630	2,311	45,999	..	..	190,406
1845	187,918	..	..	22,460	4,470	64,291	..	..	279,146
1850	269,900	..	..	63,700	5,856	68,870	..	..	405,356
1855	269,001	(b) 347,305	..	97,887	12,605	60,962	..	..	793,260
1860	348,546	538,234	(b) 28,056	125,582	15,346	89,821	..	..	1,145,585
1865	408,506	617,791	86,921	161,477	21,351	93,967	..	..	1,390,043
1870	497,992	723,925	115,272	184,546	25,135	100,886	..	..	1,647,756
1875	593,367	794,934	169,105	210,076	27,002	103,739	..	..	1,898,223
1880	741,142	858,605	211,040	276,393	29,561	114,790	..	..	2,231,531
1885	943,867	959,838	316,681	309,313	35,959	128,860	..	..	2,694,518
1890	1,113,275	1,133,723	392,116	318,947	48,502	144,787	..	..	3,151,355
1895	1,255,503	1,185,676	443,064	351,968	100,515	154,895	..	..	3,491,621
1900	1,360,305	1,106,213	493,847	357,250	179,967	172,900	(c) 4,857	..	3,765,339
1905	1,437,884	1,210,421	531,482	362,621	250,138	186,385	4,046	..	4,032,677
1910	1,643,855	1,301,408	599,016	406,868	276,832	193,803	3,301	..	4,425,083
1915	1,893,191	1,424,593	685,864	446,077	316,426	197,590	4,484	(b) 1,829	4,970,054
1916	1,884,722	1,404,831	677,986	441,947	306,591	195,666	4,666	2,223	4,918,632
1917	1,919,621	1,417,239	687,628	446,830	306,492	198,076	4,803	2,104	4,982,793
1918	1,961,443	1,437,433	705,537	457,688	309,782	202,924	4,640	2,232	5,081,679
1919	2,038,152	1,503,241	737,588	481,615	327,405	209,955	4,547	1,919	5,304,422
1920	2,091,115	1,528,151	752,245	491,177	330,819	212,847	3,992	1,972	5,412,318
1921	2,127,271	1,550,952	770,016	502,603	335,173	218,413	3,737	2,064	5,510,329

(a) Details as to sex not available for earlier quinquennial dates. (b) Previously included with New South Wales. (c) Previously included with South Australia.

The tables on this and the preceding page, shewing the quinquennial and other figures for the male, female, and total population of each State and the Commonwealth, give sufficient indication, for general purposes, of its progress. A reference to the diagrams

given hereinbefore (pp. 1067 to 1069), on which the graphs shew the particulars for each year, is also desirable. The characteristics of the fluctuations of each element, or of the totals, will be more readily perceived by reference to the graphs than they possibly can by reference to these numerical tables. The earliest date for which particulars as to sex were available is 1796. The figures from 1788 to 1825 inclusive, as already mentioned, are based upon the results of the musters taken in those years; those for subsequent years are founded upon estimates made on the basis of the Census results and the annual returns of births and deaths and immigration and emigration.

The following table furnishes particulars relative to the increase of population of the Commonwealth during each decade, and the percentage of such increase on the population at the commencement of the decade :—

INCREASE OF COMMONWEALTH POPULATION.

Decade ended 31st December.	Increase during Decade—					
	Numerical.			Percentage.		
	Males.	Females.	Persons.	Males.	Females.	Persons.
1790	(a)	(a)	2,056	%	%	%
1800	(a)	(a)	3,161	(a)	(a)	153.75
1810	3,805	2,544	6,349	100.66	177.04	121.70
1820	16,199	5,778	21,977	213.57	145.14	190.01
1830	29,101	7,395	36,496	122.36	75.78	108.80
1840	74,421	45,948	120,369	140.72	267.86	171.86
1850	111,377	103,571	214,948	87.49	164.13	112.89
1860	429,377	310,352	740,229	180.10	186.20	182.61
1870	233,934	268,237	502,171	34.99	56.23	43.84
1880	302,020	281,755	583,775	33.47	37.81	35.43
1890	488,317	431,507	919,824	40.54	42.02	41.22
1900	284,161	329,823	613,984	16.79	22.61	19.48
1910	319,316	340,428	659,744	16.15	19.04	17.52
1920	455,314	531,921	987,235	19.83	24.99	22.31

(a) Not available.

§ 11. Census of 4th April, 1921.

1. Numbers Enumerated.—As already mentioned, the Census for the whole of the Australian Commonwealth was taken as for the night between the 3rd and the 4th of April, 1921, and was the second Census under the provisions of the Commonwealth Census and Statistics Act 1905-20, which provides for the enumeration of the whole of Australia being dealt with from one centre, instead of each State being responsible for its own count as on previous occasions. The numbers recorded in the several States and Territories of the Commonwealth were as follows :—

POPULATION OF THE COMMONWEALTH, 4th APRIL, 1921.

(EXCLUSIVE OF FULL-BLOOD ABORIGINALS.)

States and Territories.	Males.	Females.	Persons.
States—			
New South Wales	1,071,058	1,028,705	2,099,763
Victoria	754,629	776,900	1,531,529
Queensland	399,610	358,024	757,634
South Australia	248,293	247,043	495,336
Western Australia	177,013	155,200	332,213
Tasmania	107,767	106,110	213,877
Territories—			
Northern	2,821	1,049	3,870
Federal	1,567	1,005	2,572
Total Commonwealth	2,762,758	2,674,036	5,436,794