

Civilian Employees

NOTE. The estimates in this section have been extensively revised since the previous issue. They are now based on benchmarks which take account of underenumeration in the 1971 and 1976 population censuses. See below.

Explanatory notes

The figures in this section generally relate only to civilian wage and salary earners (i.e. employees), not the total labour force: they therefore exclude employers, self-employed persons, unpaid helpers and the unemployed. Also excluded, because of the inadequacy of current data, are wage and salary earners in agriculture and private households employing staff. Defence forces are included in the table on page 41.

The estimates, except those relating to government employees and defence forces, are based on comprehensive data (referred to herein as "benchmarks") derived for the purpose from the 1966, 1971 and 1976 population censuses and other relevant sources such as special returns from government bodies, the Bureau's economic censuses and surveys and the labour force survey. In determining benchmarks allowance was made for underenumeration in the population censuses. The data needed to derive the estimates for periods subsequent to benchmark dates are obtained from three main sources, namely, (a) current payroll tax returns; (b) current returns from government bodies; and (c) some other current returns of employment (e.g. for hospitals); the balance, i.e. unrecorded private employment, is estimated. At June 1978 recorded employment obtained from the foregoing sources accounted for about 85 per cent of the employees in the industries covered, as determined by the benchmarks. Month-to-month changes shown by current data (see above) are linked to the benchmark data to derive monthly estimates, which are published in *Civilian Employees* (6213.0).

Although the series measure reasonably well the short-term trends in employment in the defined field, they may be less reliable for longer term measurement. There are conceptual differences between benchmark and current data, and changes in such factors as labour turnover, multiple jobholding and part-time working all affect the trend over longer periods.

It should be noted that the estimates in this section are subject to further revision as the results of later censuses and surveys become available.

Concepts and definitions

The concepts and definitions applicable to these es-

timates are those adopted at the 1976 population census, which conformed closely to the recommendations of the Eighth International Conference of Labour Statisticians (Geneva, 1954).

Government Employment

Government employees comprise not only administrative employees but also all other employees of government bodies (Australian, State, local and semi-government) on services such as railways, road transport, banks, postal and telecommunications, air transport, education (including universities, colleges of advanced education, etc.), radio, television, police, public works, factories, marketing authorities, public hospitals (other than those run by charitable or religious organisations) and departmental hospitals and institutions.

Current data

Current data supplied by reporting enterprises or establishments generally refer to persons on the payroll for the last pay-period in each month. Persons who are on paid leave or who work during part of the pay-period and are unemployed or involved in an industrial dispute during the rest of the period are generally counted as employed. Those not shown on employers' payrolls because they are on leave without pay, involved in an industrial dispute or stood down for the entire period are excluded.

In all States and Territories most employers paying wages in excess of a designated exemption level are required to lodge payroll tax returns. Certain Australian Government bodies, religious and benevolent institutions, public hospitals and other similar organisations are specifically exempted under the various Payroll Tax Acts. The following table shows details of exemption levels (in dollars per week):

	Qld	W.A.	Other States	N.T. and A.C.T.
Before Jan. 1976	400	400	400	400
Jan. to Dec. 1976	800	800	800	400
Jan. to June 1977	1,200	923	923	923
July to Nov. 1977	1,600	923	923	923
Dec. 1977	1,600	1,154	923	923
Jan. to June 1978	1,923	1,154	1,154	1,154
July to Dec. 1978	2,404	1,154	1,154	1,154

Industry

The industry classification used in this section is the *Australian Standard Industrial Classification (ASIC)*, described in *Australian Standard Industrial Classification* (Preliminary Edition), 1969, Volume 1 (1201.0).

CIVILIAN EMPLOYEES AND DEFENCE FORCES
(Excluding agriculture and private domestic service)
(*000)

