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### CHAPTER XVII

### PUBLIC JUSTICE

NOTE.—In interpreting statistics of public justice, it should be realized that a number of factors affect comparability from State to State and from year to year, e.g.:

- (a) Differences in the jurisdiction of courts;
- (b) Changes in the law in particular States and differences in the laws between States;
- (c) Differences in the methods of compiling the figures (e.g. in respect of persons convicted for more than one offence);
- (d) The attitude to laws such as those connected with liquor, vagrancy, gaming, and traffic offences;
- (e) The strength and distribution of the police force;
- (f) The proportion of various types of crimes reported and solved.

### § 1. The Australian Legal System

1. Development of the System.—The two major factors in the development of the Australian legal system have been its British origin and the Federal Constitution of 1900. When the various parts of Australia were first settled by British colonists, the common law and statutes of England were brought with them by the settlers. When local law-making bodies were established, the law so brought in was gradually modified and augmented by local legislation, but the Imperial Parliament in London also continued to legislate (to a lesser and lesser extent) in respect of Australia. The Federal Constitution of 1900, which is itself an Imperial Act, limited the legislative power of State Parliaments in some respects and created a federal legislature. Since the Statute of Westminster Adoption Act 1942, the Imperial Parliament can legislate for Australia only at Australia's request. The sources of Australian law of today are, therefore, found in Commonwealth and State legislation, in some Imperial legislation and in the common law. No significant attempt has been made at codification of the law, but three of the States (Queensland, Western Australia, and Tasmania) have Criminal Codes. However, separate consolidations of the statutes of the Commonwealth and of all States except Western Australia (which has adopted a system of reprinting of individual statutes at intervals) have been brought out from time to time.

There are few constitutional or other legislative guarantees of individual rights and liberties in Australia. These rights are nevertheless protected, because a basic feature of the Australian system is the "rule of law": no act, official or unofficial, however bona fide and apparently reasonable, which infringes the liberty or rights of an individual is justifiable unless it is authorized by law, and for any such unlawful act, by whatever authority commanded, the official or other person is personally liable in an action in the ordinary courts. In the case of subordinate legislation, and even in the case of Federal or State Acts, the validity of the law itself may be challenged in the courts. The remedy for the protection of the personal liberty of the individual is the writ of habeas corpus, which requires the person named therein to be produced in the court.

Australian law adheres to the principle that judicial control must in general be exercised by ordinary courts. There is no integrated system of administrative tribunals, but there is a great variety of such tribunals of various descriptions. The ordinary courts exercise supervision over administrative tribunals either by way of statutory appeal or by the use of prerogative writs of mandamus, prohibition, or certiorari, by which the administrative tribunals can be enjoined to perform a duty or to abstain from excess of jurisdiction, or can have their decisions set aside.

Independence of the judiciary is an essential part of the Australian legal system. Security of tenure of superior court judges is guaranteed, mostly by the Constitutions of the Commonwealth and the States, and they can be removed from office only by resolution of both Houses of Parliament of the Commonwealth or the States, as the case may be, for proven misbehaviour or incapacity. Their independence is further secured by relatively high salaries which, in the case of High Court judges, cannot be reduced during their tenure of office, and liberal (mostly non-contributory) pensions for the judges or their widows.

Civil judgments given in the courts of any part of Australia can be enforced in any other part of Australia under the Service and Execution of Process Act 1901-1963 of the Commonwealth. Since 1st January, 1964, this applies also to fines imposed by courts of summary jurisdiction.

2. State and Territory Courts.—(i) Civil jurisdiction. Lower civil courts (which term includes, for the purposes of this chapter, Magistrates' Courts, Courts of Petty Sessions, Local Courts, Small Debts Courts, Courts of Request and Courts of General Sessions) are usually constituted or presided over by a stipendiary or special magistrate or a commissioner. In some limited instances, justices of the peace may exercise the jurisdiction of the court. Local Courts are sometimes constituted by a Judge. The powers of the magistrates in the various States and Territories are set out in § 2, pages 645-7. In most cases, unless the amount involved is very small, appeal may be made to a higher court against a magistrate's decision. In any case, the Supreme Court has a supervisory power, by means of prerogative writs, to examine whether a lower court has properly exercised its jurisdiction.

In the higher courts (which term includes, for the purposes of this chapter, District Courts, County Courts, and the Supreme Courts), actions are usually tried by a single judge, sitting with or without a jury, from whose judgment appeal lies to the bench of the Supreme Court. In certain cases, the appeal can be carried to the High Court of Australia. Appeals to the Privy Council are referred to on page 645.

(ii) Criminal jurisdiction. Criminal courts are of two kinds, namely, courts of summary jurisdiction and higher courts. Courts of summary jurisdiction, usually called Courts of Petty Sessions, may deal summarily with minor offences; higher courts, known as Courts of Sessions, Quarter Sessions or General Sessions (not to be confused with the lower court of civil jurisdiction of that name) and the Supreme Court, hear indictable offences. A court of summary jurisdiction consists of a stipendiary or police magistrate, or two or more justices of the peace; a higher court consists of a judge or chairman, sitting with a jury. The jury finds as to the facts of the case and the judge determines the applicable law and, within the limits of the law, the punishment of the convicted person.

In the case of other than minor offences, a preliminary hearing is held before a stipendiary magistrate or justice of the peace for the purpose of determining whether a prima facie case has been made out. If the magistrate or justice of the peace finds that there is a case to answer, the person charged is committed for trial at a higher court. A magistrate or justice of the peace has power to release on bail.

There is an appeal to a higher court from the decision of a court of summary Jurisdiction hearing a minor offence, and an appeal from a higher court to the full bench of the Supreme Court, or Court of Criminal Appeal. A further appeal may, with leave, be brought to the High Court of Australia.

3. Federal Courts.—(i) General. The judicial power of the Commonwealth is vested in the High Court of Australia (the Federal Supreme Court), in the Federal courts created by Parliament (the Federal Court of Bankruptcy and the Commonwealth Industrial Court), and in the State courts invested by Parliament with Federal jurisdiction, both civil and criminal. Further particulars regarding the judicial power of the Commonwealth will be found in Chapter III. (§§ 71–80) of the Commonwealth Constitution (see p. 16 of this Year Book).

Particulars concerning the Federal Court of Bankruptcy will be found in § 8 of this chapter. Information regarding the Commonwealth Industrial Court, which was established under the Conciliation and Arbitration Act 1904–1961, will be found in Chapter XIII. Labour, Wages and Prices (pp. 446–8).

(ii) High Court of Australia. The High Court of Australia consists of a Chief Justice and six other Justices. Its principal seat is in Melbourne, but sittings are held in every State capital as occasion requires. The High Court has both original and appellate jurisdiction. Its original jurisidction is usually exercised by a single Justice, appellate jurisdiction by at least three Justices.

The Constitution itself confers original jurisdiction on the High Court in all matters (i) arising under any treaty, (ii) affecting consuls or other representatives of other countries, (iii) in which the Commonwealth, or a person suing or being sued on behalf of the Commonwealth, is a party, (iv) between States, or between residents of different States, or between a State and a resident of another State, (v) in which a writ of mandamus or prohibition or an injunction is sought against an officer of the Commonwealth. In addition, Parliament may, under the Constitution, confer additional original jurisdiction on the High Court in certain classes of matters, and has in fact conferred original jurisdiction on the High Court in all matters arising under the Constitution or involving its interpretation and in trials of indictable offences against the laws of the Commonwealth. In matters (i) and (v) and in suits between the Commonwealth and a State or between States, the jurisdiction of the High Court is exclusive of that of the State Courts, and in matters (other than trials of indictable offences) involving any question as to the limits inter se of the constitutional powers of the Commonwealth and those of the States, the jurisdiction of the High Court is exclusive of that of the Supreme Courts of the States.

Under the Constitution, the High Court has jurisdiction, with such exceptions and subject to such regulations as the Parliament permits, to hear and determine appeals from all judgments, decrees, orders and sentences of (i) any Justice or Justices exercising the original jurisdiction of the High Court, (ii) any other Federal court or court exercising Federal jurisdiction and (iii) from the Supreme Court or other court of any State from which appeal lay to Privy Council at the establishment of the Commonwealth. In respect of (iii), the Parliament has prescribed that, generally, appeal can be brought only by special leave of the High Court. However, in the case of judgments affecting the status of any person under the laws relating to aliens, marriage, bankruptcy or insolvency, or in respect of any sum or matter at issue, or involving any claim, demand, or question, to or regarding any property or civil right, amounting to or of the value of £1,500, appeal may be brought as of right from final judgments, and by leave of the High Court or the Supreme Court from interlocutory iudgments.

By Acts of Parliament and by subordinate legislation, the High Court has also been given appellate jurisdiction in respect of the courts of the Territories under the control of the Commonwealth. Provision is also made in various enactments for appeal to the High Court on points of law from administrative determinations, such as decisions of the Commissioner of Taxation, Taxation Boards of Review, the Commissioner of Patents, or the Registrar of Trade Marks. Such proceedings, although called appeals, are in reality proceedings in the original jurisdiction of the High Court.

Transactions of the High Court are shown in § 6. p. 653).

4. Appeal to the Privy Council.—There is an appeal, by special leave of the Privy Council, from the High Court to the Privy Council. In certain important types of constitutional disputes, involving questions of the powers of the Commonwealth vis-a-vis the States, a certificate of the High Court in effect granting leave to appeal is necessary. There is also an appeal from the State Supreme Courts direct to the Privy Council.

