CHAPTER 3

GENERAL GOVERNMENT

Parliamentary government

Scheme of parliamentary government

Under Section 1 of the Australian Constitution the legislative power of Australia is vested in the Parliament of Australia, which consists of the Sovereign, the Senate, and the House of Representatives. The Sovereign is represented throughout Australia by the Governor-General who, subject to the Constitution of Australia, has such powers and functions as the Sovereign is pleased to assign to him. In each State there is a State Governor who is the representative of the Sovereign for the State. He has such powers within the State as are conferred upon him by the Letters Patent constituting his office and he exercises these powers in accordance with instructions issued to him by the Sovereign, detailing the manner in which his duties are to be fulfilled.

The Legislature in each State was bicameral until 1922, when the Queensland Parliament became unicameral with the abolition of the Upper House. In Queensland the sole legislative chamber is known as the Legislative Assembly. The Upper House is known in the Australian Parliament as the Senate, and in the bicameral State Parliaments as the Legislative Council. The Lower House is known in the Australian Parliament as the House of Representatives, in the State Parliaments of New South Wales, Victoria and Western Australia as the Legislative Assembly, and in the State Parliaments of South Australia and Tasmania as the House of Assembly. The extent of the Legislative powers of the Parliaments is defined by the Australian and State Constitutions. In those States that have a bicameral legislature the Legislative Assembly or House of Assembly is the larger House.

The members of the Legislative Assembly or House of Assembly, as the case may be, of each State are elected by the people, the franchise extending to British subjects who are at least 18 years of age with certain residential qualifications. With the exception of the New South Wales Legislative Council, the members of State Legislative Councils are, in common with members of the Lower Houses, elected by the people of the respective States. In New South Wales a quarter of the members of the Legislative Council retire each three years, and the continuing members of the Council and the members of the Legislative Assembly, voting as an electoral body, elect members to fill the vacant positions. In Victoria, and Tasmania members of the Legislative Council are elected by adult suffrage, while the franchise is limited in South Australian Parliament the qualifications for the franchise are identical for both Houses, extending to British subjects who have lived in Australia for six months continuously and who are at least 18 years of age.*

The Sovereign

On 7 February 1952 the Governor-General and members of the Federal Executive Council proclaimed Princess Elizabeth Queen Elizabeth the Second, Queen of this Realm and of all Her other Realms and Territories, Head of the Commonwealth, Defender of the Faith, Supreme Liege Lady in and over the Commonwealth of Australia. The coronation of Her Majesty in Westminster Abbey took place on 2 June 1953. By the Royal Style and Titles Act 1973, which Her Majesty assented to in Canberra on 19 October 1973, the Australian Parliament assented to the adoption by Her Majesty, for use in relation to Australia and its Territories, of the Style and Titles set forth in the Schedule to the Act. On the same day, also in Canberra, Her Majesty issued a Proclamation, under the Great Seal of Australia, appointing and declaring that Her Majesty's Style and Titles should henceforth be, in relation to Australia and its Territories, Elizabeth the Second, by the Grace of God Queen of Australia and Her other Realms and Territories, Head of the Commonwealth.

The Governor-General

Powers and functions. As the Queen's representative in Australia, the Governor-General exercises certain prerogative powers and functions assigned to him by the Queen. Other powers and functions are conferred on him by the Constitution. Powers which have been so assigned or conferred include, among others, the power to grant pardons and to remit fines for offences against the laws of Australia;

The age qualification for enrolment and voting in both houses of the Australian Parliament was lowered from 21 years to 18 years by Act No. 7 of 1973.

to appoint certain officers in the Diplomatic or Consular Service; to appoint times for holding the sessions of the Parliament, prorogue Parliament, and dissolve the House of Representatives; to cause writs to be issued for general elections of members of the House of Representatives; to assent in the Queen's name to a proposed law passed by both Houses of the Parliament or withhold assent, or to reserve the law for the Queen's pleasure, or to return the proposed law to the House in which to originated and transmit therewith any amendments which he may recommend; to exercise executive power; to choose and summon Executive Councillors, who hold office during his pleasure; and to appoint Ministers of State for Australia. In addition, the command-in-chief of the defence forces of Australia is vested in the Governor-General as the Queen's representative.

Many Acts of the Australian Parliament provide that the Governor-General may make regulations to give effect to the Act. The Governor-General may also be authorised by statute to issue proclamations—for example, to declare an Act in force. He has been given power by statute to legislate for certain of the Australian Territories. Under the conventions of responsible government obtaining in British Commonwealth countries, the Governor-General's functions are exercised generally on the advice of Ministers of State.

Holders of office. The following list shows the names of the Governors-General since the inception of the Commonwealth of Australia.

GOVERNORS-GENERAL

- Rt Hon. John Adrian Louis, Earl of Hopetoun (afterwards Marquis of Linlithgow), P.C., K.T., G.C.M.G., G.C.V.O. From 1 January 1901 to 9 January 1903.
- Rt Hon. Hallam, Baron Tennyson, P.C., G.C.M.G. From 17 July 1902 to 9 January 1903 (Acting).
- Rt Hon. Hallam, Baron Tennyson, P.C., G.C.M.G. From 9 January 1903 to 21 January 1904.
- Rt Hon. Henry Stafford, Baron Northcote, P.C., G.C.M.G., G.C.I.E., C.B. From 21 January 1904 to 9 September 1908.
- Rt Hon. WILLIAM HUMBLE, EARL OF DUDLEY, P.C., G.C.B., G.C.M.G., G.C.V.O. From 9 September 1908 to 31 July 1911.
- Rt Hon. Thomas, Baron Denman, P.C., G.C.M.G., K.C.V.O. From 31 July 1911 to 18 May 1914.
- Rt Hon. Sir Ronald Craufurd Munro-Ferguson (afterwards Viscount Novar of Raith), G.C.M.G. From 18 May 1914 to 6 October 1920.
- Rt Hon. Henry William, Baron Forster of Lepe, P.C., G.C.M.G. From 6 October 1920 to 8 October 1925.
- Rt Hon. John Lawrence, Baron Stonehaven (afterwards 1st Viscount Stonehaven), P.C., G.C.M.G., D.S.O. From 8 October 1925 to 22 January 1931.
- Rt Hon. Sir Isaac Alfred Isaacs, G.C.B., G.C.M.G., K.C. From 22 January 1931 to 23 January 1936.
- Brigadier-General the Rt Hon. ALEXANDER GORE ARKWRIGHT, BARON GOWRIE (afterwards 1st Earl of Gowrie), V.C., P.C., G.C.M.G., C.B., D.S.O., K.G.St.J. From 23 January 1936 to 30 January 1945.
- His Royal Highness Prince Henry William Frederick Albert, Duke of Gloucester, Earl of Ulster and Baron Culloden, K.G., P.C., K.T., K.P., G.C.B., G.C.M.G., G.C.V.O., General in the Army, Air Chief Marshal in the Royal Air Force, One of His Majesty's Personal Aides-de-Camp. From 30 January 1945 to 11 March 1947.
- Rt Hon. Sir William John McKell, G.C.M.G., Q.C. From 11 March 1947 to 8 May 1953.
- Field Marshal Sir William Joseph Slim (afterwards Viscount Slim of Yarralumla), K.G., G.C.B., G.C.M.G., G.C.V.O., G.B.E., D.S.O., M.C., K.St.J. From 8 May 1953 to 2 February 1960.
- Rt Hon. WILLIAM SHEPHERD, VISCOUNT DUNROSSIL, P.C., G.C.M.G., M.C., K.ST.J., Q.C. From 2 February 1960 to 3 February 1961.
- Rt Hon. WILLIAM PHILIP, VISCOUNT DE LISLE, V.C., P.C., G.C.M.G., G.C.V.O., K.St.J. From 3 August 1961 to 22 September 1965.
- Rt Hon. RICHARD GARDINER, BARON CASEY, K.G., P.C., G.C.M.G., C.H., D.S.O., M.C., K.ST.J. From 22 September 1965 to 30 April 1969.
- Rt Hon. Sir Paul Hasluck, G.C.M.G., G.C.V.O., K.St.J. From 30 April 1969 to 11 July 1974. Hon. Sir John Robert Kerr, K.C.M.G., K.St.J. Q.C. From 11 July 1974.

Administrators. In addition to the holders of the office of Governor-General listed above, certain persons have, from time to time, been appointed as Administrator. Administrators are appointed in the event of the death, illness, or absence from Australia of the Governor-General, or for the period between the departure of a Governor-General and the arrival of his successor. The following is a list of such appointments.