Month	Civilian employees			Defence forces (b)	Total
	Private	Government (a)	Total		
MALES					
1966—June	1,917.1	741.4	2,658.5	64.2	2,722.7
1967—June	1,947.7	753.7	2,701.4	74.8	2,776.2
1968—June	2,004.9	774.8	2,779.7	78.1	2,857.8
1969—June	2,078.8	784.6	2,863.4	80.8	2,944.2
1970—June	2,152.4	797.4	2,949.8	81.5	3,031.3
1971—June	(c)2,189.3	(c)836.8	3,026.0	80.5	3,106.5
1972—June	2,176.6	864.9	3,041.5	78.3	3,119.8
1973—June	(d)2,201.0	885.6	(d)3,086.6	71.0	(d)3,157.6
1974—June	2,275.3	897.3	3,172.6	64.7	3,237.3
1975—June	(d)2,196.9	955.9	(d)3,152.9	65.8	(d)3,218.7
1976—June	2,190.1	937.1	3,127.2	65.3	3,192.5
1977—June	2,168.6	949.2	3,117.8	66.3	3,184.1
1978—June	(d)2,126.2	961.1	(d)3,087.2	66.1	(d)3,153.3
—Dec	2,133.9	960.1	3,094.0	65.5	3,159.5
FEMALES					
1966—June	1,020.6	205.4	1,226.0	2.5	1,228.5
1967—June	1,073.1	216.9	1,290.0	2.5	1,292.5
1968—June	1,118.5	227.2	1,345.7	2.7	1,348.4
1969—June	1,168.8	242.7	1,411.5	2.7	1,414.2
1970—June	1,239.6	260.6	1,500.2	2.7	1,502.9
1971—June	(c)1,201.8	(c)364.8	1,566.6	2.7	1,569.3
1972—June	1,212.5	381.3	1,593.8	2.8	1,596.6
1973—June	1,283.5	400.7	1,684.2	3.1	1,687.3
1974—June	1,367.7	437.6	1,805.3	2.9	1,808.2
1975—June	1,297.3	479.7	1,777.0	3.4	1,780.4
1976—June	1,311.0	494.6	1,805.7	3.6	1,809.3
1977—June	1,303.0	516.1	1,819.1	3.8	1,822.9
1978—June	1,298.4	536.1	1,834.6	3.7	1,838.3
—Dec	1,320.5	536.0	1,856.5	3.8	1,860.3
PERSONS					
1966—June	2,937.7	946.8	3,884.5	66.6	3,951.1
1967—June	3,020.8	970.6	3,991.4	77.3	4,068.7
1968—June	3,123.4	1,002.0	4,125.4	80.8	4,206.2
1969—June	3,247.6	1,027.3	4,274.9	83.5	4,358.4
1970—June	3,392.0	1,058.0	4,450.0	84.2	4,534.2
1971—June	(c)3,391.1	(c)1,201.6	4,592.6	83.2	4,675.8
1972—June	3,389.1	1,246.2	4,635.3	81.1	4,716.4
1973—June	(d)3,484.5	1,286.4	(d)4,770.9	74.1	(d)4,845.0
1974—June	3,642.9	1,334.9	4,977.8	67.6	5,045.4
1975—June	(d)3,494.2	1,435.7	(d)4,929.9	69.2	(d)4,999.1
1976—June	3,501.1	1,431.7	4,932.8	68.9	5,001.7
1977—June	3,471.6	1,465.2	4,936.9	70.1	5,007.0
1978—June	(d)3,424.6	1,497.2	(d)4,921.8	69.8	(d)4,991.6
—Dec	3,454.4	1,496.1	4,950.5	69.3	5,019.8

(a) Includes semi-government bodies. (b) Permanent defence forces in Australia and overseas. (c) Estimates of private and government employment for the period prior to June 1971 are not compatible with estimates for later periods. This is due to the change in the private/government dissection of employees designed to achieve uniformity of classification in ABS statistical collections. For details see *Civilian Employees, Australia, July 1979* (6213.0).

CIVILIAN EMPLOYEES: STATES AND TERRITORIES
(Excluding agriculture and private domestic service)
('000)