### § 2. Lower (Magistrates') Courts

1. Powers of the Magistrates.—(i) New South Wales. There is no general limit to the powers of the magistrates with regard to offences punishable summarily, their authority depending in each case on the statute which creates the offence and gives them jurisdiction. Except in the case of a very few statutes, and excluding cumulative sentences, the power of sentence is limited to twelve months. Imprisonment in default of fine is regulated by a scale limiting the maximum period according to the sum ordered to be paid, but in no case exceeding twelve months. Actions for debt and damage within certain limits also come within magisterial jurisdiction. In cases of liquidated debts, and damages whether liquidated or unliquidated the amount is limited to £150 before a court constituted by a stipendiary magistrate. Where the amount claimed exceeds £50, the Court must transfer the action to the District Court when the defendant gives notice that he objects to the action being heard and determined by a Court of Petty Sessions. Magistrates have power to entertain claims of up to £500 under the Money Lenders and Infants Loans Act 1941-1961. The amount

in actions of debt before two or more justices of the peace is limited to £30 and in actions of damages it is limited to £10, but may extend to £30 with the consent of the defendant. Outside the Metropolitan Area of Sydney and certain other prescribed districts, one justice of the peace may hear cases of debt, liquidated or unliquidated, or damage, up to £5 or to £30 by consent of parties.

- (ii) Victoria. The civil jurisdiction of magistrates is restricted to what may be designated ordinary debts, damages for assault, restitution of goods, etc., where the amount in dispute does not exceed £100, and to actions arising out of torts or contracts to the extent of £250. No definite limit is fixed to the powers of the magistrates on the criminal side, and for some offences, sentences of up to two years imprisonment may be imposed. The proportion of long sentences is, however, comparatively small.
- (iii) Queensland. Generally speaking, the maximum term of imprisonment which justices can impose is six months, but in certain exceptional cases, such as offences against sections 233, 344 and 445 of the Criminal Code (betting houses, aggravated assaults, and unlawfully using animals), sentences of twelve months may be imposed.

There is provision for applying cumulative sentences, but in practice not more than one sentence is generally made cumulative on a previous sentence.

- (iv) South Australia. The power of special magistrates to impose fines and imprisonment is defined by the special Act creating the offence and conferring jurisdiction. In the case of minor indictable offences which are tried summarily, a maximum penalty of £100 fine or two years imprisonment is fixed by the Justices Act 1921-1960. Magistrates also have power to hear certain civil actions in which the amount claimed is less than £1,250.
- (v) Western Australia. The powers of magistrates and justices with regard to offences which are tried summarily are governed by the Act creating the offence and giving them jurisdiction. Imprisonment in default of payment of a fine is regulated by a scale limiting the period according to the amount of the fine but not to exceed six months.

The civil jurisdiction of Local Courts is restricted in general to £500. By consent of the parties, any action that might be brought in the Supreme Court may be dealt with in a Local Court. Justices may act in the case of illness or absence of the magistrate.

Magistrates are coroners and justices may be appointed as acting coroners.

Magistrates have appellate jurisdiction under some statutes and in country districts act as Chairmen of the Session Courts. They may be appointed as Commissioners of the Supreme Court. On the goldfields, the magistrate is also the warden.

(vi) Tasmania. Magistrates are empowered to hear and determine in Courts of Petty Sessions all offences when an enactment expressly or by implication provides that the matter is to be determined summarily, or by or before justices, or that any offence is to be punishable upon summary conviction. In addition, stealing and analogous crimes may be heard and determined summarily on the election of the person charged, when the amount involved does not exceed £100.

No general limit is fixed in respect of sentences, the statute creating the offence almost invariably laying down the penalty. Where this is not the case, the *Contravention of Statutes Act* 1889 provides that a fine of £50 may be imposed. Sentences of imprisonment which justices may impose vary with the nature of the offence, with a maximum of two years. The aggregate of terms of cumulative sentences may not exceed two years.

The civil jurisdiction of magistrates is divided into two categories. A Commissioner of the Court of Requests, provided he is a legal practitioner, may hear actions for the recovery of debts and damages not exceeding £250. As Commissioners are invariably police magistrates, this jurisdiction is State-wide. Courts of General Sessions, constituted by at least two justices, exercise similar powers, but the jurisdiction cannot exceed £50. Only one court, that at Currie, King Island, has the maximum jurisdiction, the others being limited to £30.

(vii) Northern Territory. Stipendiary and special magistrates constituting courts of summary jurisdiction try offences punishable summarily. The punishment that may be imposed depends on the law creating the offence. Where there is no magistrate available, the offence may be tried by two or more justices of the peace or, if all parties consent, by one justice. Proceedings for committal on indictable offences may be heard by either a

magistrate or a justice of the peace. Certain indictable offences under the Territory law may be tried summarily by a magistrate or two justices of the peace, who may impose a fine of up to £100 or imprisonment for up to two years.

A stipendiary magistrate constituting a local court has a civil jurisdiction to hear and determine claims for not more than £1,000. A local court constituted by two justices of the peace (every special magistrate is also a justice of the peace) has a civil jurisdiction to hear claims up to £50.

- (viii) Australian Capital Territory. Stipendiary and special magistrates have general jurisdiction to try offences punishable summarily and also where a person is made liable to a penalty or punishment and no other provision is made for trial. The punishment depends on the law which creates the offence. In addition to jurisdiction (possessed by stipendiary and special magistrates throughout Australia) to try summarily with the consent of the defendant offences indictable under the Crimes Act 1914–1960 (in which case the magistrate cannot impose a fine exceeding £100 or imprisonment exceeding one year), under Territory law, certain indictable offences may also be tried summarily by a magistrate, who may impose a fine not exceeding £50 or imprisonment for up to one year. Magistrates also hear proceedings for committal on indictable offences. In civil proceedings, magistrates try actions for amounts up to £200. Justices of the peace have no judicial functions.
- 2. First Offenders.—In all States and Territories, statutes are in force for dealing with first offenders. For particulars of the relevant legislation, see Year Book, No. 46, page 632. Provisions are incorporated in the various Acts whereby courts may extend leniency to the offender by means such as: (i) dismissal of the charge without proceeding to a conviction; (ii) freeing the offender or suspending sentence with the requirement of a recognizance for good behaviour for a specified period; and (iii) by placing the offender under the supervision of a probation officer for a specified period. The provisions existing in the individual States and Territories are set out in Year Book No. 46.
- 3. Children's Courts.—Special provisions exist in all States and Territories for dealing with juvenile offenders in special courts. Particulars of the relevant legislation and the constitution and powers of these courts are given in Year Book No. 49, pages 665-6.
- 4. Proceedings at Lower (Magistrates') Courts.—Particulars of the differences in the jurisdiction of Lower Courts in the various States are given in § 2. 1 Powers of Magistrates, pages 645-7. The proceedings of these courts are summarized in this paragraph. In interpreting the statistics in the tables, the factors affecting comparability listed at the beginning of this chapter should be borne in mind.
- (i) Criminal. (a) Total Cases. The total numbers of cases dealt with at magistrates' courts in each State and Territory for the years 1958 to 1962 are shown in the following table.

State or Territory		1958	1959	1960	1961	1962
New South Wales(a)		323,097	331,195	332,728	345,730	322,848
Victoria		270,017	287,622	(a) 268, 104	(a) 259, 268	(a)270,275
Queensland(a)(b)	[	62,468	65,773	73,804	79,448	79,772
South Australia(a)(b)		36,305	38,003	47,427	59,534	61,276
Western Australia(a)		49,945	50,696	50,107	48,220	52,764
Tasmania(a)		20,009	21,355	24,047	27,227	30,415
Northern Territory		3,103	3,617	2,958	3,091	4,350
Australian Capital Te	erri-	, , ,	-,	,		
tory		2,197	2,539	3,168	3,305	4,795
Australia		767,141	800,800	802,343	825,823	826,495

CASES AT MAGISTRATES' COURTS: OFFENCES CHARGED

<sup>(</sup>a) Excludes minor traffic offences settled without court appearance.

<sup>(</sup>b) Year ended 30th June,

Differences in the figures in the table above between States, and within a State over a period of time, are influenced by the large number of traffic offences and the arrangements which have been introduced at various times for dealing with them. Provision exists in the States for settlement of parking and minor traffic offences by payment of fines without court appearance. The following table shows the number of such offences for the years 1958 to 1962.

MINOR TRAFFIC OFFENCES SETTLED WITHOUT COURT APPEARANCES

State		1958	1959	1960	1961	1962
New South Wales		315,058	321,157	351,685	370,688	443,689
Victoria Queensland(b)	• •	(a) 18,803	(a) 22,701	69,895   40,648	113,874 58,977	132,144 75,322
South Australia(b)		n.a.	145,276	149,241	156,067	191,592
Western Australia		36,999	44,973	50,879	44,392	42,582
Tasmania	••	15,022	18,554	25,801	36,745	33,217
Total		(c) 385,882	552,661	688,149	780,743	918,546

<sup>(</sup>a) Not applicable.

(b) Cases in which Convictions were made. Of the cases dealt with in Magistrates\* Courts in 1962, the following table shows the number in which convictions were made.