ADMINISTRATORS

- Rt Hon. Frederic John Napier, Baron Chelmsford (afterwards 1st Viscount Chelmsford), K.C.M.G. From 21 December 1909 to 27 January 1910.
- Lieut.-Colonel the Rt Hon. Arthur Herbert Tennyson, Baron Somers, K.C.M.G., D.S.O., M.C. From 3 October 1930 to 22 January 1931.
- Captain the Rt Hon. WILLIAM CHARLES ARCEDECKNE, BARON HUNTINGFIELD, K.C.M.G., K.St.J. From 29 March 1938 to 24 September 1938.
- Major-General Sir Winston Joseph Dugan (afterwards 1st Baron Dugan of Victoria), G.C.M.G., C.B., D.S.O., From 5 September 1944 to 30 January 1945; 19 January 1947 to 11 March 1947.
- General* SIR JOHN NORTHCOTT, K.C.M.G., K.C.V.O., C.B. from 19 July 1951 to 14 December 1951; 30 July 1956 to 22 October 1956.
- General Sir Reginald Alexander Dallas Brooks, K.C.B., K.C.M.G.†, K.C.V.O., D.S.O., K.St.J. From 8 January 1959 to 16 January 1959; 4 February 1961 to 3 August 1961; 5 June 1962 to 3 October 1962; 21 November 1962 to 18 December 1962.
- General Sir Eric Winslow Woodward, K.C.M.G., K.C.V.O., C.B., C.B.E., D.S.O., K.St.J. From 16 June 1964 to 30 August 1964.
- Colonel Sir Henry Abel Smith, K.C.M.G., K.C.V.O., D.S.O., K.St.J. From 7 May 1965 to 22 September 1965.
- Lieut.-General Sir Edric Montague Bastyan, K.C.M.G., K.C.V.O., K.B.E., C.B. From 24 April 1967 to 1 June 1967.
- Major-General Sir Rohan Delacombe, K.C.M.G., K.C.V.O., K.B.E., C.B., D.S.O., K.St.J. From 11 February 1971 to 18 February 1971; 12 October 1971 to 19 October 1971; 29 June 1972 to 9 August 1972; 5 April 1974 to 8 April 1974.

Governors of the States

Powers and functions. The Queen is represented in each of the States by a Governor, the office having been constituted by Letters Patent under the Great Seal of the United Kingdom of various dates. The Governors of the States exercise prerogative powers conferred on them by these Letters Patent, their Commissions of appointment, and the Governor's Instructions given them under the Royal Sign Manual and Signet or other instrument as specified in the Letters Patent. In addition, they have been invested with various statutory functions by State Constitutions and other Imperial Acts and by Acts of the Parliaments of the States.

A Governor of a State assents in the Queen's name to Bills passed by the Parliament of the State, except those reserved for the Royal assent. The latter include certain classes of Bills which are regulated by the Constitution Acts and by the Governor's Instructions. He administers the prerogative of mercy by the reprieve or pardon of criminal offenders within his jurisdiction, and may remit fines and penalties due to the Crown. In the performance of his functions generally, particularly those conferred by Statute, the Governor of a State acts on the advice of Ministers of State for the State.

Holders of office. The names of the present (June 1974) State Governors are as follows:

STATE GOVERNORS, JUNE 1974

New South Wales—SIR ARTHUR RODEN CUTLER, V.C., K.C.M.G., K.C.V.O., C.B.E., K.St.J. Victoria—SIR HENRY WINNECKE, K.C.M.G., O.B.E.

Queensland—Air Marshal Sir Colin Thomas Hannah, K.C.M.G., K.B.E., C.B., K.St.J.

South Australia-SIR MARK LAURENCE ELWIN OLIPHANT, K.B.E., K.ST.J.

Western Australia—Air Commodore Hughie Idwal Edwards, V.C., C.B., D.S.O., O.B.E., D.F.C.

Tasmania—SIR STANLEY CHARLES BURBURY, K.B.E., K.ST.J.

[•] Lieutenant-General Sir John Northcott was granted honorary rank of General while administering the Government of the Commonwealth. † G.C.M.G., 1963,

The Cabinet and executive government

Both for Australia and the States executive government is based on the system which was evolved in Britain in the 18th Century, and which is generally known as 'Cabinet' or 'responsible' government. Its essence is that the head of the State (Her Majesty the Queen, and her representative the Governor-General or Governor) should perform governmental acts on the advice of her Ministers; that her Ministers of State should be drawn from members of Parliament belonging to the party, or coalition of parties, commanding a majority in the lower House; that the Ministry should be collectively responsible to that House for the government of the country; and that the Ministry should resign if it ceases to command a majority there.

The Cabinet system operates chiefly by means of constitutional conventions, customs, or understandings, and through institutions that do not form part of the legal structure of the government at all. The Australian and State Constitutions make fuller legal provision for the Cabinet system than the British Constitution does—for example, by requiring that Ministers shall either be, or within a prescribed period become, members of the Legislature. In general, however, the legal structure of the executive government remains the same as it was before the establishment of the Cabinet system.

The executive power of Australia is exercisable by the Governor-General, and that of the States by the Governor. In each case he is advised by an Executive Council, which, however, meets only for certain formal purposes, as explained below. The whole policy of a Ministry is, in practice, determined by some or all of the Ministers of State, meeting without the Governor-General or Governor under the chairmanship of the Prime Minister or Premier. This group of Ministers is known as the Cabinet.

The Cabinet. This body does not form part of the legal mechanism of government. Its meetings are private and deliberative. The actual Ministers of the day alone are present, no records of the meetings are made public, and the decisions taken have, in themselves, no legal effect. In Australia all Ministers are members of Cabinet. As Ministers are the leaders of the party or parties commanding a majority in the lower House, the Cabinet substantially controls, in ordinary circumstances, not only the general legislative program of Parliament, but the whole course of Parliamentary proceedings. In effect, though not in form, the Cabinet, by reason of the fact that all Ministers are members of the Executive Council, is also the dominant element in the executive government of the country. Even in summoning, proroguing, or dissolving Parliament, the Governor-General or Governor is usually guided by the advice tendered him by the Cabinet, through the Prime Minister or Premier, though legally the discretion is vested in the Governor-General or Governor himself.

The Executive Council. This body is usually presided over by the Governor-General or Governor, the members thereof holding office during his pleasure. All Ministers of State must be members of the Executive Council. In the case of the Australian Government and also in the case of the States of Victoria and Tasmania, Ministers remain members of the Executive Council on leaving office, but are not summoned to attend its meetings, for it is an essential feature of the Cabinet system that attendance should be limited to the Ministers of the day. The Meetings of the Executive Council are formal and official in character, and a record of proceedings is kept by the Secretary or Clerk. At Executive Council meetings the decisions of the Cabinet are, where necessary, given legal form, appointments made, resignations accepted, proclamations issued, and regulations and the like approved.

The appointment of Ministers. Legally, Ministers hold office during the pleasure of the Governor-General or Governor. In practice, however, the discretion of the Queen's representative in the choice of Ministers is limited by the conventions on which the Cabinet system rests. When a Ministry resigns, the Crown's custom is to send for the leader of the party which commands, or is likely to be able to command, a majority in the Lower House, and to commission him, as Prime Minister or Premier, to 'form a Ministry'—that is, to nominate other persons to be appointed as Ministers of State and to serve as his colleagues in the Cabinet.

Ministers in Upper and Lower Houses. The following table shows the distribution of Ministers in the Houses of each Parliament in July 1974.

AUSTRALJAN PARLIAMENTS: MINISTERS IN UPPER OR LOWER HOUSES
JULY 1974

Ministers with seats in—	Aus- tralian	N.S.W.	Vic.	Qld	S.A.(a)	W.A.	Tas.	Total
The Upper House	7	2	5	(b)	3	3	1	21
The Lower House	20	16	12	14	8	9	9	88
Total .	27	18	17	14	11	12	10	109

(a) By the Constitution Act, the number of Ministers was increased to eleven in 1973. (b) Abolished in 1922.

Australian Government Ministries

Names and tenure of office, 1901 to 1974. The following list shows the name of each Australian Government Ministry to hold office since 1 January 1901, and the limits of its term of office.