Month	N.S.W.	Vic.	Qld	S.A.	W.A.	Tas.	N.T.	A.C.T. (a)	Australia
MALES									
1966—June	1,011.8	742.6	350.6	248.0	185.0	80.3	14.5	25.7	2,658.5
1967—June	1,025.6	755.1	354.3	251.1	190.2	81.9	15.6	27.2	2,701.4
1968—June	1,049.2	770.6	364.6	259.4	205.2	83.3	17.5	29.7	2,779.7
1969—June	1,076.9	789.5	377.1	266.9	216.7	85.1	19.3	31.5	2,863.4
1970—June	1,108.3	808.2	388.7	272.2	229.1	87.0	21.5	34.4	2,949.8
1971—June	1,133.7	820.1	402.6	277.3	243.7	87.6	23.5	37.5	3,026.0
1972—June	1,131.1	825.6	414.5	277.0	239.5	87.8	24.7	41.3	3,041.5
1973—June	(b)1,141.5	(b)834.2	425.6	284.3	242.9	87.9	25.1	45.2	(b)3,086.6
1974—June	1,161.6	857.9	443.1	292.9	252.3	88.8	26.9	49.0	3,172.6
1975—June	1,144.6	(b)847.4	443.3	293.1	257.1	89.6	(c)24.9	52.9	(b)3,152.9
1976—June	1,123.6	844.3	441.7	293.8	257.6	88.4	25.8	51.9	3,127.2
1977—June	1,110.0	845.5	443.0	290.3	263.3	89.7	25.2	50.6	3,117.8
1978—June	1,104.4	837.6	(b)436.0	280.3	263.1	89.3	25.6	50.9	(b)3,087.2
—Dec	1,107.5	839.7	438.9	280.0	263.3	89.2	25.6	49.8	3,094.0
FEMALES									
1966—June	467.6	369.3	143.3	113.3	80.7	32.5	5.3	14.0	1,226.0
1967—June	493.8	385.5	151.2	117.3	86.7	34.2	5.9	15.2	1,290.0
1968—June	512.0	398.1	158.3	123.8	93.7	35.7	6.9	17.0	1,345.7
1969—June	535.0	416.8	165.2	129.4	101.8	36.6	7.7	19.0	1,411.5
1970—June	567.9	437.8	176.4	138.1	111.8	37.8	8.7	21.6	1,500.2
1971—June	590.8	452.5	187.8	144.7	119.0	38.9	9.3	23.6	1,566.6
1972—June	592.6	457.7	196.0	148.2	124.1	39.6	10.7	24.8	1,593.8
1973—June	620.8	481.4	210.3	158.0	132.6	41.3	11.5	28.3	1,684.2
1974—June	659.0	512.2	227.1	173.9	143.1	44.1	13.3	32.4	1,805.3
1975—June	642.2	498.4	227.0	172.3	144.1	45.9	(c)11.7	35.3	1,777.0
1976—June	642.2	508.1	233.4	179.9	148.2	45.9	12.6	35.4	1,805.7
1977—June	644.0	510.7	234.9	180.9	153.1	46.9	13.3	35.3	1,819.1
1978—June	646.0	515.3	240.1	179.3	156.6	47.6	13.5	36.1	1,834.6
—Dec	658.3	522.5	243.2	176.8	158.4	47.8	13.6	35.9	1,856.5
PERSONS									
1966—June	1,479.4	1,111.9	493.9	361.3	265.7	112.8	19.8	39.7	3,884.5
1967—June	1,519.4	1,140.6	505.5	368.4	276.9	116.1	21.5	42.4	3,991.4
1968—June	1,561.2	1,168.7	522.9	383.2	298.9	119.0	24.4	46.7	4,125.4
1969—June	1,611.9	1,206.3	542.3	396.3	318.5	121.7	27.0	50.5	4,274.9
1970—June	1,676.2	1,246.0	565.1	410.3	340.9	124.8	30.2	56.0	4,450.0
1971—June	1,724.5	1,272.6	590.5	422.1	362.8	126.4	32.7	61.1	4,592.6
1972—June	1,723.8	1,283.2	610.5	425.3	363.6	127.4	35.4	66.1	4,635.3
1973—June	(b)1,762.3	(b)1,315.6	635.8	442.3	375.5	129.2	36.6	73.5	(b)4,770.9
1974—June	1,820.7	1,370.0	670.2	466.9	395.5	132.9	40.2	81.4	4,977.8
1975—June	1,786.8	(b)1,345.8	670.4	465.4	401.2	135.6	(c)36.6	88.2	(b)4,929.9
1976—June	1,765.8	1,352.4	675.0	473.8	405.8	134.3	38.5	87.3	4,932.8
1977—June	1,754.0	1,356.3	677.9	471.2	416.5	136.6	38.5	85.9	4,936.9
1978—June	1,750.4	1,352.9	(b)676.1	459.6	419.8	137.0	39.1	87.0	(b)4,921.8
—Dec	1,765.8	1,362.2	682.1	456.8	421.7	137.0	39.2	85.6	4,950.5

(a) Includes persons employed in the Australian Capital Territory who reside in adjoining areas. (b) Affected by industrial dispute. (c) Includes employees on leave following cyclone Tracy. Excludes employees relocated temporarily or permanently in employment outside the Northern Territory, who have been included in the estimates for the appropriate States or the Australian Capital Territory.