### CASES AT MAGISTRATES' COURTS IN WHICH CONVICTIONS WERE MADE, 1962:

Class of offence	N.S.W.	Vic.	Qld (a)(b)	S.A. (a)	W.A.	Tas.	N.T.	A.C.T.	Aust.
Against the person Against property Forgery and offences	3,398 28,509	2,183 16,317	526 4,306	489 3,199	508 6,305	340 1,364	99 275	47 229	7,590 60,504
against the currency Against good order Other	413 107,299 152,865	516 36,618 190,383	28,728	8,043 41,795	7,452 35,425	1,448 23,059	45 2,535 1,014		991 192,489 486,119
Total	292,484	246,017	71,702	53,531	49,691	26,211	3,968	4,089	747,693

<sup>(</sup>a) Year ended 30th June. included only once.

The following table shows the number of cases in which convictions were made in each year from 1958 to 1962.

CASES AT MAGISTRATES' COURTS IN WHICH CONVICTIONS WERE MADE(a):

State or Territory	1958	1959	1960	1961	1962
New South Wales	294,540	303,504	306,436	314,307	292,484
Victoria	251,065	265,214	245,807	235,581	246,017
Queensland $(b)(c)$	60,592	60,212	67,508	71,642	71,702
South Australia(b)	32,621	34,203	42,531	52,155	53,531
Western Australia	47,037	47,579	47,462	45,773	49,691
Tasmania	17,216	19,094	20,196	23,212	26,211
Northern Territory	2,715	3,212	2,664	2,812	3,968
Australian Capital Territory	1,910	1,787	2,280	2,613	4,089
Australia	707,696	734,805	734,884	748,095	747,693
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<sup>(</sup>a) Excludes minor traffic offences settled without court appearance. (b) Year ended 30th June. (c) A person convicted on several counts at the one hearing is included only once.

<sup>(</sup>b) Year ended 30th June.

<sup>(</sup>c) Excludes South Australia.

<sup>(</sup>b) A person convicted on several counts at the one hearing is.

(c) Cases in which Convictions were made for Drunkenness. The numbers of cases in which convictions were recorded during each of the years 1958 to 1962 are given in the following table.

	DRUNKENNESS:	CASES	IN	WHICH	CONVICTIONS	WERE	MADE
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State or Territory	1958	1959	1960	1961	1962
New South Wales	68,354	69,201	68,591	67,809	68,546
Victoria	29,434	29,334	29,116	27,212	28,529
Queensland(a)	28,196	26,918	28,538	26,136	26,293
South Australia(a)	4,299	4,439	5,273	5,438	6,178
Western Australia	4,821	5,587	5,144	5,333	5,320
Tasmania	718	660	512	534	575
Northern Territory	926	1,010	822	1,037	1,388
Australian Capital Territory	380	255	298	307	252
Australia	137,128	137,404	138,294	133,806	137,081

(a) Year ended 30th June.

The term "drunkenness" includes "drunkenness and disorderliness", and "habitual drunkenness".

The rate of convictions for drunkenness since 1901 is shown below.

#### RATE OF CONVICTIONS FOR DRUNKENNESS: AUSTRALIA

Year			 1901	1911	1921	1931	1941	1951	1961	1962
Convictions	per 10.00	0 persons	 133	133	97	57	91	175	129	128

For particulars of legislation relevant to the remedial treatment of drunkenness and some details of the various institutions established for the treatment of inebriates, see Official Year Book, No. 46, p. 632.

(ii) Civil Proceedings. Civil proceedings in the lower courts refer to those in the Small Debts Courts in New South Wales, Courts of Petty Sessions in Victoria, Magistrates' Courts in Queensland, Local Courts in South Australia and Western Australia, Courts of Requests in Tasmania, Local Courts in the Northern Territory and the Court of Petty Sessions in the Australian Capital Territory. Statistics of civil proceedings in the Lower Courts are given in § 5.

## § 3. Higher (Judges') Courts

1. General.—Higher courts are presided over by a judge, sometimes with a jury (see para. 2, page 644. Jurisdiction of the Higher Courts, which include District, County and Supreme Courts, includes appeals from the lower courts, cases of serious crime committed from lower courts and civil cases involving Common Law, Commercial Causes, Equity, etc.

Under powers vested by the Commonwealth under the Matrimonial Causes Act 1960 and the Bankruptcy Act 1924-1955, separate courts within the jurisdiction of the Supreme Courts of the various States and Territories deal exclusively with matrimonial cases and bankruptcy cases respectively.

2. Habitual Offenders.—An account of the methods adopted in each jurisdiction in connexion with habitual offenders is given in Year Book No. 49, pages 668-9.

3. Capital Punishment.—There were four executions in Australia during the period 1954 to 1963. Two took place in South Australia (in 1956 and 1958), and two in Western Australia (in 1960 and 1961). In each case the offence was murder.

Under the Criminal Code Amendment Act of 1922, capital punishment was abolished in Queensland, and in New South Wales the Crimes Act was amended in 1955, abolishing capital punishment for all offences except treason and piracy with violence. In the Australian Capital Territory, the Child Welfare Ordinance 1957-1962 now provides that no death sentence is to be pronounced or recorded against a person under the age of 18 years.

In the early days of the history of Australia, the penalty of death was attached to a large number of offences, many of which would now be dealt with in a Magistrate's Court. The present tendency is to restrict death sentences to persons convicted of murder. Although rape is a capital offence in some States, the penalty of death has not been imposed in recent years on persons convicted of it.

The average annual number of executions in Australia from 1861 to 1880 was 9; from 1881 to 1900, 6; from 1901 to 1910, 4; from 1911 to 1920, 2; from 1921 to 1930, 2; from 1931 to 1940, 1; from 1941 to 1950, 0.5; and from 1951 to 1960, 1.0.

4. Proceedings at Higher (Judges') Courts.—Proceedings at higher courts comprise criminal, civil, divorce and bankruptcy proceedings. Separate details of each are given in § 4, paragraph 2, § 5, § 7, and § 8, respectively.

### § 4. Serious Crime.

Note.—In interpreting the statistics in this section, the factors affecting comparability listed at the beginning of the chapter should be borne in mind.

1. Lower Courts.—(i) Convictions for Serious Crime at Magistrates' Courts. The figures given in the tables in § 2.4 refer to all convictions, and include offences of a technical nature, drunkenness, and minor breaches of good order, which come under the heading of crime in a very different sense from the more serious offences. The following table has therefore been prepared to show convictions at Magistrates' Courts for what may be regarded as the more serious offences, i.e., offences against the person, offences against property, forgery and offences against the currency.

The following table shows the number of convictions for serious crime at Magistrates' Courts for the years 1958 to 1962.

### CONVICTIONS FOR SERIOUS CRIME(a) AT MAGISTRATES' COURTS

State or Territory	1958	1959	1960	1961	1962
New South Wales	27,960	30,769	31,529	31,696	32,302
Victoria	11,132	12,260	15,646	15,949	19,016
Oueensland(b)(c)	4,301	4,422	4,678	4,736	4,833
South Australia(b)	2,338	2,554	2,604	3,552	3,693
Western Australia	6,016	5,423	5,764	5,256	6,814
Tasmania	1,666	1,634	1,788	1,636	1,704
Northern Territory	209	297	243	285	419
Australian Capital Territory	357	384	331	573	286
Australia	53,979	57,743	62,583	63,683	69,067

<sup>(</sup>a) Offences against the person, offences against property, forgery and offences against the currency.

(b) Year ended 30th June.

(c) A person convicted on several counts at the one hearing is included only once.

The numbers of convictions for serious crime at Magistrates' Courts per 10,000 of population for the same series of years for Australia were:—1958, 55.0; 1959, 57.6; 1960, 61.1; 1961, 60.8; 1962, 64.6.

(ii) Committals to Higher Courts. The following table shows the number of offences, classified according to the nature of the offence, which were committed to higher courts for each State and Territory for the year 1962.

COMMITTAL	s to	HIGHER	COURTS.	1962
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Class of offence	N.S.W.	Vic.	Qld (a)(b)	S.A. (a)	W.A.	Tas.	N.T.	A.C.T.	Aus- tralia
Against the person	1,518	981	282	354	82	55	51	35	3,358
Against property	5,385	3,424	992	301	320	549	20	75	11,066
Forgery and offences against the currency	312	441	10	35	38	28	21		885
Against good order	117	177	4	9	10	4			321
Other	82	445	7	13		7			554
Total	7,414	5,468	1,295	712	450	643	92	110	16,184

<sup>(</sup>a) Year ended 30th June. included only once.

The following table shows the number of committals to higher courts for each of the years 1958 to 1962.

### COMMITTALS TO HIGHER COURTS

State or Territory	1958	1959	1960	1961	1962
New South Wales	7,327	7,522	8,212	8,294	7,414
Victoria	4,227	4,523	5,274	4,598	5,468
Queensland $(a)(b)$	911	954	1,211	1,527	1,295
South Australia(a)	505	558	542	671	712
Western Australia	463	447	362	298	450
Tasmania	600	529	475	725	643
Northern Territory	66	93	26	86	92
Australian Capital Territory.	74	65	97	65	110
Australia	14,173	14,691	16,199	16,264	16,184

<sup>(</sup>a) Year ended 30th June. included only once.

<sup>(</sup>b) A person committed on several counts at the one hearing is

<sup>(</sup>b) A person committed on several counts at the one hearing is

<sup>2.</sup> Higher Courts.—(i) Offences for which Persons were convicted at Higher Courts, 1962. The following table shows the number of persons convicted at higher courts in each of the States and Territories of Australia during 1962, classified according to the nature of the offence.