AUSTRALIAN GOVERNMENT MINISTRIES, 1901 TO JULY 1974

- (i) Barton Ministry, 1 January 1901 to 24 September 1903.
- (ii) DEAKIN MINISTRY, 24 September 1903 to 27 April 1904.
- (iii) Watson Ministry, 27 April 1904 to 17 August 1904.
- (iv) REID-McLean Ministry, 18 August 1904 to 5 July 1905.
- (v) DEAKIN MINISTRY, 5 July 1905 to 13 November 1908.
- (vi) FISHER MINISTRY, 13 November 1908 to 1 June 1909.
- (vii) DEAKIN MINISTRY, 2 June 1909 to 29 April 1910.
- (viii) Fisher Ministry, 29 April 1910 to 24 June 1913.
- (ix) Cook MINISTRY, 24 June 1913 to 17 September 1914.
- (x) FISHER MINISTRY, 17 September 1914 to 27 October 1915
- (xi) Hughes Ministry, 27 October 1915 to 14 November 1916.
- (xii) HUGHES MINISTRY, 14 November 1916 to 17 February 1917.
- (xiii) Hughes Ministry, 17 February 1917 to 10 January 1918.
- (xiv) Hughes Ministry, 10 January 1918 to 9 February 1923.
- (xv) Bruce-Page Ministry, 9 February 1923 to 22 October 1929.
- (xvi) Scullin Ministry, 22 October 1929 to 6 January 1932.
- (xvii) Lyons Ministry, 6 January 1932 to 7 November 1938.
- (xviii) Lyons Ministry, 7 November 1938 to 7 April 1939.
- (xix) PAGE MINISTRY, 7 April 1939 to 26 April 1939.
- (xx) Menzies Ministry, 26 April 1939 to 14 March 1940.
- (xxi) Menzies Ministry, 14 March 1940 to 28 October 1940.
- (xxii) Menzies Ministry, 28 October 1940 to 29 August 1941.
- (xxiii) FADDEN MINISTRY, 29 August 1941 to 7 October 1941.
- (xxiv) Curtin Ministry, 7 October 1941 to 21 September 1943.
- (xxv) CURTIN MINISTRY, 21 September 1943 to 6 July 1945.
- (xxvi) FORDE MINISTRY, 6 July 1945 to 13 July 1945.
- (xxvii) Chifley Ministry, 13 July 1945 to 1 November 1946.
- (xxviii) CHIFLEY MINISTRY, 1 November 1946 to 19 December 1949.
- (xxix) Menzies Ministry, 19 December 1949 to 11 May 1951.
- (xxx) Menzies Ministry, 11 May 1951 to 11 January 1956.
- (xxxi) Menzies Ministry, 11 January 1956 to 10 December 1958.
- (xxxii) Menzies Ministry, 10 December 1958 to 18 December 1963.
- (xxxiii) Menzies Ministry, 18 December 1963 to 26 January 1966.
- (xxxiv) Holt Ministry, 26 January 1966 to 14 December 1966.
- (xxxv) Holt Ministry, 14 December 1966 to 19 December 1967.
- (xxxvi) McEwen Ministry, 19 December 1967 to 10 January 1968.
- (xxxvii) Gorton Ministry, 10 January 1968 to 28 February 1968.
- (xxxviii) Gorton Ministry, 28 February 1968 to 12 November 1969.
- (xxxix) Gorton Ministry, 12 November 1969 to 10 March 1971.
 - (xl) McMahon Ministry, 10 March 1971 to 5 December 1972.
 - (xli) WHITLAM MINISTRY, 5 December 1972 to 19 December 1972.
 - (xlii) Whitlam Ministry, 19 December 1972.

Names of Members of each Ministry to 19 December 1972. In Year Book No. 17, 1924, the names are given of each Ministry up to the Bruce-Page Ministry (9 February 1923 to 22 October 1929), together with the names of the successive holders of portfolios therein, and issue No. 39 contains a list, commencing with the Bruce-Page Ministry, which covers the period between the date on which it assumed power, 9 February 1923, and 31 July 1951, showing the names of all persons who held office in each Ministry during that period. The names of members of subsequent Ministries are listed in successive issues of the Year Book after No. 39.

This issue shows only particulars of the Second Whitlam Ministry from 12 June 1974.

THE SECOND WHITLAM MINISTRY—AT 12 JUNE 1974

(The State in which each Minister's electorate is situated is shown in parenthesis. All Ministers are members of the Australian Labor Party and all are in the Cabinet.)

Prime Minister-

THE HON. E. G. WHITLAM, Q.C., M.P. (N.S.W.)

Deputy Prime Minister and Minister for Overseas
Trade—

THE HON. J. F. CAIRNS, M.P. (Vic.)

Minister for Minerals and Energy—
THE HON. R. F. X. CONNOR, M.P. (N.S.W.)

Minister for Social Security— THE HON. W. G. HAYDEN, M.P. (Qld)

Leader of the Government in the Senate, Attorney-General and Minister for Customs and Excise— SENATOR THE HON. L. K. MURPHY, Q.C. (N.S.W.)

Minister for Foreign Affairs—
SENATOR THE HON. D. R. WILLESEE (W.A.)

Treasurer-

THE HON. F. CREAN, M.P. (Vic.)

Minister for Services and Property and Leader of the House—

THE HON. F. M. DALY, M.P. (N.S.W.)

Minister for the Media and Manager of Government Business in the Senate—

SENATOR THE HON. D. McClelland (N.S.W.)

Minister for Defence-

THE HON. L. H. BARNARD, M.P. (Tas.)

Minister for Agriculture—
SENATOR THE HON. K. S. WRIEDT (Tas.)

Minister for Northern Development and Minister for the Northern Territory—

THE HON. R. A. PATTERSON, M.P. (Qld)

Minister for Labor and Immigration—

THE HON, C. R. CAMERON, M.P. (S.A.)

Minister for Education-

THE HON. K. E. BEAZLEY, M.P. (W.A.)

Special Minister of State and Minister Assisting the Prime Minister in Matters Relating to the Public Service—

THE HON. L. F. BOWEN, M.P. (N.S.W.)

Minister for Repatriation and Compensation— SENATOR THE HON. J. M. WHEELDON (W.A.)

Minister for Urban and Regional Development— THE HON. T. UREN, M.P. (N.S.W.)

Postmaster-General— Senator the Hon. R. Bishop (S.A.)

Minister for Housing and Construction— THE HON. L. R. JOHNSON, M.P. (N.S.W.)

Minister for Transport—
THE HON. C. K. JONES, M.P. (N.S.W.)

Minister for Health—
THE HON. D. N. EVERINGHAM, M.P. (Qld)

Minister for Manufacturing Industry— THE HON. K. E. ENDERBY, Q.C., M.P. (A.C.T.)

Minister for the Capital Territory—
THE HON. G. M. BRYANT, E.D., M.P. (Vic.)

Minister for the Environment and Conservation— THE HON. M. H. CASS, M.P. (Vic.)

Minister for Aboriginal Affairs— SENATOR THE HON. J. L. CAVANAGH (S.A.)

Minister for Science, Minister Assisting the Minister for Foreign Affairs in Matters Relating to Papua New Guinea and Minister Assisting the Minister for Defence—

THE HON. W. L. MORRISON, M.P. (N.S.W.)

Minister for Tourism and Recreation, Vice-President of the Executive Council and Minister Assisting the Treasurer—

THE HON. F. E. STEWART, M.P. (N.S.W.)

State Premiers. March 1974

The names of the Premiers of each State in July 1974 are shown below.

STATE PREMIERS, JULY 1974†

New South Wales-The Hon. Sir Robert Askin, K.C.M.G., M.L.A. (L.P.)

Victoria-The Hon. R. J. Hamer, E.D., M.P. (L.P.)

Queensland-The Hon. J. Bjelke-Petersen, M.L.A. (C.P.)

South Australia—The Hon. D. A. Dunstan, Q.C., M.P. (A.L.P.)

Western Australia-The Hon. Sir Charles Court, O.B.E., M.L.A. (L.P.)

Tasmania—The Hon. E. E. Reece, M.H.A. (A.L.P.)

Leaders of the Opposition, Commonwealth and State Parliaments, March 1974

The Leader of the Opposition plays an important part in the Party system of government which operates in the Australian Parliaments. The following list gives the names of the holders of this position in each of the Parliaments in July 1974.

LEADERS OF THE OPPOSITION, JULY 1974†

Federal-Rt Hon. B. M. Snedden, Q.C., M.P. (L.P.)

New South Wales-N. K. Wran, Q.C., M.L.A. (A.L.P.)

Victoria-A. C. Holding, M.P. (A.L.P.)

Queensland-P. J. R. Tucker, M.L.A. (A.L.P.)

South Australia-Dr B. C. Eastick, M.P. (L.C.L.)

Western Australia-The Hon. J. T. Tonkin, M.L.A. (A.L.P.)

Tasmania—The Hon. E. M. Bingham, M.H.A. (L.P.)

Numbers and salaries of Australian Government Ministers

Under Sections 65 and 66, respectively, of the Constitution of the Commonwealth of Australia the number of Ministers of State was not to exceed seven, and the annual sum payable for their salaries was not to exceed £12,000 (\$24,000), each provision to operate, however, 'until the Parliament otherwise provides'.

Subsequently the number and salaries have been increased from time to time, and from April 1973 the annual sum payable for salaries has been fixed at \$302,000 and the number of Ministers at twenty-seven. An additional ministerial allowance of \$10,900 a year is payable to the Prime Minister, and an additional ministerial allowance of \$5,200 a year to the Deputy Prime Minister and \$4,875 a year to other Ministers.

All amounts payable in the foregoing paragraphs are in addition to amounts payable as Parliamentary allowances (see page 92).

Parliaments and elections

The Australian Parliaments

The first Parliament of the Commonwealth of Australia was convened by proclamation dated 29 April 1901 by His Excellency the Marquis of Linlithgow, then Earl of Hopetoun, Governor-General. It was opened on 9 May 1901 by H.R.H. the Duke of Cornwall and York. The Rt Hon. Sir Edmund Barton, G.C.M.G., K.C., was Prime Minister.

The following table shows the number and duration of Parliaments since federation.

[†] Full titles of party abbreviations are shown on page 87.