CIVILIAN EMPLOYEES: PRINCIPAL INDUSTRIES
(Excluding agriculture and private domestic service)
(*000)

ASIC Division (a) ASIC industry (a)	June								Dec
	1971	1972	1973	1974	1975	1976	1977	1978	1978
MALES									
A(b) Forestry, fishing and hunting	14.1	14.7	14.8	14.5	15.6	14.3	14.4	14.2	13.8
B Mining	69.8	69.7	69.7	71.1	74.7	72.6	73.0	(c)68.7	71.1
C Manufacturing	964.5	949.3	(c)948.8	968.9	906.4	903.4	888.5	864.6	864.7
D Electricity, gas and water	90.4	91.0	90.9	91.0	92.5	92.2	93.7	96.0	96.6
E(d) Construction	375.9	379.0	375.8	379.5	(c)391.8	356.4	347.6	337.4	326.1
F Wholesale and retail trade	540.8	542.9	558.4	572.6	561.5	569.5	571.0	565.5	571.2
G Transport and storage	224.3	221.0	223.7	234.4	239.1	235.5	233.5	232.3	236.5
H(d) Communication	88.4	89.9	92.8	96.0	97.5	96.5	95.4	95.3	96.6
I Finance, insurance, real estate and business services	199.4	200.9	206.8	217.6	212.8	212.3	213.7	213.5	213.7
J(e) Public administration and defence	126.3	132.4	138.3	142.9	154.1	153.9	153.6	155.4	155.2
K Community services	232.8	248.6	260.4	272.3	288.8	300.9	313.7	323.7	325.0
L(f) Entertainment, recreation, restaurants, hotels and personal services	99.3	102.0	106.3	111.7	117.8	119.5	119.7	120.5	123.4
Total	3,026.0	3,041.5	(c)3,086.6	3,172.6	(c)3,152.9	3,127.2	3,117.8	(c)3,087.2	3,094.0
FEMALES									
A(b) Forestry, fishing and hunting	0.7	0.8	0.8	1.0	0.9	1.2	1.1	1.0	1.0
B Mining	5.7	5.5	5.5	5.5	6.0	5.6	5.9	6.0	6.3
C Manufacturing	352.4	341.0	352.3	374.8	313.6	313.7	295.8	287.9	290.8
D Electricity, gas and water	8.9	8.8	8.9	9.1	9.2	9.2	9.2	9.6	9.8
E Construction	17.8	18.3	19.4	20.6	19.8	20.0	19.9	19.8	19.8
F Wholesale and retail trade	372.6	381.6	406.6	430.7	417.6	418.7	418.8	418.8	434.9
G Transport and storage	34.4	34.1	35.4	38.4	38.3	37.9	38.8	39.0	39.9
H Communication	26.2	26.6	27.3	29.5	29.7	29.4	29.2	29.7	31.5
I Finance, insurance, real estate and business services	171.5	171.6	181.8	195.6	191.1	193.4	198.4	200.1	201.4
J(e) Public administration and defence	58.6	62.7	68.2	76.1	88.7	89.5	92.4	96.0	96.3
K Community services	365.4	391.2	417.8	453.2	488.1	515.4	538.2	556.1	551.8
L(f) Entertainment, recreation, restaurants, hotels and personal services	152.6	151.8	160.2	170.5	174.1	171.8	171.3	170.6	173.2
Total	1,566.6	1,593.8	1,684.2	1,805.3	1,777.0	1,805.7	1,819.1	1,834.6	1,856.5
PERSONS									
A(b) Forestry, fishing and hunting	14.7	15.4	15.6	15.6	16.5	15.5	15.5	15.2	14.8
B Mining	75.5	75.2	75.1	76.6	80.7	78.3	78.9	(c)74.7	77.4
C Manufacturing	1,316.9	1,290.3	(c)1,301.2	1,343.8	1,220.0	1,217.1	1,184.2	1,152.4	1,155.5
D Electricity, gas and water	99.3	99.8	99.8	100.1	101.7	101.3	102.9	105.7	106.4
E(d) Construction	393.7	397.3	395.2	400.1	(c)411.6	376.4	367.5	357.2	345.9
F Wholesale and retail trade	913.5	924.5	965.1	1,003.3	979.1	988.2	989.8	984.3	1,006.1
G Transport and storage	258.8	255.1	259.1	272.8	277.4	273.4	272.4	271.3	276.4
H(d) Communication	114.6	116.5	120.1	125.5	127.2	125.9	124.6	125.1	128.1
I Finance, insurance, real estate and business services	370.8	372.4	388.5	413.2	403.9	405.7	412.1	413.6	415.0
J(e) Public administration and defence	184.9	195.2	206.5	219.0	242.8	243.4	246.0	251.4	251.5
K Community services	598.2	639.8	678.2	725.4	777.0	816.3	851.9	879.8	876.8
L(f) Entertainment, recreation, restaurants, hotels and personal services	251.9	253.8	266.4	282.2	291.9	291.3	291.0	291.1	296.6
Total	4,592.6	4,635.3	(c)4,770.9	4,977.8	(c)4,929.9	4,932.8	4,936.9	(c)4,921.8	4,950.5