PERSONS CONVICTED AT HIGHER COURTS, 1962

PERSO	NS CO	NVICT	ED AT	HIGH	ER CO	URTS,	1962		
Offence	n.s.₩.	Vic.	Qld (a)(b)	S.A.	W.A.	Tas.	N.T.	A.C.T.	Aust.
Against the person-						İ		ļ	
Infanticide	۱ ۱				l I			l	
Concealment of birth	1			1	2				3
Murder	17	8	7	2	l I	4			38
Attempted murder	3		2	4	l l	3	1		13
Manslaughter( $d$ )	16	9	9	8	11	4	5	1	63
Culpable driving	15		12	4			1	l i	32
Rape	10	7	18	1	10	2		l	48
Incest		11	12	10	3			١ ا	36
Other offences against fe-	1				_			1	
males	224	338	89	237	2	21	8	7	926
Abduction	1	2	2	i		3		i	9
Unnatural offences	109	101	12	33	``8	4	5		272
Abortion and attempt to	1				]			1	
procure	1	2	3	4	3			l :	13
Bigamy	17	8	3	4					32
Malicious wounding	44			i				l !	44
Attempted suicide	1 7	2		• • •			!!		2
Aggravated assault	56	29	40	16	5	``2	9	7	164
Common assault	17	27	iĭ	7			4	1	67
Other offences against the	1 **				1			1 -	
person	17	92	2	1	i	11	i	2	124
Total	547	636	222	332	44	54	33	18	1,886
							1	ł	
Against property-	i !		ĺ				i	1	l
Burglary, breaking and	1 '			1	]		ì	1	
entering	1,060	956	626	218	110	28	6	22	3,026
Robbery and stealing	i			l			l .	1	
from the person	72	34	23	10	6	152	1		298
Livestock stealing	1	39	6	7	2				54
Embezzlement and frau-	{		!	l	i .		1 .		
dulent misappropriation	70	22	9	15	8	4	2	1	131
Other larceny	550	186	32	11	28		9	4	820
Unlawfully using vehicles	1	33	146		3				183
Receiving	52	51	43	12	4	8	2	1	173
Fraud and false pretences	87	46	19	40	8	12	2	5	219
Arson	4	16	12	1	1			6	40
Malicious damage	13	14	1	1	٠.	١	2		31
Other offences against	1	ļ.	ŀ	1	ļ	l	l		
property	17	23	15	7			1		63
Total	1,926	1,420	932	322	170	204	25	39	5,038
Former and ofference and an in-	1 :		1			1		1	
Forgery and offences against	34		1.0	- 00	4.0	7	1 40		163
the currency	24	72	12	22	10		16	1	
Against good order	4	104	5	42	4	4			21 256
Other	12	197	4	42	<b></b> :-	1	<u></u>		236
Grand Total	2,513	2,329	1,175	718	228	270	74	57	7,364

<sup>(</sup>a) Year ended 30th June. (b) A person convicted on several counts at the one hearing is included only once, but if a person has been convicted at different hearings during the year, whether for the same or for a different type of offence, the results of all hearings are recorded separately. (c) Convictions. (d) Includes causing death by dangerous driving.

## PERSONS CONVICTED AT HIGHER COURTS

State or Territory	1958	1959	1960	1961	1962
New South Wales	2,274	2,325	2,635	2,712	2,513
Victoria	1,779	1,799	1,996	2,307	2,329
Queensland(a)(b)	883	915	1,020	1,279	1,175
South Australia	457	499	580	606	718
Western Australia	255	216	183	203	228
Tasmania( $c$ )	276	290	295	304	270
Northern Territory	31	69	29	87	74
Australian Capital Territory	50	40	62	54	57
Australia	6,005	6.153	6,800	7,552	7,364

<sup>(</sup>a) Year ended 30th June. (b) A person convicted on several counts at the one hearing is included only once. (c) Convictions.

<sup>(</sup>ii) Persons Convicted at Higher Courts, 1958 to 1962. The number of persons convicted at higher courts for the years 1958 to 1962 are given in the following table,

The numbers of persons convicted at higher courts in Australia per 10,000 of population for the years 1958 to 1962 were:—1958, 6.1; 1959, 6.1; 1960, 6.6; 1961, 7.0; 1962, 6.9.

### § 5. Civil Cases

In interpreting the statistics in the two tables in this section, it should be borne in mind that there are factors which affect comparability between States and between courts.

The total number of plaints entered and amounts awarded plaintiffs in the lower courts, during 1962, are shown in the following table.

### CIVIL CASES AT LOWER COURTS, 1962

Particulars	N.S.W.	Vic.	Qld (a)	S.A.	W.A.	Tas.	N.T.	A.C.T.	Aus- tralia
Plaints entered No. Amount awarded to plaintiffs £				94,566 2,065,832			-		593,494 11,448,269

(a) Year ended 30th June.

The following table shows the civil judgments (excluding those for divorce and bankruptcy) in the higher courts during 1962. The particulars given below include the number and amount of judgments entered by default or confession or agreement.

### CIVIL CASES AT HIGHER COURTS, 1962

Particulars	N.S.W.	Vic.	Qld (a)	S.A.	W.A. (b)	Tas.	N.T.	A.C.T.	Total
Judgments No. Amount awarded £	48,672 n.a.	21,602 6,567,790		i 1			n.a. n.a.	321 147,485	n.a. n.a.

(a) Year ended 30th June, 1962.

(b) Judgments signed and entered.

### § 6. Transactions of the High Court

The following table shows the transactions of the High Court for 1962 and 1963.

### TRANSACTIONS OF THE HIGH COURT OF AUSTRALIA

Original jurisdiction(a)	1962	1963	Appellate jurisdiction	1962	1963
Number of writs issued	92	84	Number of appeals set		
Number of cases entered			down for hearing	132	118
for trial	51	42	_		
Judgments for plaintiffs	30	18	Number allowed	36	33
Judgments for defendants	2	4			
Otherwise disposed of	36	15	Number dismissed	52	62
Amount of judgments	£96,588	£125,823	Otherwise disposed of	20	23

<sup>(</sup>a) Some matters dealt with by the High Court neither originate as writs nor are entered as cases.

During 1962 and 1963, respectively, the High Court dealt also with the following:—appeals from assessments under the Taxation Assessment Act, 49, 22; special cases stated for the opinion of the Full Court, 8, 13; applications for prohibition, etc., 23, 31. The fees collected amounted to £3,239 in 1962, and £3,289 in 1963.

### § 7. Divorce and Other Matrimonial Relief

- 1. Separation and Maintenance Orders of Courts of Summary Jurisdiction.—In all States and Territories, there are laws enabling a wife whose husband leaves her or the children of the marriage without adequate means of support to obtain a maintenance order against the husband from a court of summary jurisdiction. In some States and in the Northern Territory, courts of summary jurisdiction also have power to make separation orders. A separation order is intended primarily for the protection of the person of the wife.
- 2. Divorce and Other Matrimonial Relief Granted by Higher Courts.—A marriage may be terminated by a Supreme Court of a State or Territory in one of three ways. Firstly, there may be a dissolution of the marriage, commonly known as divorce; secondly, the courts may annul a marriage; and thirdly, there can be a judicial separation of the parties.

Until recently, each State was primarily responsible for the provision of matrimonial relief. The law varied from State to State; for example, as to the period of desertion needed to obtain a decree for the dissolution of marriage.

In 1959, however, the Commonwealth Parliament passed the *Matrimonial Causes Act* 1959 which came into force on 1st February, 1961. The Act establishes uniform grounds throughout the whole of the Commonwealth for the termination of marriage. While the Act displaces corresponding State law, it vests jurisdiction in existing State and Territorial Courts.

Nearly all decrees granted in 1963 were for petitions filed since the operation of the Commonwealth Act.

3. Matrimonial Causes Act 1959.—Under the Matrimonial Causes Act 1959, a decree for the dissolution of marriage may be granted on fourteen grounds, which include adultery, desertion, insanity, separation for five years in certain circumstances, and failure to comply with a restitution decree.

Proceedings for nullity of marriage may be instituted in respect of a marriage which is void or voidable. A marriage which is void has no existence at all, and so it is not legally necessary to obtain a decree of nullity of marriage, but since the issue may depend on difficult questions of fact, such as proof that the consent of one of the parties to the marriage was not a real consent, it is advisable and customary to seek a court judgment which decides the question of the validity of the marriage.

Proceedings for annulling a voidable marriage may be instituted on various grounds, as, for example, where at the time of the marriage either party was a mental defective. A voidable marriage is void from the date of the decree absolute, but until then the parties have the status of married people, and transactions concluded on the basis of the existence of that status cannot be undone or re-opened. Since the parties to a marriage which is void or which has been voided do not have the status of married people, they may remarry.

The death of either husband or wife terminates any proceedings for matrimonial relief. A decree for dissolution or annulment of a voidable marriage is first a decree nisi. The decree automatically becomes absolute at the expiration of three months, unless it is in the meantime rescinded, appeal proceedings are instituted, or there are children of the marriage under the age of 16, in which case the Court must be satisfied that appropriate arrangements have been made for their welfare before the decree will become absolute. The parties cannot remarry until a decree nisi has become absolute.

A decree of judicial separation is available on most of the grounds available for divorce. It leaves unimpaired the status of marriage, but suspends rights and duties with respect to cohabitation. A husband is not responsible for the acts of his wife, except that he is liable for necessaries supplied to her if he has failed to pay alimony ordered by a court. Persons who have judicially separated cannot remarry, but a divorce may be obtained on the same facts as those on which the decree of judicial separation was based.

