

APPENDIX

Some recent information which has come to hand since the various chapters were sent to press is given in summarised form in the following pages, but for later statistics on the subjects dealt with in chapters reference should in general be made to other publications issued by this Bureau, e.g. the *Monthly Review of Business Statistics*, the *Quarterly Summary of Australian Statistics*, the *Digest of Current Economic Statistics*, and the various mimeographed statements issued on particular subjects.

CHAPTER 3. GENERAL GOVERNMENT

Parliamentary government

SECOND WHITLAM MINISTRY—30 NOVEMBER 1973

(The State in which each Minister's electorate is situated is shown in parenthesis. All Ministers are members of the Australian Labor Party and all are in the Cabinet.)

Prime Minister—

THE HON. E. G. WHITLAM, Q.C., M.P.
(N.S.W.)

Deputy Prime Minister and Minister for Defence—

THE HON. L. H. BARNARD, M.P. (Tas.)

Minister for Overseas Trade—

THE HON. J. F. CAIRNS, M.P. (Vic.)

Minister for Social Security—

THE HON. W. G. HAYDEN, M.P. (Qld)

Treasurer—

THE HON. F. CREAN, M.P. (Vic.)

Leader of the Government in the Senate, Attorney-General and Minister for Customs and Excise—

SENATOR THE HON. L. K. MURPHY, Q.C.
(N.S.W.)

Minister for Foreign Affairs—

SENATOR THE HON. D. R. WILLESEE (W.A.)

Minister for the Media—

SENATOR THE HON. D. MCCLELLAND (N.S.W.)

Minister for Northern Development and Minister for the Northern Territory—

THE HON. R. A. PATTERSON, M.P. (Qld)

Minister for Repatriation and Minister Assisting the Minister for Defence—

SENATOR THE HON. R. BISHOP (S.A.)

Minister for Services and Property and Leader of the House—

THE HON. F. M. DALY, M.P. (N.S.W.)

Minister for Labour—

THE HON. C. R. CAMERON, M.P. (S.A.)

Minister for Urban and Regional Development—

THE HON. T. UREN, M.P. (N.S.W.)

Minister for Transport—

THE HON. C. K. JONES, M.P. (N.S.W.)

Minister for Education—

THE HON. K. E. BEAZLEY, M.P. (W.A.)

Minister for Tourism and Recreation, Vice-President of the Executive Council and Minister Assisting the Treasurer—

THE HON. F. E. STEWART, M.P. (N.S.W.)

Minister for Aboriginal Affairs—

SENATOR THE HON. J. L. CAVANAGH (S.A.)

Minister for Primary Industry—

SENATOR THE HON. K. S. WRIEDT (Tas.)

Minister for the Capital Territory—

THE HON. G. M. BRYANT, E.D., M.P. (Vic.)

Minister for Minerals and Energy—

THE HON. R. F. X. CONNOR, M.P. (N.S.W.)

Minister for Immigration—

THE HON. A. J. GRASSBY, M.P. (N.S.W.)

Minister for Housing and Construction—

THE HON. L. R. JOHNSON, M.P. (N.S.W.)

Minister for Secondary Industry and Minister for Supply—

THE HON. K. E. ENDERBY, M.P. (A.C.T.)

Postmaster-General, Special Minister of State and Minister Assisting the Prime Minister—

THE HON. L. F. BOWEN, M.P. (N.S.W.)

Minister for Health—

THE HON. D. N. EVERINGHAM, M.P. (Qld)

Minister for the Environment and Conservation—

THE HON. M. H. CASS, M.P. (Vic.)

Minister for Science and Minister Assisting the Minister for Foreign Affairs in matters relating to Papua New Guinea—

THE HON. W. L. MORRISON, M.P. (N.S.W.)

THE HOUSE OF REPRESENTATIVES, page 72

Consequent on the resignation of the Hon. N. H. Bowen, Q.C. (L.P.), Mr P. M. Ruddock (L.P.) was elected to fill the vacancy for the division of Parramatta in the House of Representatives.