AUSTRALIAN PARLIAMENTS

Number of Parlie	amer	ı t	Date of opening	Date of dissolution
First			9 May 1901 .	23 November 1903
Second .			2 March 1904 .	5 November 1906
Third			20 February 1907	19 February 1910
Fourth .			1 July 1910 .	23 April 1913
Fifth			9 July 1913 .	30 July 1914(a)
Sixth			8 October 1914 .	26 March 1917
Seventh .			14 June 1917 .	3 November 1919
Eighth .			26 February 1920	6 November 1922
Ninth .			28 February 1923	3 October 1925
Tenth .			13 January 1926 .	9 October 1928
Eleventh .			6 February 1929.	16 September 1929
Twelfth .			20 November 1929	27 November 1931
Thirteenth .			17 February 1932	7 August 1934
Fourteenth.			23 October 1934 .	21 September 1937
Fifteenth .			30 November 1937	27 August 1940
Sixteenth .			20 November 1940	7 July 1943
Seventeenth			23 September 1943	16 August 1946
Eighteenth .			6 November 1946	31 October 1949
Nineteenth .			22 February 1950	19 March 1951(a)
Twentieth .			12 June 1951 .	21 April 1954
Twenty-first			4 August 1954 .	4 November 1955
Twenty-second			15 February 1956	14 October 1958
Twenty-third			17 February 1959	2 November 1961
Twenty-fourth			20 February 1962	1 November 1963
Twenty-fifth			25 February 1964	31 October 1966
Twenty-sixth			21 February 1967	29 September 1969
Twenty-seventh			25 November 1969	2 November 1972
Twenty-eighth			27 February 1973	11 April 1974(a)
Twenty-ninth	•	•	9 July 1974 .	•

⁽a) A dissolution of both the Senate and the House of Representatives was granted by the Governor-General, acting on the advice of the Cabinet and under section 57 of the Constitution.

There have been twenty-eight complete Parliaments since Federation. Until 1927 the Parliament met in Melbourne; it now meets in Canberra, the first meeting at Parliament House, Canberra, being opened by the Duke of York on 9 May 1927.

The twenty-eighth Parliament opened on 27 February 1973 and ended on 11 April 1974 when a dissolution of both the Senate and the House of Representatives was granted by the Governor-General, acting on the advice of the Cabinet and under Section 57 of the Constitution. The date of elections for both Houses was fixed for 18 May 1974, writs being issued by the Governor-General on 20 April 1974. For voting figures see page 86. For particulars of electors enrolled and of electors who voted in the several States and Territories at previous elections for the Australian Parliament, see Year Book No. 58 and earlier issues.

A special article describing the Commonwealth Parliament, its functions and procedure, prepared by the Clerk of the Senate and the Clerk of the House of Representatives, appears in Year Book No. 49, pages 65-71.

Qualifications for membership and for franchise-Australian Parliament

Qualifications necessary for membership of either House of the Australian Parliament are possessed by any British subject, eighteen* years of age or over and not disentitled on other grounds, who has resided in Australia for at least three years and who is, or is qualified to become an elector of the Australian Parliament. Qualifications for Australian Parliament franchise are possessed by any British subject, not under eighteen* years of age and not disentitled on other grounds, who has lived in Australia for six months continuously. Residence in a Subdivision for a period of one month prior to enrolment is necessary to enable a qualified person to enrol. Enrolment and voting are compulsory except that the compulsory enrolment provisions do not relate to an Aboriginal native of Australia. A member of the Defence Force on service outside Australia who is not less than eighteen* years of age, is a British subject and has lived in Australia for six months continuously is entitled to vote at Australian Parliament elections even though he may not be enrolled.

^{*} The age for candidature and the franchise age were lowered from 21 years to 18 years by Act No. 7 of 1973.

The principal reasons for disqualification of persons otherwise eligible for election as members of either Australian House are: membership of the other House, allegiance to a foreign power, being attainted of treason, being convicted and under sentence for any offence punishable by imprisonment for one year or longer, being an undischarged bankrupt or insolvent, holding an office of profit under the Crown (with certain exceptions), or having pecuniary interest in any agreement with the public service of the Australian Government except as a member of an incorporated company of more than twenty-five persons. Persons of unsound mind, attainted of treason, convicted and under sentence for any offence punishable by imprisonment for one year or longer, or persons who are holders of temporary entry permits under the Migration Act 1958–1966 or are prohibited immigrants under that Act are excluded from the franchise. In the main, these or similar grounds for disqualification apply also to State Parliament membership and franchise. Aborigines are entitled to enrol and to vote at both Australian and State elections in all States.

Australian Parliaments and elections

From the establishment of the Commonwealth of Australia until 1949 the Senate consisted of thirty-six members, six being returned by each of the original federating States. The Constitution empowers Parliament to increase or decrease the size of the Parliament, and, as the population of Australia had more than doubled since its inception, the Parliament passed the Representation Act 1948 which provided that there should be ten Senators from each State instead of six, increasing the total to sixty Senators, thus enlarging both Houses of Parliament and providing a representation ratio nearer to the proportion which existed at Federation.

In accordance with the Constitution the total number of members of the House of Representatives must be as nearly as practicable double that of the Senate.* Consequently, in terms of the Constitution and the Representation Act, from the date of the 1949 elections the number of members in the House of Representatives was increased from 74 to 121 (excluding the members for the internal Territories). As the States are represented in the House of Representatives on a population basis, the numbers were increased as follows: New South Wales—from 28 to 47; Victoria—from 20 to 33, Queensland—from 10 to 18; South Australia—from 6 to 10; and Western Australia—from 5 to 8. Tasmania's representation remained at 5 (the Constitution provides for a minimum of 5 members for each Original State). The increase in the number of members of Parliament necessitated a redistribution of seats and a redetermination of electoral boundaries. Redistributions are carried out by distribution commissioners appointed for each State. The redistributions are effected on a quota basis, but taking into account community interests, means of communication, physical features, existing boundaries, and other factors.

The population as disclosed by the Census taken on 30 June 1954 necessitated a futher alteration in representation in the House of Representatives in respect of New South Wales, South Australia, and Western Australia. Representation as from the general election for the House of Representatives on 10 December 1955 was: New South Wales 46, Victoria 33, Queensland 18, South Australia 11, Western Australia 9, Tasmania 5, the total number of members (excluding the members for the internal Territories) being increased from 121 to 122.

The population as disclosed by the Census taken on 30 June 1961 revealed that, under the provisions of the Representation Act, New South Wales, Queensland, and Western Australia would each lose one member in the House of Representatives, while Victoria would gain a member. The distribution commissioners' reports were duly laid before both Houses of Parliament, but the Government decided not to proceed with the proposals and announced that it would amend the Representation Act. In November 1964 the formula provided by Section 10 of the Representation Act for determining the number of members of the House of Representatives was amended so as to give a State an additional member for 'any portion of a quota'. The effect of that amendment would have been that at the next redistribution Victoria and South Australia would each gain one member while all other States would retain their existing representation. However, no fresh redistribution was effected prior to the 1966 Census. Consequent upon the population changes disclosed by the Census taken on 30 June 1966, a redistribution of the State electoral division boundaries was carried out in 1968 and the following representation in the House of Representatives became effective as from the general election held on 25 October 1969: New South Wales 45, Victoria 34, Queensland 18, South Australia 12, Western Australia 9 and Tasmania 5, the total number of members (excluding the members for the internal Territories) being increased from 122 to 123.

The population as disclosed by the Census taken on 30 June 1971 revealed that, under the provisions of the Representation Act, Western Australia would gain an additional member of the House of Representatives as from the next general elections following a redistribution of the electoral boundaries in that State. Subsequently, Distribution Commissioners for that State were appointed, and published their final recommendations on 13 February 1974. These recommendations, redistributing Western Australia into ten electoral Divisions for the House of Representatives, were approved by Parliament in April 1974. The new electoral boundaries were proclaimed by the Governor-General on 19 April 1974. The new division was named Tangney, in honour of Dame Dorothy Tangney, first woman member of the Senate.

[•] A proposal to alter the Constitution so that numbers of members of the House of Representatives might be increased without necessarily increasing the number of Senators was the subject of a referendum in March 1967, but was rejected. See Year Book No. 54, page 66, for results of the Referendum.

Since the general election of 1922 the Northern Territory has been represented by one member in the House of Representatives, and the Australian Capital Territory has had similar representation since the elections of 1949. The member for the Australian Capital Territory has had full voting rights since the first sitting of the twenty-sixth Parliament. In May 1968 the Northern Territory Representation Act was amended to give full voting rights to the Member for the Northern Territory effective from 15 May 1968, the day on which the Act received Royal Assent.

Following Parliament's approval of the Australian Capital Territory Representation (House of Representatives) Bill in October 1973, a Distribution Committee was appointed for the purpose of distributing the Australian Capital Territory into two electoral Divisions. On 19 March 1974 the Committee published an initial redistribution proposal.