(a) Australian Standard Industrial Classification. (b) Excludes Sub divisions 01 (Agriculture) and 02 (Services to Agriculture). (c) Affected by industrial dispute. (d) Because estimates of Australian Telecommunications Commission (Postmaster General's Department before July 1975) employees are not separately available for Construction and Communication, all employees, except those in Manufacturing, have been included in Communication. (e) Excludes members of the permanent defence forces. (f) Excludes Sub division 94 (Private households employing staff).

The adoption of a new definition of the labour force at the June 1966 population census resulted in a break in comparability in this series, through the inclusion of full blood aboriginals and a considerable number of

part-time employees (mostly females) who had previously been classified as not in the labour force. For purposes of comparison, figures for June 1966 have been shown on both the old and the new basis.

CIVILIAN EMPLOYEES

(Excluding agriculture and private domestic service)

('000)

June	Males	Females	Persons	Average for Year ended June-			
				Males	Females	Persons	
1947	1,627	616	2,243				
1948	1,713	638	2,351	1948	1,673	630	2,303
1949	1,782	659	2,441	1949	1,748	652	2,400
1950	1,868	686	2,554	1950	1,815	671	2,486
1951	1,936	717	2,653	1951	1,903	705	2,608
1952	1,947	673	2,620	1952	1,952	705	2,657
1953	1,932	666	2,598	1953	1,918	663	2,581
1954	2,004	701	2,705	1954	1,965	690	2,655
1955	2,067	736	2,803	1955	2,034	723	2,757
1956	2,108	764	2,872	1956	2,091	757	2,848
1957	2,128	779	2,907	1957	2,118	774	2,892
1958	2,148	794	2,942	1958	2,134	791	2,925
1959	2,186	819	3,005	1959	2,169	809	2,978
1960	2,257	870	3,127	1960	2,223	848	3,071
1961	2,264	869	3,133	1961	2,282	884	3,166
1962	2,308	906	3,214	1962	2,277	888	3,165
1963	2,376	939	3,315	1963	2,341	927	3,268
1964	2,469	992	3,461	1964	2,427	969	3,396
1965	2,553	1,051	3,604	1956	2,514	1,026	3,540
1966	2,607	1,096	3,703	1966	2,581	1,078	3,659
1966(a)	2,658.5	1,226.0	3,884.5	1966(a)	n.a.	n.a.	n.a.
1967	2,701.4	1,290.0	3,991.4	1967	2,681.2	1,263.7	3,945.0
1968	2,779.7	1,345.7	4,125.4	1968	2,744.1	1,319.8	4,063.9
1969	2,863.4	1,411.5	4,274.9	1969	2,823.5	1,380.2	4,203.7
1970	2,949.8	1,500.2	4,450.0	1970	2,912.7	1,462.9	4,375.6
1971	3,026.0	1,566.6	4,592.6	1971	2,997.5	1,541.9	4,539.3
1972	3,041.5	1,593.8	4,635.3	1972	3,030.5	1,579.8	4,610.3
1973	(b)3,086.6	1,684.2	(b)4,770.9	1973	(b)3,063.8	1,636.7	(b)4,700.5
1974	3,172.6	1,805.3	4,977.8	1974	3,136.6	1,755.9	4,892.5
1975	(b)3,152.9	1,777.0	(b)4,929.9	1975	(b)3,144.2	1,771.7	(b)4,915.8
1976	3,127.2	1,805.7	4,932.8	1976	3,124.4	1,794.9	4,919.4
1977	3,117.8	1,819.1	4,936.9	1977	3,119.7	1,814.0	4,933.6
1978	(b)3,087.2	1,834.6	(b)4,921.8	1978	(b)3,098.3	1,828.2	(b)4,926.5