Commonwealth referendums, page 73

Two referendums on proposals for the amendment of the Constitution were submitted to the electors for approval on 8 December 1973. The first was to enable the Australian Parliament to control prices and the other was to enable the Australian Parliament to legislate with respect to incomes. Both proposals were rejected by the electors in all States. See page 73 for requirements for alteration of the Constitution.

A summary of the results of the voting on each proposal follows.

CONSTITUTION ALTERATION REFERENDUMS, 8 DECEMBER 1973

State	Electors enrolled	Number of votes		Informal	Total
		In favour of the proposed law	Not in favour of the proposed law		
CONSTITUTION ALTERATION (PRICES) REFERENDUM					
New South Wales . . .	2,827,989	1,257,499	1,332,485	28,689	2,618,673
Victoria . . .	2,129,494	891,144	1,081,120	29,660	2,001,924
Queensland . . .	1,128,417	402,506	643,770	9,023	1,055,299
South Australia . . .	737,573	282,754	404,181	13,398	700,333
Western Australia . . .	588,789	169,605	362,121	10,396	542,122
Tasmania . . .	241,207	85,631	138,416	4,969	229,016
Total . . .	7,653,469	3,089,139	3,962,093	96,135	7,147,367

CONSTITUTION ALTERATION (INCOMES) REFERENDUM

New South Wales . . .	2,827,989	1,041,429	1,542,217	35,027	2,618,673
Victoria . . .	2,129,494	657,756	1,309,302	34,866	2,001,924
Queensland . . .	1,128,417	331,163	713,562	10,574	1,055,299
South Australia . . .	737,573	193,301	490,943	16,089	700,333
Western Australia . . .	588,789	133,531	396,199	12,392	542,122
Tasmania . . .	241,207	63,135	159,862	6,019	229,016
Total . . .	7,653,469	2,420,315	4,612,085	114,967	7,147,367

Commonwealth Government Departments, pages 73-9

On 30 November 1973 the following changes in the structure of certain Departments were made:

abolition of the Departments of Air, the Army and the Navy and their amalgamation with the Department of Defence;

abolition of the Department of Civil Aviation and its amalgamation with the Department of Transport;

abolition of the Department of Housing and its amalgamation with the Department of Works to form the Department of Housing and Construction;

abolition of the Department of External Territories and the transfer of matters pertaining to aid, and to Papua New Guinea, to the Department of Foreign Affairs.

CHAPTER 10. LABOUR, WAGES AND PRICES

Determination of wage rates in Australia

On 8 May 1973, the Commonwealth Conciliation and Arbitration Commission, in its decision in the National Wage Case 1972-73, increased total wage rates for adult males and adult females in Commonwealth awards by 2 per cent plus \$2.50 a week and increased the rates of minimum wage for adult males by \$9.00 a week. These increases were operative from the beginning of the first pay-period commencing on or after 29 May 1973.

Subsequent to this decision, wage rates prescribed in State awards, etc., were increased as follows.

In New South Wales weekly rates of wages in State awards were increased by 2 per cent plus \$2.50 from the beginning of the first pay-period to commence on or after 29 May 1973. These increases incorporated basic wage increases of \$3.30 a week for adult males and \$3.10 a week for adult females to operate from 29 May 1973.

In Victoria total wages for adult males and for adult females in wages board determinations were increased by 2 per cent plus \$2.50 a week and the minimum wage for adult males by \$9.00 a week to operate from the beginning of the first pay-period commencing on or after 29 May 1973.

Queensland State basic wage rates were increased by \$1.90 a week for adult males and by \$2.05 a week for adult females, margins in awards were increased by 2 per cent and the minimum wage for adult males was increased by \$7.70 a week as from 29 May 1973.

In South Australia the living wage for adult males was increased by \$3.30 a week, the living wage for adult females by \$3.10 a week, marginal rates of pay were effectively increased by 2 per cent, and the minimum wage for adult males was increased by \$9.00 a week. These increases were operative from the beginning of the first pay-period commencing on or after 29 May 1973.