By early April 1974 there was an indication that the House of Representatives would be dissolved before the Distribution Committee could complete its task, in which event the Australian Capital Territory would be deprived of any representation in the next Parliament. Accordingly the Australian Capital Territory Representation (House of Representatives) Act 1974 was enacted to provide that the Territory be divided into two electoral divisions, adopting the boundaries recommended by the Distribution Committee on 19 March 1974. The 1974 House of Representative elections were held on those boundaries.

Members of the House of Representatives are elected for the duration of the Parliament, which is limited to three years. At elections for Senators the whole State constitutes the electorate. For the purpose of elections for the House of Representatives the State is divided into single electorates corresponding in number to the number of members to which the State is entitled. Further information regarding the Senate and the House of Representatives is given in earlier issues of the Year Book.

The Commonwealth Electoral Act 1948, enacted with the Representation Act 1948 which enlarged the Australian Parliament (see page 85), changed the system of scrutiny and counting of votes in Senate elections from the alternative vote to that of proportional representation. For a description of the system, see Year Book No. 38, pages 82-3. The method of voting for both the Senate and the House of Representatives is preferential.

Particulars of voting at Senate elections and elections for the House of Representatives up to 1969 appear in earlier issues of the Year Book, and additional information is available in the Statistical Returns issued by the Chief Electoral Officer following each election and printed as Parliamentary Papers.

The numbers of electors and primary votes cast for the major political parties in each State and Territory at the latest election for each House of the Australian Parliament were as follows.

	N.S.W.	Vic.	Qld	S.A.	W.A.	Tas.	N.T.	A.C.T.	Australia
	HOUSE	OF RE	PRENTA	TIVES	ELECT	ION			
Electors enrolled Number of votes recorded for—	2,834,558	2,161,474	1,154,762	750,308	612,016	246,453	36,480	101,455	7,897,506
Australian Labor Party . Liberal Party	1,400,255 887,202	970,236 738,236	476,710 330,365				13,397	52,055 33,320	3,644,110 2,582,968
Country Party/ National Party* National Alliance	282,169	151,707	255,659	28,903	60,325		14,514	3,300	736,252 60,325
Liberal Movement Democratic Labor Party	• •	104,974	• •	57,817				••	57,817 104,974
Australia Party Others	77,507 10,959 44,811	50,025 12,082 43,633	18,808 1,741 15,118	14,267 2,669 20,311	7,016 1,726 14,575	423 767 4,213	1,557 852	4,130 883 1,249	172,176 32,384 144,762
Total votes recorded .	2,702,903	2,070,893	1,098,401			237,891	30,320	94,937	7,535,768
		SENA	TE ELE	CTION					
Electors enrolled Number of votes recorded for—	2,834,558	2,161	474 1,1	54,762	750,30	8 612,	016	246,453	7,759,571
Australian Labor Party Liberal-Country/	1,184,993	859,	.078 4	151,623	303,46	1 230,	181	97,861	3,127,197
National Party* National Alliance	987,711		254 5	19,851	224,04	. 55,	909 301	77,961	2,815,735 55,301
Country Party Liberal Movement Liberal National Party	• •		965		19,959 63,03	2	::	10,459	30,418 63,032 23,965
Democratic Labor Party . Australia Party	67,670 40,541) 118 29	728 456	41,394 12,795	5,76 6,50	72,	808	1,783	235,343 92,107
Communist Party Others	11,202 77,968 332,818	15	595 343 474	6,797 65,941	6,78 10,68 82,19	1 14,	754 036	23,161 26,666	20,583 148,704 798,126
Total votes recorded .	2,702,903			98,401	722,43			237,891	7,410,511

^{*} Queensland only.

The Senate and House of Representatives Election, 18 May 1974

Membership at 9 July 1974 was: Senate—Australian Labor Party, 29; Liberal Party of Australia, 23; Australian Country Party, 6; Independent, 1; Liberal Movement, 1; House of Representatives—Australian Labor Party, 66; Liberal Party of Australia, 40; Australian Country Party, 21.

Members of the Australian Parliament

The following is a list of Senators and Members of the House of Representatives of the Australian Parliament at 9 July 1974. Changes since that date are set out in the Appendix to this volume. Party affiliation is indicated by the use of the following abbreviations:

A.L.P.—Australian Labor Party

C.P.—Australian Country Party

Ind.-Independent

L.M.—Liberal Movement

L.P.—Liberal Party of Australia

MEMBERS OF THE AUSTRALIAN PARLIAMENT, 9 JULY 1974(a)

THE SENATE

President:

SENATOR THE HON. J. O'BYRNE

Chairman of Committees:

SENATOR J. J. WEBSTER

Leader of the Government in the Senate: SENATOR THE HON, L. K. MURPHY, Q.C.

Leader of the Opposition in the Senate:

SENATOR R. G. WITHERS

Senator	State	e.	erm(b) xpires) June	Senator	State	e	erm(b) xpires) June
Anderson, Hon. Sir Kenneth, K.B.E. (L.P.) Baume, P. E. (L.P.) Bessell, E. J. (L.P.) Bishop, Hon. R. (A.L.P.) Bonner, N. T. (L.P.) Brown, W. W. C. (A.L.P.) Button, J. N. (A.L.P.) Cameron, D. N. (A.L.P.) Carrick, J. L. (L.P.) Cavanagh, Hon. J. L. (A.L.P.) Chaney, F. M. (L.P.) Coleman, Ruth N. (A.L.P.)	N.S.W. Tas. S.A. QId Vic. Vic. S.A. N.S.W. S.A. W.A. W.A.		1976 1976 1976 1979 1979 1979 1976 1979 1976 1976	Lawrie, A. G. E. (C.P.) McAuliffe, R. E. (A.L.P.) McClelland, Hon. D. (A.L.P.) McClelland, J. R. (A.L.P.) McIntosh, G. D. (A.L.P.) McLaren, G. T. (A.L.P.) Marriott, Hon. J. E. (L.P.) Martin, Kathryn J. (L.P.) Maunsell, C. R. (C.P.) Melzer, Jean I. (A.L.P.) Milliner, B. R. (A.L.P.) Mulvihill, J. A. (A.L.P.)	Qld Qld N.S.W. N.S.W. W.A. S.A. Tas. Qld Qld Vic. Qld Vic. N.S.W.		1976 1976 1979 1976 1976 1976 1976 1979 1976
Cormack, Hon. Sir Magnus, K.B.E. (L.P.) Cotton, Hon. R. C. (L.P.) Davidson, G. S. (L.P.) Devitt, D. M. (A.L.P.) Drake-Brockman, Hon. T. C., D.F.C. (C.P.) Drury, A. J. (A.L.P.) Durack, P. D. (L.P.) Everett, M. G., Q.C. (A.L.P.) Georges, G. (A.L.P.) Gietzelt, A. T. (A.L.P.) Greenwood, Hon. I. J., Q.C. (L.P.) Grimes, D. J. (A.L.P.) Guilfoyle, Margaret G. C. (L.P.) Hall, Hon. R. S. (L.M.)	S.A. Tas. W.A. S.A. W.A. Tas. Qld N.S.W. Vic.		1979 1976 1979 1976 1979 1976 1976 1976	Murphy, Hon. L. K., Q.C. (A.L.P.) O'Byrne, J. (A.L.P.) Poyser, A. G. (A.L.P.) Primmer, C. G. (A.L.P.) Rae, P. E. (L.P.) Scott, D. B. (C.P.) Sheil, G. (C.P.) Sim, J. P. (L.P.) Townley, M. (Ind.) Walsh, P. A. (A.L.P.) Webster, J. J. (C.P.) Wheeldon, Hon. J. M. (A.L.P.) Willesee, Hon. D. R. (A.L.P.) Withers, R. G. (L.P.) Wriedt, Hon. K. S. (A.L.P.) Wright, Hon. R. C. (L.P.) Young, H. W. (L.P.)	N.S.W. Tas. Vic. Vic. Tas. N.S.W. Qld W.A. Tas. W.A. Vic. W.A. W.A. Qld Tas. Tas. S.A.		1979 1976 1979 1976 1976 1976 1976 1979 1979

⁽a) For later changes see Appendix. (b) Senators are elected for a term of six years on a rotational basis; the terms of half the Senators expire every third year.

MEMBERS OF THE AUSTRALIAN PARLIAMENT 9 JULY 1974—continued

THE HOUSE OF REPRESENTATIVES (Triennial Parliaments—Last General Election 18 May 1974)

Speaker:

THE HON. J. F. COPE, M.P.

Chairman of Committees:

G. G. D. Scholes, M.P.

Leader of the House:

THE HON. F. M. DALY, M.P.

Leader of the Opposition:

THE RT HON. B. M. SNEDDEN, Q.C., M.P.