(a) Estimates from June 1966 onwards exclude trainee teachers, some of whom were previously classified as employees. The numbers excluded at June 1966 were approximately 5,000 males and 11,000 females. (b) Affected by an industrial dispute.

CIVILIAN EMPLOYEES OF GOVERNMENT BODIES(a): STATES AND TERRITORIES, JUNE 1978
(Excluding agriculture and private domestic service)
(’000)

State or Territory	Commonwealth Government			State Government (b)			Local Government (b)			Total (b)		
	Males	Females	Persons	Males	Females	Persons	Males	Females	Persons	Males	Females	Persons
N.S.W.	86.4	35.9	122.2	193.0	132.4	325.5	49.1	7.2	56.3	328.5	175.5	504.0
Vic.	69.3	27.4	96.7	152.2	103.8	256.1	19.9	10.7	30.6	241.4	141.9	383.4
Qld	29.2	12.1	41.3	92.7	51.0	143.8	18.2	2.2	20.4	140.1	65.3	205.4
S.A.	31.4	8.1	39.5	56.2	47.3	103.5	6.0	1.3	7.3	93.6	56.7	150.3
W.A.	16.3	6.8	23.1	62.2	41.7	103.9	7.3	1.7	8.9	85.8	50.2	136.0
Tas.	7.6	2.2	9.8	19.8	15.7	35.5	2.7	0.5	3.1	30.0	18.4	48.4
N.T.	9.0	6.2	15.2	..	..	..	0.3	—	0.3	9.3	6.2	15.5
A.C.T.(c)	32.4	22.0	54.3	..	..	..	..	..	..	32.4	22.0	54.3
Australia	281.6	120.5	402.1	576.2	392.0	968.2	103.3	23.6	126.9	961.1	536.1	1,497.2

(a) Includes semi-government bodies. (b) Excludes State and local government employees (6.3 thousand persons in June 1978) engaged in agriculture or in private homes as employees of government emergency housekeeper services. (c) Include persons employed in the Australian Capital Territory who reside in adjoining areas.

CIVILIAN EMPLOYEES OF GOVERNMENT BODIES (a)
(Excluding agriculture and private domestic service)
(’000)

June	Commonwealth Government (c)			State Government (b) (c)			Local Government (b)			Total (b)		
	Males	Females	Persons	Males	Females	Persons	Males	Females	Persons	Males	Females	Persons
1971	249.8	88.9	338.7	494.9	260.6	755.5	92.2	15.3	107.4	836.8	364.8	1,201.6
1972	253.9	92.5	346.3	508.6	273.0	781.6	102.4	15.9	118.3	864.9	381.3	1,246.2
1973	262.3	97.9	360.2	517.5	285.7	803.2	105.9	17.1	122.9	885.6	400.7	1,286.4
1974	270.4	108.3	378.7	528.1	311.4	839.5	98.8	17.9	116.7	897.3	437.6	1,334.9
1975	280.2	118.6	398.7	554.7	341.2	895.9	121.1	19.9	141.0	955.9	479.7	1,435.7
1976	275.5	115.5	391.0	560.1	359.3	919.5	101.5	19.8	121.3	937.1	494.6	1,431.7
1977	272.2	116.6	388.8	574.7	377.8	952.5	102.3	21.7	124.0	949.2	516.1	1,465.2
1978	281.6	120.5	402.1	576.2	392.0	968.2	103.3	23.6	126.9	961.1	536.1	1,497.2

(a) Includes semi-government bodies. (b) See note (b) to previous table (c) On 1 March 1978 South Australian and Tasmanian railway operations, which were under the authority of the State governments, were taken over by Australian National Railways. The effect of this change was to transfer approximately 9,500 employees from State government to Commonwealth government.