In Tasmania margins in State wages board determinations were increased by 2 per cent of the sum of the basic wage and margin; basic wages for both adult males and adult females were increased by \$2.50 a week; and the minimum wage for adult males was increased by \$9.00 a week. These increases operated from the beginning of the first pay-period commencing on or after 29 May 1973.

In Western Australia the basic wage for adult males was increased by \$3.55 a week, the basic wage for adult females by \$3.60 a week, and the minimum wage for adult males by \$3.50 a week. These increases were operative on and from 8 June 1973.

Leave

The *Maternity Leave (Australian Government Employees) Act* 1973, assented to on 18 June 1973, granted women employees in the Australian Public Service 12 weeks maternity leave on full pay, with up to an additional 40 weeks leave without pay. Male employees became eligible for one week's leave on full pay at the time of the birth of a child; the Act operated retrospectively from 1 January 1973.

CHAPTER 13. WELFARE SERVICES

Age, invalid, widows' pensions, unemployment and sickness benefits

Legislation which received Assent on 6 March 1973 increased age, invalid and widows' pensions, unemployment and sickness benefits to the one common rate of \$21.50 (single) or \$37.50 (married) per week. This represented an increase of \$1.50 in the maximum weekly age, invalid and (formerly Class 'A') widows' pensions and unemployment and sickness benefits. Abolition of the division of widows into three categories of entitlement meant an increase of \$4.25 a week for former Class 'B' and Class 'C' widows. Unemployment and sickness benefits and invalid pensions for minors were also raised to the standard \$21.50 rate, an increase of \$8.50 in the maximum weekly payment. All pension increases were retrospective to 7 December 1972. Unemployment and sickness benefits increases applied from 1 March 1973.

The legislation also abolished the age limits of 16 years for full-time student dependants of unemployment and sickness beneficiaries, and 21 years for full-time student dependants of age, invalid and widow pensioners.

CHAPTER 18. PUBLIC FINANCE

Federal Budget 1973-74

(see page 1070 for particulars of the 1972-73 Budget)

A significant feature of 1973-74 budget of the Australian Government was its presentation in national accounts form, with outlays classified on a functional basis. A functional classification is intended to bring together outlays with similar objectives or purposes to reveal more fully the broad purposes of public sector spending, to indicate the share of total resources available to public authorities being devoted to particular avenues of expenditure, and to provide a framework for developing assessments of the effectiveness of outlays in meeting government policy objectives. Taken together with the presentation on a national accounts basis the functional classification also facilitates assessment of the economic impact of the identified programs of expenditure.

Given an economy that was operating at close to full capacity, with inflation already of some concern, the Treasurer was faced with the problem of framing a budget that transferred resources to the private sector to initiate major social programs, without adding to the pressures of demand. The budget provided for an estimated outlay of \$12,168 million (18.9 per cent higher than 1972-73) and estimated receipts of \$11,481 million (20.6 per cent higher than 1972-73). The overall budget deficit was estimated at \$687 million, compared with \$709 million in 1972-73. The estimated domestic deficit in 1973-74 was \$162 million compared with a deficit of \$215 million in 1972-73. Details of estimated budget outlay and receipts are shown in the accompanying table.

Outlay

On the outlay side, notable aspects were

The large increase in outlay on *Housing and community amenities* reflecting major new programs for urban and regional development, including assistance for new growth centres, sewerage, land commissions, and metropolitan area improvement programs. Provision was also made for low interest advances to the States for welfare housing purposes. Because of the proposal that mortgage interest should be tax deductible, it was decided that the Home Savings Grant Scheme should be discontinued.

The 92 per cent increase in outlay on *Education*, reflecting the Australian Government's assumption of full responsibility for tertiary education from 1974, and substantial increases in funds available for schools and pre-schools—flowing in large part from recommendations by the Interim Committee of the Australian Schools Commission.