Member	Division	Member	Division
Adermann, A. E. (C.P.)	Fisher (Q.)	Daly, Hon. F. M.	Grayndler (N.S.W.)
Anthony, Rt Hon. J. D.	Richmond (N.S.W.)	(A.L.P.)	
(C.P.)		Davies, R. (A.L.P.)	Braddon (T.)
Armitage, J. L. (A.L.P.).	Chifley (N.S.W.)	Dawkins, J. S. (A.L.P.) .	Tangney (W.A.)
Barnard, Hon. L. H.	Bass (T.)	Drummond, P. H. (L.P.)	Forest (W.A.)
(A.L.P.)		Drury, E. N., C.B.E.	Ryan (Q.)
Beazley, Hon. K. E.	Fremantle (W.A.)	(L.P.)	
(A.L.P.)	Same (W.A.)	Duthie, G. W. A. (A.L.P.)	Wilmot (T.)
Bennett, A. F. (A.L.P.)	Swan (W.A.)	Edwards, H. R. (L.P.) .	Berowra (N.S,W.)
Berinson, J. M. (A.L.P.)	Perth (W.A.)	Ellicott, R. J. (L.P.)	Wentworth (N.S.W.
Bonnett, R. N. (L.P.)	Herbert (Q.)	Enderby, Hon. K. E.	Canberra (A.C.T.)
Bourchier, J. W. (L.P.)	Bendigo (V.)	(A.L.P.)	
Bowen, Hon. L. F. (A.L.P.)	Kingsford-Smith (N.S.W.)	England, J. A., E.D. (C.P.)	Calare (N.S.W.)
Bryant, Hon. G. M., E.D.	Wills (V.)	Erwin, Hon. G. D. (L.P.)	Ballaarat (V.)
(A.L.P.)		Everingham, Hon. D. N.	Capricornia (Q.)
Bungey, M. H. (L.P.)	Canning (W.A.)	(A.L.P.)	Capricornia (Q.)
Cadman, A. G. (L.P.)	Mitchell (N.S.W.)	Fairbairn, Hon. D. E.,	Farrer (N.S.W.)
Cairns, Hon. J. F.	Lalor (V.)	D.F.C. (L.P.)	ratter (IN.S.W.)
(A.L.P.)		Fisher, P. S. (C.P.)	Mallee (V.)
Cairns, Hon. K. M. (L.P.)	Lilley (Q.)		• '
Calder, S. E., D.F.C.	Northern Territory	FitzPatrick, J. (A.L.P.)	Darling (N.S.W.)
(C.P.)		Forbes, Hon. A. J., M.C.	Barker (S.A.)
Cameron, Hon. C. R.	Hindmarsh (S.A.)	(L.P.)	
(A.L.P.)	` ,	Fraser, Hon. J. M. (L.P.)	Wannon (V.)
Cameron, D. M. (L.P.)	Griffith (Q.)	Fry, K. L. (A.L.P.) .	Fraser (A.C.T.)
Cass, Hon. M. H.	Maribyrnong (V.)	Fulton, W. J. (A.L.P.) .	Leichhardt (Q.)
(A.L.P.)		Garland, Hon. R. V.	Curtin (W.A.)
Child, Gloria J. L.	Henty (V.)	(L.P.)	
(A.L.P.)		Garrick, H. J. (A.L.P.)	Batman (V.)
Chipp, Hon. D. L. (L.P.)	Hotham (V.)	Giles, G. O'H. (L.P.)	Angas (S.A.)
Clayton, G. (A.L.P.)	Isaacs (V.)	Gorton, Rt Hon. J. G.,	Higgins (V.)
Coates, J. (A.L.P.)	Denison (T.)	C.H. (L.P.)	
Cohen, B. (A.L.P.)	Robertson (N.S.W.)	Graham, B. W. (L.P.)	North Sydney
Collard, F. W. (A.L.P.)	Kalgoorlie (W.A.)		(N.S.W.)
Connolly, D. M. (L.P.)	Bradfield (N.S.W.)	Gun, R. T. (A.L.P.) .	Kingston (S.A.)
Connor, Hon. R. F. X.	Cunningham	Hayden, Hon. W. G.	Oxley (Q.)
(A.L.P.)	(N.S.W.)	(A.L.P.)	J. (Q.)
Cope, Hon. J. F. (A.L.P.)	Sydney (N.S.W.)	Hewson, H. A. (C.P.)	McMillan (V.)
Corbett, J. (C.P.)	Maranoa (Q.)	Hodges, J. C. (L.P.)	Petrie (Q.)
Crean, Hon. F. (A.L.P.).	Melbourne Ports (V.)	Holten, Hon, R. McN.	Indi (V.)
Cross, M. D. (A.L.P.)	Brisbane (Q.)	(C.P.)	***

MEMBERS OF THE AUSTRALIAN PARLIAMENT 9 JULY 1974(a)—continued

THE HOUSE OF REPRESENTATIVES—continued

Member	Division	Member	Division
Howard, J. W. (L.P.)	Bennelong (N.S.W.)	Morrison, Hon. W. L.	St George (N.S.W.)
Hunt, Hon. R. J. D.	Gwydir (N.S.W.)	(A.L.P.)	
(C.P.)		Mulder, A. W. (A.L.P.)	Evans (N.S.W.)
Hurford, C. J. (A.L.P.) .	Adelaide (S.A.)	Nicholls, M. H. (A.L.P.)	Bonython (S.A.)
Hyde, J. M. (L.P.) .	Moore (W.A.)	Nixon, Hon. P. J. (C.P.).	Gippsland (V.)
Innes, U. E. (A.L.P.)	Melbourne (V.)	O'Keefe, F. L. (C.P.)	Paterson (N.S.W.)
Jacobi, R. (A.L.P.)	Hawker (S.A.)	Oldmeadow, M. W.	Holt (V.)
James, A. W. (A.L.P.)	Hunter (N.S.W.)	(A.L.P.)	` ,
Jarman, A. W. (L.P.) .	Deakin (V.)	Patterson, Hon. R. A.	Dawson (Q.)
Jenkins, H. A. (A.L.P.).	Scullin (V.)	(A.L.P.)	
Johnson, L. K. (A.L.P.).	Burke (V.)	Peacock, Hon. A. S.	Kooyong (V.)
Johnson, Hon. L. R.	Hughes (N.S.W.)	(L.P.)	
(A.L.P.)		Reynolds, L. J. (A.L.P.).	Barton (N.S.W.)
Jones, Hon. C. K.	Newcastle (N.S.W.)	Riordan, J. M. (A.L.P.).	Phillip (N.S.W.)
(A.L.P.)		Robinson, E. L. (L.P.)	McPherson (Q.)
Katter, Hon. R. C. (C.P.)	Kennedy (Q.)	Robinson, Hon. I. L.	Cowper (N.S.W.)
Keating, P. J. (A.L.P.)	Blaxland (N.S.W.)	(C.P.)	
Kelly, Hon. C. R. (L.P.).	Wakefield (S.A.)	Ruddock, P. M. (L.P.)	Parramatta (N.S.W.)
Keogh, L. J. (A.L.P.)	Bowman (Q.)	Scholes, G. G. D.	Corio (V.)
Kerin, J. C. (A.L.P.)	Macarthur (N.S.W.)	(A.L.P.)	. ,
Killen, Hon. D. J. (L.P.)	Moreton (Q.)	Sherry, R. H. (A.L.P.)	Franklin (T.)
King, Hon. R. S (C.P.)	Wimmera (V.)	Sinclair, Hon. I. McC.	New England
Klugman, R. E. (A.L.P.)	Prospect (N.S.W.)	(C.P.)	(N.S.W.)
Lamb, A. H. (A.L.P.)	LaTrobe (V.)	Snedden, Rt Hon. B. M.	Bruce (V.)
Lloyd, B. (C.P.)	Murray (V.)	Q.C. (L.P.)	• • •
Luchetti, A. S. (A.L.P.)	Macquarie (N.S.W.)	Staley, A. A. (L.P.)	Chisholm (V.)
Lucock, P. E., C.B.E. (C.P.)	Lyne (N.S.W.)	Stewart, Hon. F. E.	Lang (N.S.W.)
Lusher, S. A. (C.P.)	Hume (N.S.W.)	(A.L.P.)	,
Lynch, Hon. P. R. (L.P.)	Flinders (V.)	Street, Hon. A. A. (L.P.)	Corangamite (V.)
MacKellar, M. J. R.	Warringah (N.S.W.)	Sullivan, J. W. (C.P.)	Riverina (N.S.W.)
(L.P.)	wairingan (14.5. w.)	Thorburn, R. W. (A.L.P.)	Cook (N.S.W.)
McKenzie, D. C. (A.L.P.)	Diamond Valley (V.)	Uren, Hon. T. (A.L.P.)	Reid (N.S.W.)
McLeay, Hon. J. E.	Boothby (S.A.)	Viner, R. I. (L.P.).	Stirling (W.A.)
(L.P.)	Boothby (3.A.)	Wallis, L. G. (A.L.P.)	Grey (S.A.)
McMahon, Rt Hon. W.,	Lowe (N.S.W.)	Wentworth, Hon. W. C.	Mackellar (N.S.W.)
C.H. (L.P.)		(L.P.)	T. 16
Macphee, I. M. (L.P.) .	Balaclava (V.)	Whan, R. B. (A.L.P.)	Eden-Monaro
McVeigh, D. T. (C.P.)	Darling Downs (Q.)		(N.S.W.)
Martin, V. J. (A.L.P.) .	Banks (N.S.W.)	Whitlam, Hon. E. G.,	Werriwa (N.S.W.)
Mathews, C. R. T.	Casey (V.)	Q.C. (A.L.P.)	
(A.L.P.)		Willis, R. (A.L.P.)	Gellibrand (V.)
Millar, P. C. (C.P.)	Wide Bay (Q.)	Wilson, I. B. C. (L.P.)	Sturt (S.A.)
Morris, P. F. (A.L.P.) .	Shortland (N.S.W.)	Young, M. J. (A.L.P.)	Port Adelaide (S.A.)