The new Commonwealth Act provides for financial grants to approved marriage guidance organizations, and the courts are enjoined to consider at all times the possibility of reconciliation and they may take certain steps to endeavour to effect a reconciliation.

In the following tables, the term "divorce" is used to cover dissolution of marriage, nullity of marriage and judicial separation.

 Number of Petitions Filed.—The following table shows the number of petitions for dissolution of marriage, nullity of marriage and judicial separation filed in each State during 1963.

PETITIONS FILED FOR DISSOLUTION OF MARRIAGE, NULLITY OF MARRIAGE AND JUDICIAL SEPARATION, 1963

Petition for-	N.S.W.	Vic.	Q'land	S.A.	W.A.	Tas.	N.T.	A.C.T.	Aust.
Dissolution of marriage									
Husband petitioner Wife petitioner	1,716 2,623	942 1,221	474 587	386 619	290 333	125 146	30 20	37 53	4,000 5,602
Total	4,339	2,163	1,061	1.005	623	271	50	90	9,602
Nullity of marriage—		- '	' -						
Husband petitioner Wife petitioner	5 13	1 6	3	2	2 2	1	••	1	11 28
Total	18	7	3	5	4	1		$\overline{1}$	39
Dissolution or nullity—									
Husband petitioner Wife petitioner	4	3 5	1	1					10
Total	5	- 8		-T			<del></del>		15
Judicial separation— Husband petitioner Wife petitioner	8	1 6	1 3	1 2	2	,		4	3 26
Total	8	7	4	<sub>3</sub>		<del></del>	<del></del>	4	29
Dissolution or judicial separation—									
Husband petitioner		1							1
Total		1							1
Total petitions— Husband petitioner No. Per cent.	1,722 39	948 43	475 44	390 38	292 47	126 46	30 60	37 39	4,020 42
Wife petitioner No.	2,648	1,238 57	594 56	624 62	337	147	20 40	58 61	5,666 58
Per cent.	61	3/		- 62	53	54_	40		
Grand Total	4,370	2,186	1,069	1,014	629	273	50	95	9,686

5. Number of Divorces Granted.—The following table shows the number of dissolutions of marriage, nullities of marriage and judicial separations granted in each State during 1963.

DISSOLUTIONS OF MARRIAGE, NULLITIES OF MARRIAGE AND JUDICIAL SEPARATIONS GRANTED, 1963

Decree for—	N.S.W.	Vic.	Q'land	S.A.	W.A.	Tas.	N.T.	A.C.T.	Aust.
Dissolution of marriage(a)- Husband petitioner	1,363	759	396	308	251	108	23	18	3,226
Wife petitioner Petition by both	1,930	857	514	390	299	152	15	23	4,180 3
Total	3,293	1,616	910	698	553	260	38	41	7,409
Nullity of marriage(b)— Husband petitioner Wife petitioner	2 9	2 5	2 4	5	1				6 24
Total	11	7	6	5	—- <sub>1</sub>				30
Judicial separation— Husband petitioner Wife petitioner	::	3	3	::_	::		::	::	,
Total		3	3						7
Total decrees— Husband petitioner No. Per cent.	1,365	761 47	398 43	308 44	251 45	108 41	23 61	18 44	3,232 43
Wife petitioner No. Per cent.	1,939	865 53	521 57	395 56	300 55	153 59	15 39	23 56	4,211 57
Petition by both No.					3				3
Grand Total	3,304	1,626	919	703	554	261	38	41	7,446

<sup>(</sup>a) Decrees absolute.

6. Number of Divorces Granted, 1959 to 1963.—The following table shows the number of dissolutions of marriage, nullities of marriage and judicial separations granted in each State and Territory for each year from 1959 to 1963.

<sup>(</sup>b) Final decrees.

# DISSOLUTIONS OF MARRIAGE, NULLITIES OF MARRIAGE AND JUDICIAL SEPARATIONS GRANTED

State or 1	Cerritory			1959	1960	1961	1962	1963
		Dissoi	LUTIONS	of Marr	iage(a)			
New South Wales				3,363	3,243	3,156	3,113	3,293
Victoria	••		1	1,861	1,296	1,248	1,615	1,616
Queensland	-			739	696	779	920	910
South Australia	• •	••	• • •	503	610	679	660	698
	• •	• •						55
	• •	• •	•••	584	540	466	582	
Tasmania	• •	• •	•••	222	210	286	248	260
	••.	• •	••	14	5	23	38	3
Australian Capital Te	rritory	••	•• [	29	33	36	44	4.
Australia	••	••	••	7,315	6,633	6,673	7,220	7,40
		Nui	LITIES O	f Marria	AGE(b)			
New South Wales				23	27	18	18	1
		• •	•••	16	16	9	8	•
Victoria Oucensland	• •	• •	•••	5	7	2	5	
South Australia	• •	• •		7	9	6	6	
	• •	• •	]			0		
Western Australia	• •	• •	• • •	2	2	•••	2	
Tasmania	• •	• •	•••	•••	- • .	- • •	1	• •
Northern Territory	• •	• •	•• ]	• •	1	• •	•••	• •
Australian Capital Te	rritory	••		•••	1	1	••	• •
Australia	••	••	• •	53	63	36	40	3
		J	UDIÇIAL	Separation	ONS			
New South Wales					5	1		
Victoria			[		1		l l	
Queensland			[	1	2		3	
South Australia							1	
Western Australia				1	5	1	1	
Tasmania		• •			1			• •
Northern Territory			- :: 1		- :: l		::	
Australian Capital Te						••		
Australia								
		Тот	AL DIVO	orces Gr	ANTED	· · · · · · · · · · · · · · · · · · ·		
Grand Total				7,370	6,709	6,711	7,255	7,44

7. Average Number of Divorces granted Annually.—The ten-year averages of the numbers of divorces (i.e., dissolutions, nullities and judicial separations) granted annually in Australia for the 80 years from 1881 to 1960 are as follows.

### **DIVORCES: AUSTRALIA**

Decade 1881–90 1891–1900 1901–10 1911–20 1921–30 1931–40 1941–50 1951–60 Average 70 357 399 741 1,692 2,508 6,187 6,973

8. Grounds on which Divorces were Granted.—The grounds on which dissolutions of marriage, nullities of marriage and judicial separations were granted in each State and Territory during 1963 are shown in the following table. Some of the decrees granted during 1963 were for petitions lodged under the former, superseded legislation.

# GROUNDS OF DISSOLUTION OF MARRIAGE, NULLITY OF MARRIAGE AND JUDICIAL SEPARATIONS, 1963

Ground	N.S.W.	Vic.	Q'land	S.A.	W.A.	Tas.	N.T.	A.C.T.	Aust.
	]	Dissol	UTION C	F MAR	RIAGE				
Single Grounds— Desertion Adultery Separation Cruelty Drunkenness Frequent convictions Failure to pay mainten	1,658 713 541 123 48 7	642 278 255 14 7	482 157 185 19 4	240 189 147 74 6 2	161 192 142 3 3	112 58 63 2 5 2	14 8 9 	15 16 	3,324 1,611 1,342 240 73 13
ance	1	2		2	5	<b></b>			10
Non-compliance with restitution decree Insanity Refusal to consummate Imprisonment Other single grounds Dual Grounds—	38 13 6 1	 1 4 1	 3 2 1	  	1  2 1 1	<sub>2</sub> <sub>4</sub>		:: :: ::	40 21 14 4 6
Desertion and adultery Desertion and separation Desertion and cruelty Desertion and drunken-	21 36 22	62 266 15	14 26 6	5 15 3	6 16 2	2 7	3 2 1	2 1 2	115 369 51
ness Desertion and frequent	10	4	1	1	2	••	••		18
convictions  Desertion and failure to		2			1		••		3
pay maintenance Adultery and separation Adultery and cruelty Cruelty and drunkenness Separation and failure to	3 2 2 40	4 6 5 11	·· <sub>2</sub> ·· <sub>6</sub>	:: 2 4	 	  3	:: :: <sub>1</sub>	::	7 13 9 65
pay maintenance Refusal to consummate		1			6		••		7
and desertion Other dual grounds Multiple grounds (a)	1 1 5	3 2 31	1	1 2 2	 1 4	:: :-	.: 	::	5 7 42
Total	3,293	1,616	910	698	553	260	38	41	7,409
Riccom	,		ITY OF		<del></del>				
Bigamy Incapacity to consummate Invalid marriage	2 	1 5 1	3 3	3		:: :	<u>:</u> :	:: -:-	21 1
Total	11	7	6	5	1				30

### PUBLIC JUSTICE

# GROUNDS OF DISSOLUTION OF MARRIAGE, NULLITY OF MARRIAGE AND JUDICIAL SEPARATION, 1963—continued

Ground	N.S.W.	Vic.	Q'land	S.A.	W.A. ; Tas.	N.T.	A.C.T.	Aust.
	<u> </u>	!!				·	!1	

### JUDICIAL SEPARATION

Cruelty Desertion Adultery Desertion and cruelty	::	  1	<sub>2</sub>	 	 1	   	2 2 2 1
Total		 3	3	 	1	 	7

TOTAL DIVORCES GRANTED

Grand Total	 3,304	1,626	919	703	554	261	38	41	7, 146
			1	,		•		. :	

9. Ages of Husband and Wife at Time of Marriage.—The following table shows the ages at time of marriage of husbands and wives who were parties to marriages dissolved in 1963.