An increase of \$1.50 per week in all social service pensions with a further increase of the same amount to be made in the autumn of 1974; and planned abolition of the means test on age pensions in the lifetime of the Parliament. Because of equity considerations it was proposed that age pensions should be taxable, but not to the detriment of those people wholly or largely dependent on the pension. Subsidy payment under the States Grants (Home Care) and Delivered Meals Subsidy Acts would be increased. Special rate repatriation benefits were to be increased by \$4.50 per week, and the general rate by \$3 per week. There were to be increases of the same amount in the autumn sitting, and at the same time the special compensation allowance was to be eliminated.

An increased outlay of 25 per cent on health, including new initiatives in health insurance, community health facilities, a program for additional hospital facilities in Sydney, Melbourne and Brisbane, a school dental scheme and a new emphasis on the health of Aborigines. The scheme providing free milk for school children was to be reduced so that it applied on a needs basis.

An increased outlay on *Economic Services*, including an increased advance to the Post Office of \$32 million, provision of \$32 million for urban transport, a net provision of \$97 million for the Gidgealpa pipeline and estimated direct assistance to industry of an additional \$72 million. At the same time butter and cheese bounty payments were to be reduced and finally phased out in 1974-75, an inspection charge was to be imposed on meat for export, the Government contribution to research undertaken by the Joint Coal Board was to be reduced and to cease by 30 June 1975, and the margin allowed under the petroleum products prices stabilisation scheme was to be increased from 3.3 cents to 5 cents per gallon.

Receipts

During 1973-74, the natural growth in tax revenue was expected to be about \$1,621 million (17 per cent). At the same time, discretionary measures were expected to raise an additional \$648 million. Some of the more important of these measures (in terms of their revenue effects) were:

An imposition of income tax on age pensions, reduction of concessional deductions available to life insurance companies, withdrawal of exemption of dividends paid from profits from sale of oil and natural gas and of 20 per cent of profits (and dividends paid from profits) from some mining activities, withdrawal of the allowance for investment in manufacturing plant and discontinuation of some investment and depreciation concessions to primary producers, a higher rate of tax applicable to private companies, and treatment of profits from the resale of property within one year of acquisition as assessable income.

Increased duties on tobacco products, potable spirits, motor spirit, diesel fuel and aviation fuel.

Increases in Australian Capital Territory drivers' licences and motor vehicle registration fees, increased pay-roll tax and stamp duty in the Australian Capital Territory and Northern Territory.

BUDGET RECEIPTS AND OUTLAY
(**\$ million**)

	1972-73	1973-74 Estimate
Outlay—		
Defence	1,234	1,266
Education	439	843
Health	783	979
Social security and welfare	2,100	2,439
Housing and community amenities, n.e.c.	127	538
Culture and recreation	117	163
Immigration	48	52
Economic services—		
Transport and communication	751	880
Water supply and electricity	37	56
Industry assistance	443	515
Employment conditions	54	72
Other economic services	40	46
Total economic services	1,325	1,568
General public services	761	928
Not allocated to function(a)	3,297	3,393
Total outlay	10,230	12,168
<i>of which—</i>		
Net current expenditure on goods and services	2,386	2,645
Gross capital formation	230	311
Transfer payments and net advances	7,614	9,211
Receipts—		
Taxation—		
Indirect taxes	2,634	3,128
Income taxes on companies	1,634	1,943
Income taxes on persons—P.A.Y.E.	3,161	3,940
Other	924	1,233
Estate and gift duties	73	68
Other direct taxes, fees, fines, etc.	66	69
Unfunded employee retirement contributions	1	25
Total taxation	8,492	10,405
Other receipts—		
Interest, rent and dividends, etc.	951	1,007
Gross income of public enterprises	31	13
Sales of existing assets	47	56
Total other receipts	1,028	1,076
Total receipts	9,521	11,481

(a) Includes payments to States n.e.c.

LIST OF SPECIAL ARTICLES AND MISCELLANEOUS MATTER CONTAINED IN PREVIOUS ISSUES

This list refers to special articles and other more or less important miscellaneous matter which have appeared in previous issues of the Year Book but which are not included, or are included in abbreviated form only, in the present issue.

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