(a) For later changes see Appendix.

Referendums

In accordance with section 128 of the Constitution any proposed law for the alteration of the Constitution, in addition to being passed by an absolute majority of each House of Parliament, must be submitted to a referendum of the electors in each State, and must be approved by a majority of the electors in a majority of the States and also by a majority of all the electors who voted before it can be presented for Royal Assent. Thirty-two such proposals have so far been submitted to referendums and the consent of the electors has been received in five cases the first in relation to the election of Senators in 1906, the second and third in respect of State Debts—one in 1910 and the other in 1928, the fourth in respect of Social Services in 1946, and the fifth in respect of Aboriginals

in 1967. In addition to referendums for alterations of the Constitution, other Commonwealth referendums have been held—two prior to Federation regarding the proposed Constitution and two regarding military service during the 1914–1918 War. For details of earlier referendums see Year Book No. 52, pages 66–8.

On 17 and 26 September 1973 respectively, two Bills were introduced in the House of Representatives to alter the Constitution; one Bill being designed to grant the Australian Government control over prices, the other to grant similar control over incomes. The proposed laws, after being passed by both Houses of Parliament, were submitted to the electors of the States at referendums held on 8 December 1973. At these referendums the electors voted in all States to reject both proposed laws. A summary of the results of the voting follows.

CONSTITUTION ALTERATION REFERENDUMS, 8 DECEMBER 1973

				Number of vot	es		
State		F.lectors enrolled	In favour of the proposed law	Not in favour of the proposed law	Informal	Total	
	C	ONST	TUTION ALT	TERATION (PE	RICES) REFERE	NDUM	
New South Wales			2,827,989	1,257,499	1,332,485	28,689	2,618,673
Victoria			2,129,494	891,144	1,081,120	29,660	2,001,924
Queensland .			1,128,417	402,506	643,770	9,023	1,055,299
South Australia			737,573	282,754	404,181	13,398	700,333
Western Australia			588,789	169,605	362,121	10,396	542,122
Tasmania .	•	•	241,207	85,631	138,416	4,969	229,016
Total .	•		7,653,469	3,089,139	3,962,093	96,135	7,147,367
	СО	NSTIT	UTION ALTI	ERATION (INC	COMES) REFER	ENDUM	
New South Wales			2,827,989	1,041,429	1,542,217	35,027	2,618,673
Victoria			2,129,494	657,756	1,309,302	34,866	2,001,924
Queensland .			1,128,417	331,163	713,562	10,574	1,055,299
South Australia			737,573	193,301	490,943	16,089	700,333
Western Australia			588,789	133,531	396,199	12,392	542,122
Tasmania .	•	•	241,207	63,135	159,862	6,019	229,016
Total .			7,653,469	2,420,315	4,612,085	114,967	7,147,367

In November 1973 four Bills were introduced in and passed by the House of Representatives to alter the Constitution. The Constitution Alteration (Simultaneous Elections) Bill was designed to ensure that future Senate elections would be held simultaneously with the House of Representatives elections. The Constitution Alteration (Mode of Altering the Constitution) Bill was designed to facilitate alterations to the Constitution and to allow electors in the Territories, as well as electors in the States, to vote on proposed laws to alter the Constitution. The Constitution Alterations (Democratic Elections) Bill was designed to ensure that members of the House of Representatives and of the State Parliaments would be 'chosen directly and democratically by the People'. The Constitution Alteration (Local Government Bodies) Bill was designed to enable the Australian Government to borrow money for, and to grant financial assistance to, local government bodies.

On 4 December 1973 the Senate referred the first of these proposed laws to its Standing Committee on Constitutional and Legal Affairs; amended the second; and rejected the third and fourth. On 6 March 1974 four proposed laws were passed a second time by the House of Representatives. On 13 March 1974 the Senate rejected the Constitution Alteration (Simultaneous Elections) and Constitution Alteration (Local Government Bodies) Bills; and, on 14 March 1974, rejected the Constitution Alteration (Democratic Elections) Bill and amended the Constitution Alteration (Mode of Altering the Constitution) Bill. On 21 March 1974 the Prime Minister announced that, acting under section 128 of the Constitution, the Governor-General had accepted the Government's advice to submit these four proposed laws to the electors of the States at referendums to be held on 18 May 1974, simultaneously with the general election. Particulars of the voting at the referendums are shown on page 91.

PARLIAMENTS AND ELECTIONS

CONSTITUTION ALTERATION REFERENDUMS, 18 MAY 1974

						Number of	votes		
State				_	Electors enrolled	In favour of the proposed law	Not in favour of the proposed law	Informal	Total
CONSTITU	JTIO	N A	LTE	RATI	ON (SIMULT	TANEOUS I	ELECTIONS)	REFEREND	UM
New South Wales					2.834,558	1,359,485	1,303,117	40,301	2,702,903
Victoria					2,161,474	1,001,111	1,033,969	35,813	2,070,893
Queensland .		•	•	-	1,154,762	481,092	604,444	12,865	1,098,401
South Australia	•	•	•	•	750,308	332,369	372,666	17,399	722,434
Western Australia	•	•	•	•	612,016	248,860	315,786	13,343	577,989
	•	•	•	•					
Tasmania .	•	•	•	•	246,596	96,793	137,156	3,942	237,891
Total .	•	•	•	•	7,759,714	3,519,710	3,767,138	123,663	7,410,511
CONSTITUTION	ALT	ERA	TIOI	M) F	DDE OF ALT	ERING TH	E CONSTITU	TION) REFE	RENDUM
New South Wales					2 924 559	1 267 476	1 205 621	20.006	2 702 002
	•	•	•	•	2,834,558	1,367,476	1,295,621	39,806	2,702,903
Victoria	•	•	٠	•	2,161,474	1,001,753	1,033,486	35,654	2,070,893
Queensland .	•	•	•	•	1,154,762	480,926	604,816	12,659	1,098,401
South Australia			•		750,308	311,954	392,891	17,589	722,434
Western Australia					612,016	240,134	324,435	13,420	577,989
Tasmania .	•				246,596	95,264	138,674	3,953	237,891
Total .		•		•	7,759,714	3,497,507	3,789,923	123,081	7,410,511
CONST	וודעז	TION	AL	TER	ATION (DEN	MOCRATIC	ELECTIONS)	REFERENI	DUM
New South Wales					2,834,558	1,345,983	1,316,837	40,083	2,702,903
Victoria .					2,161,474	970,903	1,064,023	35,967	2,070,893
Queensland .	-	·	·		1,154,762	474,337	611,135	12,929	1,098,401
South Australia	•	•	•	•	750,308	310,839	393,857	17,738	722,434
Western Australia	•	•	•	•	612,016	241,946	322,587	13,456	577,989
Tasmania .	•	•	•	•	246,596	95,463	138,430	3,998	237,891
	•	•	•	•	240,550	. ,,,,,,	•	•	•
Total .	•	•	•	•	7,759,714	3,439,471	3,846,869	124,171	7,410,511
CONSTITU	TION	ΑĽ	TER	ATIO	N (LOCAL	GOVERNM	ENT BODIES) REFEREN	DUM
New South Wales					2,834,558	1,350,274	1,308,039	44,590	2,702,903
	•	•	•	•	2,161,474	961,664	1,068,120	41,109	2,070,893
Victoria	•	•	•	•	1,154,762	473,465	610,537	14,399	1,098,401
Victoria .									
Queensland .	•	•			740 200				
Queensland . South Australia		:			750,308	298,489	403,479	20,466	
Queensland . South Australia Western Australia	:	:		•	612,016	229,337	334,529	14,123	577,989
Queensland .	•	:	:	•					722,434 577,989 237,891

The Parliaments of the States

This chapter contains summarised information on the Parliaments of each State, the numbers of Houses and members, and salaries payable. For greater detail, including some historical material, reference should be made to earlier Year Books, particularly No. 50, pages 69-72. Recent changes have been reported in successive issues of the Year Book.

Membership of State Parliaments. The following table shows the party distribution in each of the various State Parliaments at the beginning of 1974.