DISSOLUTIONS: AGES OF PARTIES AT TIME OF MARRIAGE, AUSTRALIA, 1963

Age of					Age o	f wife (	years)					
husband (years)	Under 20	20-24	25–29	30-34	35–39	40-44	45-49	50–54	55–59	60 and over	Not stated	Total hus- bands
Under 20 20-24 25-29 30-34 35-39 40-44 45-49 50-54 55-59 60 and over Not stated	349 1,440 375 83 23 5 1 3	91 1,710 1,064 259 85 22 7 4 3	4 244 437 209 87 24 21 4 	2 34 112 107 70 53 18 7 2 1	1 4 22 53 38 43 25 11 4 3	1 7 11 26 25 19 12 4 3	1 2 2 5 12 11 10 3 4	  2 4 3 6 10 4 5	1 2 3 6	1 1 2 4		447 3,436 2,021 726 338 187 110 63 25 28
Total Wives	2,279	3,245	1,033	406	204	108	50	35	12	8	29	7,409

10. Ages of Husband and Wife at Time of Dissolution of Marriage.—The following table shows the number of husbands and wives in each age group who were parties to marriages dissolved in 1963. Age is taken at the time the decree absolute was made.

DISSOLUTIONS:	AGES OF PARTIES AT TIME OF DISSOLUTION OF
	MARRIAGE, AUSTRALIA, 1963

	-				Age	of wife (	years)					
Age of husband (years)	Under 20	20–24	25–29	30–34	35–39	40-44	45_49	50–54	55-59	60 and over	Not stated	Total hus- bands
20-24 25-29 30-34 35-39 40-44 45-49 50-54 50-59 60 and over Not stated	9 5	115 309 83 18 5  1	26 466 608 152 26 9 4 2	4 51 554 568 169 43 12 3 4	7 91 522 449 125 47 18 8	116 444 335 130 40 18	2 26 73 297 246 83 39	10 16 71 194 160 60	 1 9 9 45 102 93 1	 1  4 7 34 177	1 1 1  26	154 840 1,358 1,414 1,193 893 687 442 400 28
Total Wives	14	532	1,293	1,409	1,267	1,104	766	511	260	224	29	7,409

11. Duration of Marriages Dissolved and Number of Children.—The following table shows the number of dissolutions of marriage granted in 1963, classified according to the legal duration of the marriage (i.e., the period from the date of marriage to the date when the decree nisi was made absolute) and number of children.

DURATION OF MARRIAGES DISSOLVED AND NUMBER OF CHILDREN(a): AUSTRALIA, 1963

				Disso	lutions	of mar	riages	with—	•				dis- ns of	
Duration of marriage (years)	No chil- dren	t child	2 chil- dren	3 chil- dren	4 chil- dren	5 chil- dren	6 chil- dren	7 chil- dren	8 chil- dren	9 chil- dren	10 chil- dren	chil- dren and over	Total dis	Total child- ren (a)
Under 1 year  1 year and under 2 years and under 3 3 4 4 9 7 6 6 7 7 7 9 9 9 9 10 11 11 11 11 11 11 11 11 11 11 11 11	1 11 30 77 189 191 202 186 147 162 123 110 78 85 55 57 77 40 36 43 208 268 43 29 2,890	7 37 99 107 144 140 103 82 83 89 64 44 51 121 36 10 2 2 1,865	2 2 5 31 41 52 83 89 89 89 80 197 97 97 97 97 97 97 97 97 97 97 97 97 9	5 4 16 21 39 33 27 39 28 26 61 55 49 45 32 33 33 31 91 1	4 4 4 5 100 6 6 15 127 223 110 115 221 113 117 434 114 11 281	3 1 6 5 5 5 4 4 3 7 7 6 6 8 8 8 4 4 2 69						::::::::::::::::::::::::::::::::::::::	1 13 40 119 3245 418 439 390 402 326 326 329 299 299 297 235 194 207 699 510 510 62 31 7,409	15 47 192 209 312 397 434 429 443 476 467 467 467 519 508 482 453 366 467 392 1,081 107 33 7 2
Total Children (a)	<u> </u>	1,000	3,194	2,004	1,124	343	130	49	40 '	<u>, y</u>		11.		0,175

<sup>(</sup>a) The term "children" used in the Commonwealth legislation refers to living "children of the marriage" under 21 years, but the table above includes a small number of dissolutions granted to petitions filed under old legislation in which the term "children" was used differently.

12. Ages of Children of Dissolved Marriages. The following table shows the ages of children of marriages dissolved in 1963. The children referred to are those under 21 years of age at the time of petition.

CHILDREN OF DISSOLVED MARRIAGES(a), BY AGE AT TIME OF PETITION: AUSTRALIA, 1963

1	Age of children at time of petition—									Total									
Petitioner	Under 12 mths	i yr	2 yrs	3 yrs	4 yrs	5 yrs	6 yrs	7 yrs	8 yrs	9 yrs	10 yrs	11 yrs	12 yrs	13 yrs	14 yrs	15 yrs	16- 20 yrs	Not stated	ber of
Husband Wife Both	21 34 	63 91 	211 	180 279 	320	220 334 	246 345 		<u></u>	200 353 1	196 345 	324	190 329 	289 	188 291 1	178 271 	610 799 	1	3,500 5,293 2 8,795

<sup>(</sup>a) This table refers to children, under 21 years at time of petition, of marriages for which decree absolute for dissolution have been granted in 1961 and 1962. See also footnote (a) to table preceding.

13. Number of Divorced Persons at each Census, 1911 to 1961.—The following table shows the number and proportion of divorced persons in Australia as recorded from returns supplied at each census from 1911 to 1961. A classification of divorced persons by age, for the censuses from 1891 to 1947, appeared in earlier issues of the Year Book (see No. 39, p. 269). Prior to 1911, no record was made of divorced persons in South Australia, so comparisons cannot be made beyond that date.

### DIVORCED PERSONS AT CENSUS DATES: AUSTRALIA

				Nur	nber			Proportion per 10,000 of males or females, 15 years of age and over						
Sex		1911	1921	1933	1947	1954	1961	1911	1921	1933	1947	1954	1961	
Males Females	::	2,368 2,140	<b>4,233</b> <b>4,304</b>	10,298 10,888	25,052 27,516	32,389 36,650	38,641 43,339	15 15	23 24	42 46	89 96	100 115	105 119	

## § 8. Bankruptcy

1. General.—Particulars of bankruptcy in each State to the end of 1927 were incorporated in issues of the Year Book prior to No. 23. On 1st August, 1928, the Bankruptcy Act of the Commonwealth which is now the *Bankruptcy Act* 1924-1960, came into operation.

Under the Bankruptcy Act 1924-1960, the Commonwealth is divided into bankruptcy districts which coincide generally with State boundaries. A Federal Court of Bankruptcy has been established with jurisdiction throughout Australia, but it exercises this jurisdiction mainly in the bankruptcy districts of New South Wales, which includes the Australian Capital Territory, and Victoria. Certain State courts have been invested with federal jurisdiction in bankruptcy and, outside New South Wales and Victoria, usually exercise that jurisdiction in the appropriate bankruptcy district.

Any person unable to pay his debts may apply voluntarily for the sequestration of his estate, or his creditors may apply for a compulsory sequestration, if he has committed an act of bankruptcy. The act of bankruptcy usually relied on is non-compliance by a debtor with a bankruptcy notice which requires the debtor to whom it is addressed to pay within a specified time, to a creditor who has obtained a final judgment or order to pay, the amount of the debt, or satisfy the Court that he has a counter claim, set-off, or cross demand which equals or exceeds the judgment debt. If a bankruptcy notice is not complied with, a creditor may thereupon present a petition against a debtor, provided that—the debt or debts amount to £50; the act of bankruptcy relied on has occurred within the six months preceding the presentation of the petition; and the statutory requirements relating to domicile or residence are applicable to the debtor.

Upon the issue of a sequestration order, the property of the bankrupt vests in the official receiver named in the order, and his property is divisible among his creditors in accordance with the provisions of the Act. No creditor to whom the bankrupt is indebted in respect of any debt provable in bankruptcy has any remedy against the property or person of the bankrupt except by leave of the court.

Under Part XI. of the Bankruptcy Act 1924-1960, instead of having a sequestration order made against his estate, a debtor may compound with his creditors or assign his estate for their benefit. Under Part XII of the Act, a debtor may enter into a scheme of arrangement. The object of Parts XI and XII of the Act is to allow a debtor and his creditors to enter into an agreement concerning the debts due to the creditors without having a sequestration order made against the debtor.

The Court has power to decide questions of law affecting a bankrupt estate. Questions of fact may be tried before a jury.

The Bankruptcy Act 1924-1960 provides for an Inspector-General in Bankruptcy. It also provides for a Registrar and an Official Receiver to be appointed for each bankruptcy district.

A Registrar in Bankruptcy is controlled by the Court and has such duties as the Attorney-General of the Commonwealth directs, or as are prescribed, and exercises such functions of an administrative nature as are authorized by the Court. He may examine a bankrupt or a person indebted to a bankrupt or having in his possession any of the estate or effects of a bankrupt. Stipendiary magistrates are appointed Deputy Registrars in country districts.

All sequestrated estates are vested in an Official Receiver, who is a permanent officer of the Commonwealth Public Service. His duties are to investigate the conduct, property and transactions of the debtor, and the cause of bankruptcy of a debtor, and to realize and administer the estate of the debtor. In respect of these activities, the Official Receiver is under the control of the Court.

Persons registered by the Court as qualified to act as trustees may be appointed by resolution of the creditors to be trustees of estates. In cases where a registered trustee under a deed of arrangement, composition, or assignment (Parts XI and XII of the Bankruptcy Act) is removed from or vacates his office, the official receiver may be appointed by the Court to complete the administration of the estate, or the Court may direct the official receiver to convene a meeting of the creditors in the estate to enable them to appoint a registered trustee to complete the administration of the estate.

2. Bankruptcy Proceedings.—The following table shows the number of bankruptcies of the various types in each State, together with the assets and liabilities of the debtors, during the twelve months ended 30th June, 1963.

## **BANKRUPTCY PROCEEDINGS, 1962-63**

State or Territory	Sequestration orders and orders for administration of deceased debtors' estates	Compositions and schemes under Part XI	Deeds under Part XI	Deeds of arrangement, Part XII	Total
(Number .	. 806	8		56	872
N.S.W.        Liabilities   L	£ 2,919,822	105,864	39,136	637,634	3,702,456
(a) Assets	£ 1,298,206	86,628	116,142	471,385	1,972,361
Number .	. 511	32	3	79	625
Vic   ∠ Liabilities	£ 1,679,515	434,778	30,978	644,407	2,789,678
Assets	£ 621,980	369,869	19,499	670,231	1,681,579
Number .	. 236	1	1	20	258
Q'land       Liabilities	£ 840,187	12,060	3,818	263,819	1,119,884
Assets	£ 472,836	8,872	3,200	227,362	712,270
Number .	. 528	79	10		617
S. Aust.   Liabilities	£ 904,695	470,294	85,014		1,460,003
Assets	£ 354,641	369,367	69,033	}	793,041
Number .	. 171	63	5	2	241
W. Aust. \ Liabilities	£ 265,162	865,047	25,911	29,246	1,185,366
Assets	£ 76,635	935,964	25,411	32,474	1,070,484
Number .	. 116		2	1	119
Tas   ∠ Liabilities	£ 383,755	1	31,057	7,430	422,242
Assets	£ 137,878		23,490	4,886	166,254
(Number .	. 3				3
N.T   ∠ Liabilities	£ 11,992			1	11,992
Assets	£ 283	1			283
Number .	. 2,371	183	23	158	2,735
Australia   Liabilities	£ 7,005,128	1,888,043	215,914	1,582,536	10,691,621
Assets	£ 2,962,459	1,770,700	256,775	1,406,338	6,396,272

<sup>(</sup>a) Includes the Australian Capital Territory.

For purposes of comparison, the two tables which follow show Australian figures in respect of each of the various types of bankruptcy, and State figures in respect of all types of bankruptcy for the past five years.

## BANKRUPTCY PROCEEDINGS: AUSTRALIA

	Year		Sequestration orders and orders for administration of deceased debtors' estates	Compositions and schemes under Part XI	Deeds under Part XI	Deeds of arrangement. Part XII	Total
	Number		1,603	131	19	196	1,949
1958-59	↓ Liabilities	£	4,534,479	608,040	198,730	1,844,512	7,185,761
	Assets	£	2,089,842	697,414	145,712	1,594,706	4,527,674
	Number		1,949	119	28	192	2,288
1959–60	↓ Liabilities	£	5,126,243	529,885	161,978	1,961,335	7,779,441
	Assets	£	2,738,689	411,084	176,205	1,531,283	4,857,261
	Number		2,004	118	21	225	2,368
1960-61		£	5,609,860	424,969	189,434	2,170,643	8,394,906
	Assets	£	3,333,274	325,602	196,254	1,665,396	5,520,526
	Number		2,239	172	31	218	2,660
1961–62	∠Liabilities	£	6,988,310	1,078,263	237,796	1,636,481	9,940,850
	Assets	£	3,503,851	873,393	193,760	1,384,849	5,955,853
	Number		2,371	183	23	158	2,735
1962-63		£	7,005,128	1,888,043	215,914	1,582,536	10,691,621
	Assets	£	2,962,459	1,770,700	256,775	1,406,338	6,396,272

DANKDIDTC	Y PROCEEDINGS	C. CTATEC
KANKKUPIL.	Y PRULEFIIING	S: SIAIRS

Year		N.S.W. (a)	Vic.	Qld	S.A.	W.A.	Tas.	N.T.	Aus- ralia.
Number		745	394	200	316	206	88		1,949
1958-59 { Liabilities	£	2,683,920	1,713,739	832,572		1,057,664	190,385		7,185,761
Assets	£	1,661,574	952,691	656,757	371,488	775,328	109,836		4,527,674
Number		892	494	234	372	199	96	1	2,288
1959-60 { Liabilities	£	3,216,889					373,246	14,880	7,779,441
\ Assets	£	2,001,621		631,121	446,738		168,030	15,077	4,857,261
Number		868					81	· 3	2,368
1960-61 { Liabilities	£	3,305,964			1,343,854		287,718	7,813	
( Assets	£	2,342,275				327,729	125,340	5,422	
Number		865					98	6	2,660
1961-62   ⟨ Liabilities	£	3,260,021						28,417	
( Assets	£	2,061,455					164,418	9,827	
Number		872					119	3	2,735
1962–63		3,702,456					422,242		10,691,621
t Assets	£	1,972,361	1,681,579	712,270	793,041	1,070,484	166,254	283	6,396,272

(a) Includes the Australian Capital Territory.

### § 9. Police

1. General.—The primary duties of the police are to prevent crime, to detect and detain offenders, to protect life and property, to enforce the law, and to maintain peace and good order. In addition, they perform many duties in the service of the State, e.g. they act as clerks of petty sessions in small centres, as crown land bailiffs, foresters, mining wardens and inspectors under the fisheries and various other Acts. In metropolitan and large country areas, they also regulate the street traffic. With the exception of the Commonwealth Police Force (see next page) and the police in the Northern Territory and the Australian Capital Territory, the police forces of Australia are under the control of the State Governments, but their members perform certain functions for the Commonwealth Government, such as acting as aliens registration officers and policing various acts and regulations.

Women police perform special duties at places where young women and girls are subject to moral danger, control traffic at school crossings, and lecture school children on road safety. They also assist male police as required in the performance of normal police duties.

The strength of the police force in each State and Territory and the number of persons to each police officer are shown in the following table for the years 1959 to 1963. The figures include traffic and water police, probationers, cadets, special constables and women police, but exclude parking police, native trackers (Aboriginals employed in outlying districts in tracking lost persons and persons wanted by the police), female searchers, wardresses and interpreters.

### STRENGTH OF POLICE FORCES

30th Ju	ne	N.S.W.	Vic.	Q'land	S. Aust.	W. Aust.	Tas.	N.T.	A.C.T.	Aus- tralia
				Тот	AL STRE	NGTH				
1959 1960 1961 1962 1963	::	5,245 5,378 5,575 5,687 5,826	3,753 3,867 4,025 4,127 4,290	2,678 2,647 2,673 2,748 2,798	1,425 1,498 1,694 1,727 1,752	1,056 1,142 1,169 1,164 1,184	524 550 558 579 629	102 103 105 125 137	73 77 89 101 115	14,856 15,262 15,888 16,258 16,731
			Popul	T NOITA.	o each I	POLICE OF	FICER			
1959 1960 1961 1962 1963	::	717 713 703 699 695	742 739 728 725 712	548 565 568 561 560	646 631 572 573 576	674 632 630 648 525	648 625 628 617 574	236 248 258 222 215	631 680 661 650 639	677 673 661 659 653

## STRENGTH OF POLICE FORCES-continued

30th Ju	ne—	N.S.W.	Vic.	Q'land	S. Aust.	W. Aust.	Tas.	N.T.	A.C.T.	Aus- tralia
			N	UMBER (	of Polic	EWOMEN(	<b>z</b> )			
1959 1960 1961 1962 1963	::	48 54 58 57 57	50 55 58 60 58	9 9 8 7	33 34 35 39 39	12 13 14 14 15	8 10 10 10 10	  5 2 6	2 2 2 2 2	162 177 191 192 194
			Nu	MBER OF	NATIVE	Tracker	s(b)			
1959 1960 1961 1962 1963	::	5 5 5 5 5	1 1 1 1	24 18 17 16 14	00000	4 4 4 4 4		35 32 31 34 30	::	69 60 58 60 54

 <sup>(</sup>a) Included in total strength shown above.
 (b) Not included in total strength shown above.
 (c) One native tracker, who is paid a small weekly retainer and is supplied with rations, is continually on call.

2. The Commonwealth Police Force.—The Commonwealth Police Force commenced operations on 21st April, 1960, and is the principal agency for the enforcement of the laws passed by the Commonwealth Parliament. It is also responsible for the protection of Commonwealth property and interests at various buildings and establishments under the control of the Commonwealth. This force co-ordinates the work of other Commonwealth investigation and law enforcement agencies and acts on behalf of the United Nations Organization for the suppressing of traffic in women and the suppression of obscene literature.

Under the control of the force is the Australian Police College at Manly, N.S.W., which provides training for officers of various police forces and other agencies in Australia and New Zealand.

The force has District Offices in each Capital City and its Head Office in Canberra. The strength of the force at 30th June, 1963, was 563 policemen and 3 policewomen. Twenty-eight guard dogs were available for use by the force and by State police forces as required.

### § 10. Prisons

1. Prisons and Prison Accommodation.—The table below shows the number of prisons in each State and the Northern Territory and the accommodation therein at 30th June, 1962.