STATE PARLIAMENTS: MEMBERSHIP, BY PARTY AFFILIATION, 1 JANUARY 1974

Party			N.S.W.	Vic.	Qld	S.A.	W.A.	Tas.
		UI	PPER HO	USE				
Australian Country Party (C.P.)			13	6				
Australian Labor Party (A.L.P.)			24	9		6	9	2
Independent (Ind.)			3				• •	17
Liberal and Country League (L.C.L.)						13		
Liberal Movement (L.M.) .						1		
Liberal Party of Australia (L.P.)			20	21			(a)18	
National Alliance (N.A.)(b) .							3	
Total			60	36	(c)	20	30	19
		LO	WER HO	USE				
Australian Country Party (C.P.)		 -	18	8	26	1		
Australian Labor Party (A.L.P.)			44	18	33	26	22	21
Democratic Labor Party (D.L.P.)			1					
Independent (Ind.)			2		1			
Independent Labor (Ind. Lab.) .				1				
Liberal and Country League (L.C.L.)						18		
Liberal Movement (L.M.)						2		
Liberal Party of Australia (L.P.)			34	46	21		23	14
National Alliance (N.A.) (b) .							6	
North Queensland Labor Party (N.Q	.L.P.).			1			.,
		-		73	82	47	51	35

⁽a) Formerly Liberal and Country League, which changed its name on 15 July 1968 to The Liberal Party of Australia (Western Australian Division) Incorporated. (b) Formerly the Country Party of Western Australia and the Democratic Labor Party. (c) Upper House abolished in 1922. (d) Increased from 96 to 99 by the Parliamentary Electorates and Elections (Amendment) Act, 1973 proclaimed on 8 May 1973.

The Australian Country Party: Queensland is shown above as the Australian Country Party, since it is affiliated with the Federal body.

For corresponding particulars for the Australian Parliament, see page 87.

Number and salary of members of the legislatures, Australian parliaments, January 1974

AUSTRALIAN PARLIAMENTS: MEMBERS AND ANNUAL SALARIES, 1 JANUARY 1974

Members in-		Australia		Austro		N.S.W.	Vic.	Qld	S.A.	W.A.	Tas.	Total
				NUMB	ER OF	MEMBER	.s					
Upper House		•	60	60	36	(a)	20	30	19	225		
Lower House			125	99	73	82	47	51	35	512		
Total	•		185	159	109	82	67	81	54	737		
				AN	NUAL S.	ALARY						
Upper House Lower House)14,500	(c)5,200 (b)14,400			(e)12,000 ((e)12,000 (•		

⁽a) Abolished in 1922. (b) As at 1 April 1973. Plus expense allowances—Senators and Members of the House of Representatives, \$4,100. Certain additional allowances are also provided for holders of parliamentary offices, etc. (c) As from 1 January 1974. Plus allowance of \$2,400. An additional \$32 per day is payable to members who live outside the metropolitan area. (d) Plus allowance from \$3,000 for metropolitan to \$3,500 for urban, \$3,900 for inner country, and \$4,300 for outer country electorates. (e) Plus an allowance varying from \$1,800 to \$3,900 according to location of electorate. (f) Plus expense reimbursement ranging from \$2,000 for a metropolitan member to \$4,100 for a north province member. (g) Plus allowance according to area of electorate and distance from the capital varying from 11 to 35 per cent of basic salary. (h) As from 1 January 1974. Plus allowance varying from \$3,300 to \$4,920 according to location of electorate. (i) Plus individual electoral allowances ranging from \$2,010 to \$4,920.

Outlay on parliamentary government

The table below shows, in broad groups, the expenditure incurred in the operation of the parliamentary system in Australia, comprising the Governor-General and Governors, the Ministries, the Upper and Lower Houses of Parliament, and electoral activities; it does not attempt to cover the expenditure on Australian and State administration generally. Only broad groups are shown, but even these are not entirely comparable because of differences in accounting procedures and in the presentation of accounts. Expenditure under the head of Governor-General or Governor includes salaries of Government House staffs and maintenance of residences, official establishments, grounds, etc., and expenditure on capital works and services.

OUTLAY ON PARLIAMENTARY GOVERNMENT, 1972-73 (\$'000)

Expenditure group			Aust.	N.S.W.	Vic.	Qld	S.A.	W.A.	Tas.	Total
Governor-General or Go	vern	or(a)	606	266	314	419	237	130	160	2,130
Ministry(b)			819	536	383	224	196	329	236	2,724
Parliament—										-
Upper House(c).			1,072	468	408		213	469	172	2,802
Lower House(c).			2,110	1,376	783	1,151	487	549	269	6,725
Both Houses(d).			6,838	1,796	1,595	869	1,030	766	295	13,189
Miscellaneous(e).	•		5,455	522	165	139	137	2	57	6,477
Total, Parliament			15,475	4,162	2,950	2,160	1,867	1,786	793	29,193
Electoral(f)			6,162	346	657	376	349	213	107	8,210
Royal Commissions, Sel	ect C	om-								
mittees, etc	•	٠	453	••	185	4	28	59	20	749
Grand Total .			23,515	5,310	4,490	3,182	2,677	2,516	1,316	43,006

⁽a) Salaries and other expenses, including maintenance of house and grounds. (b) Salaries, travelling and other expenses as ministers. (c) Allowances to members (including ministers' salaries as members), travelling and other expenses. (d) Government contribution to members' superannuation funds, printing, reporting staff, library, etc. (e) Services, furniture, stores, etc. (f) Salaries, cost of elections, etc.

OUTLAY ON PARLIAMENTARY GOVERNMENT

Year		Aust.	N.S.W.	Vic.	Qld	S.A.	W.A.	Tas.	Total
					TAL '000)				
1968–69 1969–70 1970-71 1971–72 1972–73	:	13,047 15,602 18,064 18,432 23,515	3,163 4,062 4,299 4,520 5,310	2,688 3,349 3,883 3,475 4,490	2,048 1,974 2,082 2,717 3,182	1,581 1,757 2,356 2,436 2,677	1,766 1,889 2,305 2,486 2,516	1,063 1,035 1,249 1,327 1,316	25,35 29,66 34,23 35,39 43,00
			PER	HEAD OI	F POPULA \$)	TION			
1968-69 1969-70 1970-71 1971-72 1972-73		1.07 1.26 1.43 1.43 1.70	0.72 0.90 0.94 0.97 1.13	0.80 0.98 1.12 0.98 1.26	1.17 1.11 1.15 1.47 1.68	1.40 1.53 2.02 2.06 2.24	1.89 1.94 2.27 2.38 2.36	2.78 2.68 3.21 3.38 3.33	2.09 2.39 2.71 2.74 3.11

Australian Government Departments

In Year Book No. 49 (pages 87-98) a list appears of the Australian Government Departments as at the end of 1962, giving particulars of each Department, the principal matters dealt with and the Acts administered by the Minister concerned. Changes made during 1963 and 1966 are shown on page 83 of Year Book No. 50 and page 74 of Year Book No. 53 respectively. Changes made during 1968 are shown in the Appendix to Year Book No. 54 (pages 1276-7). A list of Australian Government Departments and their functions was shown in Year Book No. 59 (pages 76-79, 1076). For current detailed information on the Acts administered, the functions and the organisation of the Departments and Agencies of the Australian Government see the Australian Government Directory (latest issue 1975).

Enactments of the Parliaments

In the Australian Parliament all laws are enacted in the name of the Sovereign, the Senate, and the House of Representatives. The subjects with respect to which the Australian Parliament is empowered to make laws are enumerated in the Constitution. In the States other than South Australia and Tasmania, laws are enacted in the name of the Sovereign by and with the consent of the Legislative Council (except in Queensland) and Legislative Assembly. In South Australia and Tasmania laws are enacted in the name of the Governor of the State, with the advice and consent of the Parliament in the case of South Australia, and of the Legislative Council and House of Assembly in the case of Tasmania. Generally, assent to Bills passed by the legislatures is given by the Governor-General or State Governor acting on behalf of, and in the name of, the Sovereign. In certain special cases Bills are reserved for the Royal assent. The Parliaments of the States are empowered generally, subject to the Australian Constitution, to make laws in and for their respective States in all cases whatsoever. Subject to certain limitations they may alter, repeal, or vary their Constitutions. Where a law of a State is inconsistent with a law of the Australian Parliament the latter prevails, and the former is to the extent of the inconsistency invalid.

The course of Australian Parliament legislation

The actual legislation by the Australian Parliament during 1973 is indicated in alphabetical order in The Acts of the Parliament of the Commonwealth of Australia passed during the year 1973 in the Second Session of the Twenty-seventh Parliament of the Commonwealth, with Appendix, Tables and Index. A chronological table of Acts passed from 1901 to 1973 showing how they are affected by subsequent legislation or lapse of time is also given, and, further, a table of legislation of the Australian Parliament passed from 1901 to 1973 in relation to the several provisions of the Constitution is furnished in the same volume. Reference should be made to these for complete information.

The following figures indicate the variation over the years in the number of enactments of the Australian Parliament since 1901. Seventeen Acts were passed in 1901, 36 in 1914, 38 in 1927, 87 in 1939, 109 in 1952, 156 in 1965, 157 in 1968, 139 in 1972, and 223 in 1973.