## PRISONS AND PRISON ACCOMMODATION, 1962

Particulars	N.S.W.	Vic.	Q'land	S. Aust.	W. Aust.	Tas.	N.T.	Aus- tralia
Prisons Accommodation	18 3,100	12 2,346	7 925	1,018	19 906	381	2 87	74 8,763

There is no gaol in the Australian Capital Territory, but there is a lock-up attached to the police station at Canberra, and another lock-up at Jervis Bay, where offenders are held while awaiting trial or serving short sentences not exceeding one week imposed by a Magistrate's Court.

2. Convicted Prisoners.—The number of convicted prisoners at 30th June of each of the years 1958 to 1962 and the proportion per 10,000 of the population are shown in the following table.

### CONVICTED PRISONERS

30th Jun	16-	N.S.W. (a)	Vic.	Q'land (b)	S. Aust.	W. Aust.	Tas.	N.T. (b)	Aus- tralia
				Num	BER				
1958 1959 1960 1961 1962	::	3.126 2,895 2,903 3,090 3,052	1,397 1,539 1,678 1,827 1,844	799 868 865 877 843	526 577 570 592 658	527 477 526 526 573	196 223 195 237 207	32 28 26 41 49	6,603 6,607 6,763 7,190 7,226
			Number	PER 10,00	0 of Po	PULATION	_		
1958	::	8.5 7.7 7.6 7.9 7.6	5.1 5.5 5.9 6.2 6.1	5.6 5.9 5.8 5.8 5.4	5.9 6.3 6.0 6.1 6.6	7.5 6.7 7.3 7.1 7.6	5.9 6.6 5.7 6.8 5.7	14.5 11.6 10.2 15.1 17.6	6.7 6.6 6.6 6.8 6.7

<sup>(</sup>a) Includes the Australian Capital Territory. Includes short-term prisoners held in lock-ups at police stations.

(b) Excludes Aboriginals.

## § 11. Patents, Trade Marks and Designs

1. Patents.—Patents for inventions are granted under the Patents Act 1952-1960, which applies to the Commonwealth of Australia and the Territories of Norfolk Island, Papua and New Guinea. The Act is administered by a Commissioner of Patents. The principal fees payable up to and including the grant of a patent amount to £19 10s. Renewal fees are payable as follows:—£5 before the expiration of the fourth year, and an amount progressively increasing by £1 before the expiration of each succeeding year up to the final fee of £16, payable before the expiration of the fifteenth year. An extension of time for six months for payment of a renewal fee may be obtained.

The number of separate inventions in respect of which applications were filed and the number of letters patent sealed during the years 1959 to 1963 are shown in the following table.

### PATENTS: AUSTRALIA

Particulars	1959	1960	1961	1962	1963
Applications Applications accompanied b	. 11,430	11,828	12,901	13,026	13,051
provisional specifications.		3,772 4,857	3,919 4,940	3,710 3,866	3,557 5,361

2. Trade Marks and Designs.—Under the *Trade Marks Act* 1955-1958 the Commissioner of Patents is also Registrar of Trade Marks. Provision is made for the registration of users of trade marks and for their assignment with or without the goodwill of the business concerned. A new classification of goods was adopted in 1958, and trade marks registered under repealed Acts are reclassified on renewal.

Under the Designs Act 1906-1950, the Commissioner of Patents is also Registrar of Designs.

The following table shows the applications for trade marks and designs received and registered during the years 1959 to 1963.

Particulars			1959	1960	1961	1962	1963
Trade marks— Received			5,436	6,083	6,209	5,920	6,411
Registered Designs—	••		3,792	3,203	4,592	3,558	4,224
Received			1,366	1,283	1,413	1,392	1,425
Registered	••		819	1,507	1,522	1,064	1,251

TRADE MARKS AND DESIGNS: AUSTRALIA

## § 12. Copyright

1. Legislation.—Copyright is regulated by the Commonwealth Copyright Act 1912-1950 wherein, subject to modifications relating to procedure and remedies, the British Copyright Act of 1911 has been adopted and scheduled to the Australian law. The Act is administered by the Commissioner of Patents.

Reciprocal protection of unpublished works was extended in 1918 to citizens of Australia and of the United States of America, under which copyright may be secured in the latter country by registration at the Library of Congress, Washington. The Commonwealth Government promulgated a further Order-in-Council which came into operation on 1st February, 1923, and extended the provisions of the Copyright Act to the foreign countries of the Copyright Union, subject to the observance of the conditions contained therein.

2. Applications and Registrations.—The following table shows under the various headings the number of applications for copyright lodged and registered for the years 1959 to 1963.

Particulars			1959	1960	1961	1962	1963
Applications lodg	ged						
Literary	.,		1,153	1,042	1,088	1,131	1,236
Artistic			65	53	65	31	29
International						1	
Applications regi	stered-	.		;	1	1	
Literary			1.038	916	1,005	1 172	1,128
Artistic			47	61	37	52	18
International							

COPYRIGHT: AUSTRALIA

### § 13. Cost of Administration of Law and Order

1. Expenditure by the States.—The tables below show the net expenditure (i.e., gross expenditure less receipts from fees, fines, recoups for services rendered, etc.) from Consolidated Revenue during 1962-63 in connexion with the administration of justice, police and prisons in each State.

In South Australia, the receipts for legal fees and registrations exceed the expenditure under "Justice". Because of differing legislative and administrative arrangements in the various States, the activities covered by the figures shown are not exactly the same in each State. Small differences also result from differing accounting practices. However, the figures shown for individual States are comparable from year to year.

NET I	EXPENDITURE	ON	LAW	AND	ORDER.	1962-63
-------	-------------	----	-----	-----	--------	---------

State		1	Net expenditur	Per head of population			
		Justice	Police	Prisons	Justice	Prisons	
		£	£	£	s. d.	s. d.	s. d.
New South Wales		1,558,114	9,330,127	1,525,394	79	46 6	7 7
Victoria		830,634	7,739,027	1,149,871	5 6	51 2	7 7
Queensland		438,380	4,866,813	495,011	5 8	62 8	6 5
South Australia		-353,523	2,802,990	442,392	-7 1	56 1	8 10
Western Australia		218,533	2,000,709	289,053	5 9	52 4	7 7
Tasmania	••	230,254	985,720	222,240	12 9	54 5	12 3
Total		2,922,392	27,725,386	4,123,961	5 5	51 9	7 8

2. Commonwealth Expenditure.—(i) Attorney-General's Department. The expenditure shown in the previous table is that incurred by the State Governments. Since the functions of the Commonwealth Government in the administration of law and order differ considerably from those of the States, precise comparison between Commonwealth and State expenditure in this field is not possible. The following table, however, shows the gross expenditure by the Commonwealth Attorney-General's Department during the year 1962-63 on the main services it performs.

# EXPENDITURE BY THE COMMONWEALTH ATTORNEY-GENERAL'S DEPARTMENT, 1962-63

(£)

	Particul	ars				Gross expenditure
Administration						386,538
Australian Police College					;	27,809
Bankruptcy						254,005
Commonwealth Police Force						347,744
Conciliation and arbitration						248,556
Crown Solicitor's Office						479,806
High Court						104,860
Judges' salaries and pensions						215,426
Legal Service Bureau	• • •					65,856
Matrimonial causes—Grants to						51,750
Patents, trade marks and desig	_	24110110				588,759
<b>*</b>		• •			!	89,808
Repairs and maintenance	• •	• •	• •			32,625
Court Reporting Branch	• •	• •	• •	• •	i	204,505
	• •	• •	• •	• •	• • •	151,202
Territory courts	• •	••	••	••		131,202
Total					1	3,249,249

In addition, £89,103 was spent by the Attorney-General's Department on capital works and services.

The items of expenditure shown in the table above are gross. Receipts of the Attorney-General's Department for 1962-63 aggregated £1,039,207, of which revenue on account of Patents, Trade Marks and Designs, and Copyright amounted to £605,732, Bankruptcy £181,013, Court Reporting Branch £182,395, Fees, Fines and Costs of Court £41,022, and Miscellaneous £29,045.

Expenditure and receipts of the Attorney-General's Department for the five years 1958-59 to 1962-63 are shown in the following table.

## EXPENDITURE BY THE COMMONWEALTH ATTORNEY-GENERAL'S DEPARTMENT

(£)

	Y	ear		Gross expenditure	Receipts	Net expenditure
1958-59	•••	•••	 	2,184,038	572,771	1,611,267
1959-60			 	2,534,609	670,048	1,864,561
1960-61			 	2,699,095	812,493	1,886,602
1961-62		••	 	2,913,966	946,934	1,967,032
1962-63		• •	 	3,249,249	1,039,207	2,210,042

(ii) Police and Prisons. Expenditure (other than capital) by the Commonwealth Government on police in the Australian Capital Territory (excluding the Commonwealth Police Force shown above) and police and prisons in the Northern Territory for the five years 1958-59 to 1962-63 is shown in the following table.

# EXPENDITURE ON POLICE AND PRISONS IN THE NORTHERN TERRITORY AND THE AUSTRALIAN CAPITAL TERRITORY

(£)

		Year		Northern Territory	Australian Capital Territory(a)	
1958-59			• •		227,031	137,894
195960					262,261	168,952
1960-61					322,763	197,275
1961-62	• •	••	• •		335,485	215,921
1962-63	• •	••	• •	1	394,984	263,148

(a) Expenditure on police only. Ihere is no prison in the Australian Capital Territory.